20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 1 Of 7

# ILLINOIS STATE POLICE INVESTIGATIVE REPORT

Case Number 20-39131000766	Case Titl SHELB	e Y COUNTY			Report Type		ationVehicle
Report Purpose SH	ERIFF DON K	COONCE INTERVIEW 05	/14/20, ORIGIN OF EXHIBIT	#1	Report Date 06/04/2020		Activity Date D5/14/2020
Lead Number	Drug Buys	ArrestWarrants	Search Warrants	Overhear Admin		Overhe	ar Warrant
Reporting Agent	NIMAL	A (1000)		D Number	6818	Zone/O	ffice ISPZ5BL
Case Agent SMIT, JENNIFER		V-144		Case Agent ID No	umber 6725	Case A	gent Zone/Office
			NARRATIV	E			

Koonce has been Sheriff at SCSO for approximately six years. When Koonce took office, he placed Undersheriff Robert McCall in charge of timekeeping responsibilities and submitting payroll for the entire Sheriff's department. Koonce advised SCSO employees are required to fill out a timesheet. The timesheet then gets submitted to McCall, and McCall then submits the employee's time to the county clerk. Per contract, employees are salaried and are not paid hourly. After Koonce arrived, employees changed from 8 hour shifts to 10 hour shifts (4 days on/4 days off). After a FOIA request was submitted by the Edgar County Watchdogs and Shelby County Treasurer, Erica Firnhaber, it was learned the shift and hour change resulted in employees occasionally working only 30 hours in a week. Per contract, Koonce stated he reserves the right to change the shift schedule and hours as he deems necessary. Koonce believes the contract needs to be changed so shifts and hours are more concrete. Although Koonce doesn't believe the occasional 70 hour pay period violates the contract, he stated they have taken measures and changed the schedule so employees are now working 80 hours in a pay period. Koonce provided a copy of the new employee timesheet; the provided copy is attached to this report.

Overtime is computed on a daily basis, therefore, any hours worked in excess of an employee's 10 hour shift is eligible for overtime. Overtime requests must be submitted and approved, they are not automatically generated. Employees receive other time earned (vacation, sick and comp) in accordance with the contract. Employees are not allowed to go into the negatives with sick or vacation time. Per contract, vacation time is able to be cashed out and employees receive time for holidays even when they are off. Training new employees does not qualify for overtime to be awarded. Koonce is unaware of any employees abusing the timekeeping system.

Koonce advised all FOIA requests are processed by Erica Bailey, SCSO FOIA Officer. Bailey notifies

Approved By		_
Dumonceaux, Chad	#5852	
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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 2 Of 7

Koonce when a FOIA request is received and Koonce routinely directs Bailey to complete requests as soon as possible. At the time of the interview, Koonce believes all FOIA requests have been fulfilled. Koonce stated there was a FOIA request submitted by Shelby County Treasurer Erica Firnhaber where there was a misunderstanding of what was requested, but ultimately, all documents were provided.

\*,1

Koonce was then asked about the allegations improper disposal and sales of seized firearms. The SCSO arrested Al L. Davis (DOB (Note: At the time of the interview Koonce could not remember the individuals name) with a revoked FOID card, and seized 32 firearms from Davis' residence. Davis passed away a short time after the incident, while the firearms remained in evidence. Koonce stated McCall spoke to Gina Vonderheide, Shelby County States Attorney, in regards to what the SCSO can do with the 32 forfeited firearms. Koonce told McCall to do whatever Vonderheide advised. The SCSO took the seized firearms to Locked and Loaded (L&L) in Pana, IL to be sold. L&L processed all gun purchase paperwork for a \$25 per gun fee. Most, if not all, of the firearms were purchased by SCSO employees. The money raised from the gun sales was deposited into the SCSO Shop with a Cop Fund. After the firearms were sold, Koonce stated it was determined the firearms were technically not allowed to be distributed and sold. Koonce stated he knew it was wrong when he couldn't find the "paperwork" (judge order) which allowed him to sell the firearms. Koonce later said he looked up the Judici request, and saw it only referred to a "weapon", not "weapons" being forfeited. Koonce knew he had to get the firearms back and do things right. All firearms were then returned into evidence and the money was refunded to the firearm purchasers. Originally Koonce included the \$25 L&L paperwork fee from the Shop with a Cop Fund reimbursement, but then Koonce gave his own funds to the purchasers to reimburse the Shop with a Cop Fund. Koonce stated the Shelby County Board's law enforcement committee chairman verified all the guns are accounted for. At a later time, Koonce stated he contacted a potential relative who paid for Davis' funeral in an effort to properly dispose of the firearms, however, he has not heard back from the relative. Koonce plans on revisiting the issue when the new Shelby County States Attorney takes office.

Koonce advised the main deposits into the Shop with a Cop Fund are from calendar ad sales (120 ads at \$75 per ad). Koonce provided a copy of the Shop with a Cop's balance sheet; the provided copy is attached to this report. Koonce is looking at getting the FOP to take over the Shop with a Cop program. The Stellar Inmate Account is separate from the Shop with a Cop account. McCall oversees the Inmate Account.

Koonce stated there was a pay and insurance issue that just went to arbitration and there is a final ruling. Koonce advised he would provide us more information on the ruling in the near future. Koonce provided a list of all county board members; the list is attached to this report.

Koonce had no other information to provide, and the interview concluded at approximately 12:04 p.m. On May 26, 2020, the audio recording of this interview was copied to a CD and given to S/A Smit. S/A Smit packaged the CD and labeled it Exhibit #1. S/A Smit sealed Exhibit #1, initialed the seal, and placed it in Champaign Evidence Locker #9 on June 4, 2020 at approximately 3:00 p.m.

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 3 Of 7

### **Shelby County Board email addresses**

Bruce Cannon - bcannon@shelbycounty-il.com Frank Mulholland -@hotmail.com Terry Metzger -@gmail.com Bryon Coffman - bcoffman@shelbycounty-il.com Kay Kearney - kkearney@shelbycounty-il.com Robert Orman - district7-1@shelbycounty-il.com Lynn Williams -@gmail.com @yahoo.com Richard Hayden -Gary Gergeni - windsor1@shelbycounty-il.com Lavonne Chaney - district10@shelbycounty-il.com Larry Lenz -@consolidated.net @hotmail.com Jesse Durbin -Dennis Drnjevic - okaw1@shelbycounty-il.com David Swits -@gmail.com Dale Wetherell -@gmail.com James Arthur mediacombb.net @hotmail.com Robert Simpson -Earl Baker -@gmail.com Gary Patterson - rose2@shelbycounty-il.com Barb Bennett - bbennett@shelbycounty-il.com

Bob Jordan and Kenny Barr have no email address

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 4 Of

### SHELBY COUNTY SHERIFF'S DEPARTMENT

Weekly Time			Employee:									
	Pay Period:		~		<b></b>			·		······	····	<del></del>
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schorment use							Date.					

Approved By

Dumonceaux, Chad #5852

Disclaimer: This document contains neither recommendations nor condusions of the Illinois State Police. It and its contents are not to be disseminated outside of your agency.

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# 6/1/2019 through 5/14/2020

5/14/2020			U	oug.; o	•			Done 1
	Date	Account	Num	Description	Memo	Tag	Clr	Page 1 Amount
INCOME								4,397.00
Auxiliary mo								200.00
Calendar Me	oney s							4,972.00
Grant Mone	у 🚟							-3,200.00
SHOP WA	COP)							== 2,425.00
EXPENSES								-600.00
donations ·								-600.00
					OVERAL	TOTAL		3,797.00

Approved By

5/13/2020 08:23:57 AM

## Shelby County Balance Sheet Sheriff Department

Page 1

			5/13/2020
	ASSETS		
DRUG TRAFFIC PREVENTION	021-1200-00-000	FF .50% INT	\$331.71
	Totals for Fund 0	21:	\$331.71.
COUNTY JAIL MEDICAL COST	030-1200-00-000	FF .SO% INT	\$1,833.87
•	Totals for Fund.0	30:	\$1,833.87
SHOP WITH A COP	034-1200-00-000	FF .50% INT	\$4,910.85
	Totals for Fund 0	64:	\$4,910.85
DUI EQUIPMENT	051-1200-00-000	FF .50% DVT	\$30,415,22
	Totals for Fund 0	St:	\$30,415.22
	Total		\$37,491.65
	Total ASSETS		\$37,491.65

Page 7 Of 7

INDIVIDUAL First Name Last Name Middle Name DON KOONCE AKA/Maiden Sex Race DOB SSN MALE WHITE - W Cell Telephone Home Telephone Drivers License Number 151 N MORGAN ST Zip Code Personal History State How Long 1L 62565 SHELBYVILLE

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 1 Of 5

# ILLINOIS STATE POLICE INVESTIGATIVE REPORT

Case Number 20-3913100076	Case Tit	le Y COUNTY			Report Type	entering comment
Report Purpose	UNDER SHERIF	F ROB MCCALL 05/14/2	0, ORIGIN OF EXHIBIT #2		Report Date 06/04/2020	Activity Date 05/14/2020
Lead Number	Drug Buys	ArrestWarrants	Search Warrants	Overhear Admin	Overhear Admin Over	
Reporting Agent	BENJAMIN			D Number	6818	Zone/Office ISPZ5BL
Case Agent SMIT, JENNIF	ER	VC-		Case Agent ID Nu	6725	Case Agent Zone/Office ISPZ5CP
	707		NARRATIV	2		

McCall is the SCSO Under Sheriff. McCall handles many timekeeping and payroll responsibilities. McCall submits all payroll to the Shelby County Treasurers Office. Timekeeping for jail staff is separated from other SCSO employees. SCSO overtime, compensation, and time off slips first go to their direct supervisors. Corrections' requests go to Daine Burkhead, Jail Sergeant. Dispatchers' requests go to Bob Zakowski, LEADS Supervisor. Deputies' requests go to McCall. Zakowski compiles all timekeeping and sends it to Tina Wade, SCSO Secretary, and then Wade sends timekeeping to McCall. McCall submits SCSO payroll on Monday, however, the submitted payroll includes time worked through Saturday. If an employee were to work overtime after Monday, the overtime would be included on the next payroll submission.

McCall advised when SCSO employees go 10-41 (on duty) or 10-42 (off duty) the time in which they do so does not impact how the employees are paid. SCSO are salaried employees and the 41/42 time does not impact how they're paid. Employees go on and off the air for Computer Aided Dispatch (CAD) purposes; regardless of 41/42 time employees are required to work their assigned shift. S/A Smit showed McCall an example where, Erica Firnhaber, Shelby County Treasurer, noted an example where Cindy Jones, SCSO Dispatcher, "worked" 20 minutes short according to the SCSO CAD system. McCall advised there are instances where dispatchers occasionally get to work a little bit early and relieve the dispatcher who is currently working. Just because an employee is off the CAD system, it does not mean that employee is not working.

All employees get their vacation and personal time at the same time and according to the contract. Vacation time is put on the books at the beginning of the year. S/A Smit showed McCall an example where Firnhaber alleged Quinton Williams, started 10/22/2019, received more time than the contract allows. Firnhaber also alleged Williams was given additional comp time for working a morning shift on Thanksgiving, McCall

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stated a possible explanation would be an error in CAD because by State law there must be two corrections officers working. Employees who work holidays receive either 12 hours comp or 12 hours paid, and employees who do not work holidays receive 8 hours comp or 8 hours paid.

S/A Smit showed McCall additional examples where employees, Tyler Koonce and Justin Dudra, earned time but they may not have been listed as working according to the schedule. McCall stated a possible explanation for this would be the scheduled employee may have called in sick and Tyler covered his shift. Another possible explanation for the discrepancies include training scheduled outside of work. For example, Dudra has additional duties as an ALICE trainer (Active Shooter Training). Dudra would not be on the SCSO CAD, however, Dudra would be still be awarded time for participating in the training. McCall advised schedules provided to Firnhaber in the FOIA request were not "final schedules" as SCSO doesn't maintain final schedules to reflect employees calling in sick or taking personal time. McCall is unaware of any employees abusing the timekeeping system.

McCall was then asked about the allegations improper disposal/sale of seized firearms. The SCSO arrested Al L. Davis (DOB (Note: At the time of the interview McCall could not remember the individuals name) with a revoked FOID card, and seized 32 firearms from Davis' residence. McCall stated he spoke to Gina Vonderheide, Shelby County States Attorney, in reference to what the SCSO can do with the 32 forfeited firearms. McCall advised Vonderheide told him Davis took a plea agreement and forfeited the guns to the SCSO. McCall asked Vonderheide what that meant and Vonderheide advised the guns belong to the SCSO and they can do pretty much whatever they want with them. The SCSO took the seized firearms to Locked and Loaded (L&L) in Pana, IL to be sold and have the proceeds benefit the SCSO Shop with a Cop Program. After selling the firearms, it was discovered it was the wrong thing to do and all money was refunded to those who purchased the firearms. Sheriff Koonce told McCall he looked up the Judici request, and saw it only refereed to a "weapon", not "weapons" being forfeited. After seeing this they knew they had to return the firearms. All originally seized firearms are back in SCSO evidence and all money has been appropriately refunded from the Shop with a Cop account.

McCall advised all FOIA requests are processed by Erica Bailey, SCSO FOIA Officer. McCall believes all FOIA requests are fulfilled in a timely manner. McCall stated there was a FOIA request submitted by Firnhaber where there was confusion if the SCSO was going to respond, but ultimately, all documents were provided.

McCall provided a current SCSO roster; which is attached to this report. McCall had no other information to provide, and the interview concluded at approximately 1:10 p.m. On May 26, 2020, the audio recording of this interview was copied to a CD and given to S/A Smit. S/A Smit packaged the CD and labeled it Exhibit #2. S/A Smit sealed Exhibit #2, initialed the seal, and placed it in Champaign Evidence Locker #9 on June 4, 2020 at approximately 3:00 p.m.

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Dumonceaux, Chad #5852

Sheriff's Emp	March 2020	
		Date of Hire
Rob McCall	Under Sheriff	06/08/93
Cody Reeves	Deputy	05/17/95
Jeff Wood	Deputy	06/20/97
Justin Dudra	Deputy	09/04/07
Dustin Lustig	Deputy	06/01/10
Rickey Hoadley	Bailiff/Deputy	04/01/11
Quincy Wood	Deputy	06/11/12
Brandon Sarver	Deputy	06/11/12
Jacob Washburn	Deputy	06/25/12
David Myers	Deputy	04/26/14
Jesse Brandt	Deputy	06/13/17
Sean McQueen	Deputy	08/23/17
Andrew Mudgette	Deputy	03/24/20
Daine Burkhead	Correctional Officer	06/10/10
Tonya Atteberry	Correctional Officer	02/19/11
Harold Lawson	Correctional Officer	06/13/17
Missy Haynes	Correctional Office	12/30/17
Adam Hudson	Correctional Officer	04/21/19
Brennon Atkinson	Correctional Officer	09/22/19
Cwenton Williams	Correctional Officer	10/22/19
Brandon Gatton	Correctional Officer	11/03/19
Christopher Zakows	k Correctional Officer	11/03/19
Devon Durbin	Correctional Officer	11/11/19
Megan Wamer	Correctional Officer	11/25/19

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 4 Of 5

Bot: Zakowski	LEADS Supervisor	12/19/96
Peggy Sokolis	Telecommunicator	01/23/00
Jack Ezell	Telecommunicator	11/17/03
Cindy Jones	Telecommunicator	11/27/10
Tim Culberson	Courthouse Maintenance	06/19/17
Jeff Meek	Jail Maintenance	04/14/14
Tina Wade	Secretary/Bookkeeper	08/01/06
Erica Bailey	Secretary/Civil Process	04/28/12

Page 5 Of 5

		INDI\	<b>/IDUA</b>	L			
Last Name		First Name			Middle Name		
MCCALL		ROBERT	ROBERT		LEE		
AKA/Maiden							
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Sex	Race			DOB	SSN		
MALE	WHITE - W	38 Sactions		1			
Drivers License	Number	Home Telephone			Cell Telephone	===	
			000001 110000				
Street							
151 N MORG	AN ST						
City			State	Zip Code	How Long	Personal History	
SHELBYVILL	.E		IL	62565			

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 1 Of 102

# ILLINOIS STATE POLICE INVESTIGATIVE REPORT

Case Number 20-3913100076	Case Titl	e Y COUNTY			Report Type Individua	I Location Vehicle
Report Purpose	RECEIPT OF SH	ELBY COUNTY ARRES	T AND TIME REPORTS		Report Date 05/26/2020	Activity Date 05/21/2020
Lead Number	Drug Buys	ArrestWarrants	Search Warrants	Overhear Admin	Overhear Admin	
Reporting Agent	BENJAMIN			D Number	6818	Zone/Office ISPZ5BL
Case Agent SMIT, JENNIF	ER			Case Agent ID Nur	mber 6725	Case Agent Zone/Office ISPZ5CP
			NARRATIVE			

The purpose of this report is to document receipt of Shelby County Sheriff's Office (SCSO) reports and time keeping information. The documents were collected while investigating allegations of potential fraud and official misconduct; including but not limited to, improper timekeeping, illegal firearms transactions, and intentional delays in producing documents requested via the Freedom of Information Act (FOIA).

On May 21, 2020, Tina Wade (Wade), SCSO Secretary provided a copy of Al L. Davis (DOB This arrest report was collected to document the SCSO seizing 32 firearms and ammunition from Davis' residence following Davis' arrest.

Wade provided copies of Deputy Jason Dudra's (Dudra) compensation time and overtime requests. The copies were obtained to determine if the SCSO had documentation for compensation time and overtime paid to Dudra. Dudra's time requests were collected due to Erica Firnhaber, Shelby County Treasurer, documenting Dudra as a deputy who was potentially grossly overpaid.

Wade provided a copy of the ruling between Shelby County and the Fraternal Order of Police (FOP) Labor Council. This document was obtained to determine new pay rates and changes to SCSO personnel.

All reports and documentation referenced above are maintained at the SCSO and are attached to this report.

Approved By			***
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Dumonceaux, Chad	#5852		

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#### SHELBY COUNTY SHERIFF'S OFFICE

151 N MORGAN ST SHELBYVILLE, IL 62565 Phone 217-774-3941 Fax 217-774-2851

#### Offense/Incident Report 31-17-000807

Print Date/Time: 10/16/2017 09:19

**EVENT INFORMATION** 

Report No.: 31-17-000807

Type: 030.00 Suspicious Person

Report Date/Time: 10/11/2017 10:58

Event Date/Time: 10/11/2017 10:58 To: 10/11/2017 10:58

Comment Agg. Unlawful use of weapon/poss of weapon with re

Local Report No:

Disposition: Waiting On Supervisor Approval

**EVENT LOCATION** 

Location Type: Residence - Home

County: SHELBY

Map / Ref.

Intersection:

Beat / District: SHELBY CO

Zone / Area: TOWER HILL

**ADMINISTRATION** 

Reporting Officer: MCQUEEN, SEAN Entered By:

MCQUEEN, SEAN

Approved By: MCCALL, ROBERT

PROPERTY RELATED TO EVENT:

Property No.:

Type: Evidence

Quantity: 1

Class: Firearms

Value:

Make:

Model:

\*\*\* \*\*\* \*\* \*\* \* \* \* \* \* \*

Criminal Mischief.

0.00

Serial Number: Owner:

Date Recovered: 10/11/2017

Description: 32 assorted guns confiscated as evidence/see evidence log sheet for exact make and model of guns

PROPERTY RELATED TO EVENT:

Property No.:

Type: Seized Class: Ammunition/Magazines/Ammo Related

Value:

Quantity: 1 0.00

Make:

Model:

Criminal Mischief,

0.00

Serial Number:

Date Recovered: 10/11/2017

Owner:

Description: EXHIBITS #3 THROUGH #33-ASSORTED AMMUNITION IN GREEN MILITARY AMMO BOXES AND

ONE CARD BOARD BOX TAPED UP WITH EVIDENCE TAPE

End Time: 13:21

DISPATCH INFORMATION

Call Number: 170000022137 Call Type: Cellular 911-Wireless

Elapsed Time: 143

DISPATCHED UNIT(S)

Received Time: 10:58

Unit Number, Dispatched: Enroute: On Scene Cleared: Elapsed: 516 11:51 11:51 11:51 13:02 70 13:20 540 90 11:50 11:50 11:50

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# SHELBY COUNTY SHERIFF'S OFFICE

151 N MORGAN ST SHELBYVILLE, IL 62565 Phone 217-774-3941 Fax 217-774-2851

Offense/Incident Report 31-17-000807

Print Date/Time: 10/16/2017 09:19

OFFENSE INFORMATION	
Offense No.: 1 S 0010322 RECKLSS DISCHRG/FIREARM ENDANG	
Larceny Type:	
Degree: CLASS 4 FELONY	Attempted / Committed: C
Location Type: Residence - Home	
Use of Force:	
Motive:	agreed extension and the control of
Hate/Bias Crime:	Intimidation (Hate Crime): No
Target of Bias:	Domestic/Family Violence Involved: No
Criminal Activity:	
Vehicle Method of Entry:	
Suspected of Using:	
	THE REPORT OF THE PARTY OF THE
Arson: Coercion:	
Disposition:	Disposition Date:
Clearance: Open	Disposition Date:
Cleared By:	Cleaned By Date:
Cicaled by.	Cleared By Date:
OFFENSE INFORMATION	
Offense No.: 2 L UNLAWFUL USE WEAPONS. UNLAWFUL USE WEAF Larceny Type:	PONS
Degree: CLASS 4 FELONY	Attempted / Committed: C
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Use of Force:	
Motive:	
Hate/Bias Crime:	Intimidation (Hate Crime): No
Target of Bias:	Domestic/Family Violence Involved: No
	Domestich army violence mydived. 140
Cominal Activity	
Criminal Activity: Vehicle Method of Entry:	
Vehicle Method of Entry:	
Vehicle Method of Entry: Suspected of Using:	
Vehicle Method of Entry:	
Vehicle Method of Entry: Suspected of Using: Weapon Used:	
Vehicle Method of Entry: Suspected of Using: Weapon Used: Arson:	Disposition Date:
Vehicle Method of Entry: Suspected of Using: Weapon Used: Arson: Coercion:	Disposition Date:
Vehicle Method of Entry: Suspected of Using: Weapon Used: Arson: Coercion: Disposition:	Disposition Date: Cleared By Date:
Vehicle Method of Entity: Suspected of Using: Weapon Used: Arson: Coercion: Disposition: Clearance: Open	
Vehicle Method of Entity: Suspected of Using: Weapon Used: Arson: Coercion: Disposition: Clearance: Open	
Vehicle Method of Entity: Suspected of Using: Weapon Used: Arson: Coercion: Disposition: Clearance: Open Cleared By:	STEELER
Vehicle Method of Entry: Suspected of Using: Weapon Used: Arson: Coercion: Disposition: Clearance: Open Cleared By:  PERSON INFORMATION	

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 4 Of 102

### SHELBY COUNTY SHERIFF'S OFFICE

#### 151 N MORGAN ST SHELBYVILLE, IL 62565 Phone 217-774-3941 Fax 217-774-2851

Offense/Incident Report 31-17-000807 Print Date/Time: 10/16/2017 09:19

			, 00000.		기사이는 항공성 모양은 18 시간 중 하였다.
Place of Birth:			Co	untry:	
Gender: Race:	Hgt 0' 0"	Wgt: 0	Ha		
Residential Status: STAT			33730	rital Status:	
Aggravated Assault/Homi	ade Circumstance:		Sta	tement Obtained:	
PERSON INFORMATION	1				
SA No.: 1 DA	IVIS, AL LEN		-96		
SSN:*******	Date of Birth:		Ane: 54 YRS	Date of Emancipation	n: //
D.L. No.:		Exp. Date:	52/6 3.1	Phone:	
			20.50	Cell:	
Place of Birth: DECATUR	t (		Co	untry:	
Gender: M Race: W	Hgt	Wgt	Ha	ir. Eyes	
Residential Status: STAT	US UNKNOWI		Ma	rital Status: S	100 1 0 00 000
Aggravated Assault/Hom	cide Circumstance:		Sta	itement Obtained:	
PERSON INFORMATION	1			127	
WITN No.: 1				2811	
				**	
SSN:	Date of Birth:	11	Age;	Date of Emancipatio	n: 1 1
D.L. No.:	State:	Exp. Date:	11	Phone:	
Place of Birth:			Co	untry:	
Gender: Race:	Hgt: 0' 0"	Wgt 0	Ha	ir. Eyes	
Residential Status: STAT				rital Status:	
Aggravated Assault/Hom	icide Circumstance:		Sta	atement Obtained:	
PERSON INFORMATION	J.				
WITN No.: 2					
SSN:	Date of Birth:		Age: 58 YRS	Date of Emancipatio	n: //
D.L. No.:	State:	Exp. Date:	11	Phone:	
Place of Birth:			Co	untry: USA	
Gender. Race:	Hgt: 0' 0"	Wgt: 0	Ha	ir. Eyes	
Residential Status: STAT	US UNKNOW!		Ma	rital Status:	
Aggravated Assault/Hom	icide Circumstance:		Sta	atement Obtained:	
Narrative Type: CAD	Dispatcher Commer		T1-	: TRANSFERRED FF	2014 CAD
Narrative Officer: SOK		illo	2075VD F/3		11/2017 10:58
manually officers of	02.0, 12.0		144114	are Date Time.	10.00
AL DAVIS HAS A GUN II	LUIC DOCKET AND	UE DICCU	0050		
THE GUN AT BILLS HO			RGED		
D ISSUED/	EXP				
STATUS					
NAME DAVIS, AL L	SEX MALE DOB				
STREET ADDRESS					
CITY	COUNTY SHELE	BY ZIP			

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Page 5 Of 102

#### SHELBY COUNTY SHERIFF'S OFFICE

151 N MORGAN ST SHELBYVILLE, IL 62565 Phone 217-774-3941 Fax 217-774-2851

#### Offense/Incident Report 31-17-000807

Print Date/Time: 10/16/2017 09:19

HEIGHT WEIGHT HAIR EYES NO SPONSOR AT 1127 DP ADV 540 SUBJ IS 10-99 SHELBY AND EFFINGHAM CO SOS 10112017 1136 **DL/IP STA/SUSPENDED** TDL/TIP STA/SEE ILOLNHELP CDL STA/SEE ILOLNHELP SCHLBUS STAINOT A SCHOOL BUS DRIVER (SEE ILOLNHELP) DAVIS AL LEN HGT/L WGT/L HAI/ EYE/ OLC/D\* OLT/ORIG EXP/12042017 ISS/12072013 SEX/M DOB/ OLN/I RES-PID CLASS/NONE 4-STOPS IN EFFECT 8 CONV LAST 12 MO CONV SHEL CONV SHEL CONV CONV CUMB CONV FAYE CONV CUMB SUSP SUSP 03252019 CONV EFFI CONV SHEL SUSP CANC DL DIGITAL ISSUE END AT 1250 SHERIFF ADVISED 10-95 10-76 WITH 1 AT 1304 515 ADV 10-23 CJ Topic: DISPOSITION FROM CAD Narrative Type: CAD Disposition Narrative Officer: SOKOLIS, PEG Narrative Date/Time: 10/11/2017 10:58 ARRESTED AL LEN DAVIS 10-99 SHELBY AND EFFINGHAM COUNTY Narrative Type: Interview Report Topic: Agg. Unlawful Use Of Weapon/Po Narrative Officer: MCQUEEN, SEAN 540 Narrative Date/Time: 10/12/2017 10:11 On 10-11-2017 at 1058 am, I (Deputy Sean McQueen) was dispatched to investigate a report of an individual discharging a firearm and currently walking down the road with it In his hand. Dispatch advised me the name of the suspect was AI L. Davis and he had a Upon arrival at 1119 am, I first went to as the TC had advised me he might possibly be there. After not finding him at this address, I looked at an additional location in the 200 block of Champlain Ave for the subject. He was not in this location either.

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 6 Of 102

### SHELBY COUNTY SHERIFF'S OFFICE

151 N MORGAN ST SHELBYVILLE, IL 62565 Phone 217-774-3941 Fax 217-774-2851

#### Offense/Incident Report 31-17-000807

Print Date/Time: 10/16/2017 09:19

Sgt Wood arrived on scene and we went to Davis DOB When Mr. Davis can had shot a gun somewhere in Tower Hill ear Street, in the 100 block.	ne to the door, I advised him why we	
I asked him where the handgun was at now, would allow us into the house to retrieve the		a case. I then asked him if he
After securing the handgun, that was in a ca	se, I asked him if he had any addition If there were many guns in the house	
confiscate said weapons.		
Davis was then placed into handcuffs, they to him. He advised he understood each right		d his Miranda Rights were read
I asked him why he had discharged the wearoad with the gun in his pocket, and a dog hithe ground all (6) times.	ad ran up to him. He advised me he	
He advised he did not believe he struck the the dog, he placed the (6) spent rounds of a table in his residence, and gave me permi	mmo in a white ammo box. He poin	
32 guns, both handgun and long gun were r	removed from the house ocases/boxes of assorted ammuniti	ion was also removed from this
All weapons and ammo was logged into eviconfiscated see Shelby County Sheriffs Offi		
After all guns were removed from the house who lives at at approx 10 a		been at his sons house today at
He advised that Al then got up and started of down the street. A few minutes later he call		e handgun at his side, walking
I then talked with another witness, advised me that he had been inside his hou	DOB who lives at a sea and heard what he believed to be	e gunshots outside.
Approx 1 minute later he exited his resident Davis), then came up on his porch and pulli asked Al if he had discharged his gur towa	ed a silver handgun out of his waste	band and started loading it. Mr.
Al advised he did not think he struck the do walking down the road with the handgun at discharged the rounds, an took some picture.	his side. I did find a dog in the appre	
On 10-12-2017 at approx 1130 am, I met w read him his rights and he acknowledged the waived his rights by signature on same form	nem by putting his initials next to each	ch right on Miranda form. He then
I showed him a picture of the ammo box th box. I showed him a picture of the dog I ha also showed him a picture of the gun he ha was the exact gun.	d taken pictures of, he confirmed that	at it was the same dog he shot at. I
The following charges have been placed or	n Al L. Davis DOB	

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 7 Of 102

SHELBY COUNTY SHERIFF'S OFFICE 151 N MORGAN ST SHELBYVILLE, IL 62565 Phone 217-774-3941 Fax 217-774-2851

#### Offense/Incident Report 31-17-000807

Print Date/Time: 10/16/2017 09:19

Reckless Discharge of a <u>Firearm</u> Possession of a Firearm Aggravated Unlawful Use of a Weapon		
End of report.		
		A

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 8 Of 102

M/ABA
FROM IL
ABX -11.22.56 10/11/17 . IL08486
IL0870000
FOID RESPONSE
FID
ISSUED/ EXP/ STATUS NAME STREET ADDRESS DOB SEX MALE CITY COUNTY HEIGHT NO SPONSOR WEIGHT HAIR EYBS FID STATUS ISSUED/ NAME DAVIS, AL L STREET ADDRESS CITY HEIGHT WEIG COUNTY WEIGHT HAIR EYES NO SPONSOR

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 9 Of 102

CUSTODIAL INTERVIEW WAIVER	
CASE MEANING 31-17-807	*
CASE REALITION OF THE PROPERTY	
NAME AL.C. Davis	
ADDRESS '	
AGEDATE OF BIRTH	
e = = x	A
STATEMENT OF MIRANDA RIGHTS	
1. YOU HAVE THE RIGHT TO REMAIN SILENT.	ALD_
<ol> <li>ANYTHING YOU SAY CAN AND WILL BE USED AGAINST YOU IN A COURT OF LAW.</li> </ol>	ALP -
<ol> <li>YOU HAVE THE RIGHT TO TALK TO A LAWYER AND HAVE HIM PRESENT WITH YOU WHILE YOU ARE BEING QUESTIONED.</li> </ol>	ALP
4. IF YOU CANNOT AFFORD TO HIRE A LAWYER, ONE WILL BE APPOINTED TO REPRESENT YOU BEFORE ANY QUESTIONING, IF YOU WISH.	ALP
5. YOU CAN DECIDE AT ANY TIME TO EXERCISE THESE RIGHTS AND NOT ANSWER ANY QUESTIONS OR MAKE ANY STATEMENTS.	ALD
•	
	(4)
(B)	
9 20	
2° 2 1≜	
HATHER OF RICHES	
WAIVER OF RIGHTS	A 1000
I HAVE READ THE ABOVE STATEMENT OF MY RIGHTS AND I UNDERSOF THOSE RIGHTS, AND HAVING THESE RIGHTS IN MIND I WAIVE WILLINGLY MAKE A STATEMENT.	TAND EACH THEM AND
***	
Signature of Person Que	stioned
Discount but	80
Witnessed by:	
Officers Name	
Officers Department	130 50
Date:	
Time M.	
•	

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 10 Of 102

· · · · · · · · · · · · · · · · · · ·	1
Date 10-11-17	
Name	1
Address_ Pageof	-
Date of Birth	
Setting in Living room heard Hors shots,	. 1
So Aff. and thought was a pail gun. I minute	ر
vater. Vad drove up and nonked norn, myss.	- 4
et grandaughter wasked out on por	ゝ
to talk a Dad them Looked up street and	
Seen AL Lynn coming down to use phone, Toll	
him that my phone was dead needed to use	60 - 30
Dads prone Date stone set in porch swing	
I was toeking to Dad vatching grandays	<b>a</b>
Located over at had own and he was take	λĴ.
compty bullets out et putting Fresh buillets in	
I Said what the heek are you doing with.	thi
Sun. He said was shooting days up the	
Ustreet Told him did you hard them.	20
the uplied don't think so. Told him he	
was course to cerim trouble for carring	
our burdend And then Tad was	į
leaving do so home of he wanted	-
dad to take home. Tad said no.	
porch for 10 more minutes, so I	
CEOVER HOW TO THOSE HARLOWS SOME	7
told him we were going in and be started	0
walking troad company pistal by side.	8
And thatsit.	
<u> </u>	*
Witnessed By:	

#### SHELBY COUNTY SHERIFFS OFFICE EVIDENCE

EO:

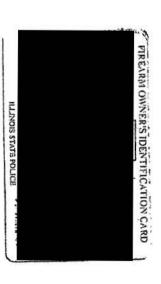
CASE NO	):	31-17-807	
DATE:	10-	11-2017	
OFFENSE	E:	Possession of Firearm /Reckless Di	ischarge of a Firearm
OFFICER	:	Sean McQueen #540	
	III-		
EVIDENCE OF	7		
NAME:	All	Davis ·	
DOB:			
ADDRESS			
		SW Model 64-3 .38 Serial #561197	•
		ox of ammo with spent ammo used during commission	
Exhibits	#3 th	rough #33—Assorted ammo in green military ammo l	boxes and (1) cardboard box
∠Exhibit #	34-	KBI HBG 7-62 handgun w/holster Serial #58942	
		Black SW handgun .38 caliber Serial #405839	
		Ruger model 77-17 .17 HMR caliber Ser# 702-72474	
		EMP. Rifle.w/scope_Partial Ser#.3982080	The second second second
		SKS Rifle Ser# 56661	
		Springfield Amory 1896 Ser# 34635	
		SKS-?—with scope and bayonet Ser# CD50301958	# 65
		Remington Model 700 .223 caliber Ser# G6816665	
		Springfield Armory 1898 Strong Cartouche Ser# 15588	7 30.06 MAUZE
		H&R M1 Garand .30-06 Ser# 5636868	# 30,06 MAUZE
		Remington Model 03A3 .30-06 Ser# 3917010	334852
		Excel Arms Model MR-22 .22 caliber Ser# RA-02238	
		Postal Meter M1 Carbine Ser# 1961686	
		Ruger #7722 .22 Hornet Ser# 720-57768	
	- 1	Breda M1 Garand .30-06 Ser# 8932 PWA AR15 .556 Ser# 21662	
	1000		
		Ruger 10/22 .22LR Ser# 351-80440 No. 4 MK2 (F) Ser# 328558	
		Springfield Amory M1A Ser# 118779	
	5100 NS2 ~ • /	CZ550 .22-250 Rifle Ser# J3877	
		Winchester Model 12 Ser# 447617	
		M1 carbine Ser# 0609	
		AR15 A-1 upper NO Ser#	
		Mossberg .22 LR Ser# 120090	
		Winchester Model 62A .22 Ser# 48939	
		Ruger 77/22 .22 LR Ser# 70203782	
		-GPI Durmond Arms Co20 Gauge Shotgun Ser# 999	
		Winchester Model Norinco 97W Ser# 2943	
		Ruger P89 Ser# 307-44756	
		-Fabrique National Herstel 1911 handgun Ser# 06076	
		-Kimber Custom 2 .45 Ser# K134784	
Combit		MINDEL COSWIII 2 :43 3618 K134704	
COURT	DATE	5):	OFFICER SIGNATURE:

RELEASE/DESTROY DATE: 2/13/18 All gons Token

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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 12 Of 102

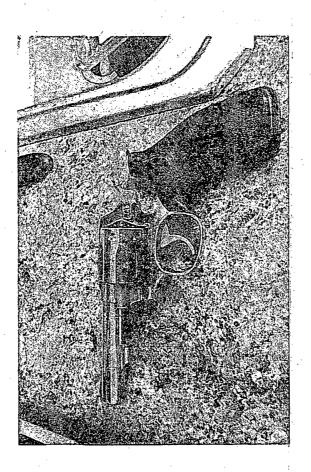




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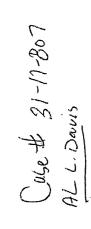
20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 13 Of 102

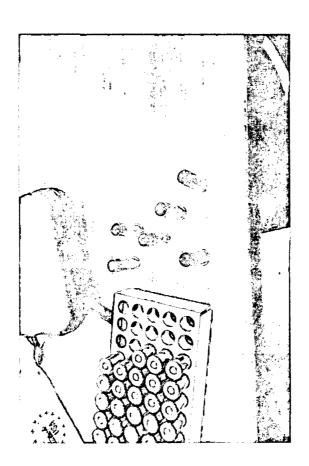
Case # 31-11-807



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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 14 Of 102





Approved By



Ouse # 31-17-801 ALC. Davis

Approved By

# SHELBY COUNTY SHERIFF'S OFFICE



151 North Morgan Street Shelbyville, IL. 62565 Phone: 217-774-3941 Fax: 217-774-2851



1. SW Model 64-3 .38	\$200
2. KBI HBG 7-62 handgun w/holster	\$300
3. Black SW handgun 38 caliber	\$200
4. Ruger Model 77-17 .17 HMR caliber	\$350
5. CMP Rifle w/scope	\$400
6. SKS Rifle	\$800
7. Springfield Amory 1896	\$400
8. SKS? - w/scope and bayonet	\$200
9. Springfield Armory 1898 Strong Cartouche	\$400
10. H&R M1 Garand .30-06	\$600
11. Remington Model 03A3 .30-06	\$450
12. Excel Arms Model MR-22 .22 Caliber	\$400
13. Ruger #7722 .22 Hornet	\$350
14. PWA AR15 .556	\$700
15. No. 4 MK2 (F)	\$250
16. Springfield Amory M1A	\$600
17. Winchester Model 12	\$150
18. M1 Carbine	\$450
19. AR15 A-1 upper NO	\$250
20. Mossberg .22 LR	\$200
21. Winchester Model 62A .22	\$200
22. Ruger 77/22 .22 LR	\$350
23. GPI Durmond Arms Co20 Gauge Shotgun	\$20
24. Winchester Model Norinco 97W	\$200
25. Ruger P89	\$200
26. Swiss Schmidt 7.5 Swiss Ruben M1911	\$250

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 17 Of 102

		U. Destruction of the control of the	S SIGNATURE
	SPECIAL ACCOUNT SHELWHILE, IL 82565  Shop w/cop  (Gun Sales)	3/2	2/18
all the second	AL ACCOUNT  WHILE, IL 82565  Shop w/cop 2018  The Camering Band in Surfay County  Lan Camering Band in	DATE CURRENCY	DOLLARS CENTS
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000	30	x \$50	5000
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	6	TOTAL CURRENCY	1175 00
	<b>1 2 3</b>	COIN	
	-0	TOTAL CASH	1175100
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BOOK E PROFES AND CONTRACTOR AND	COLUMN CONTRACTOR CONT	-	
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	2.10	TOTAL FROM GINER EXIST	
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	1	GRAND TOTAL	117500
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	1175.00	RE-EXTER GRÂND TOTAL IN SCREENSO BOXES	DEPOSIT TICKET TOTAL TEMS  PROPERTY MAY HOT BE AVAILABLE FOR BE AVAILABLE FOR BE AVAILABLE TOR BE AVAILABLE
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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 18 Of 102

						(, 250		'S SIGNATURE	
.a					Gun Sales	SHERIFF OF SHELBY COUNTY SHELBYVILLE IL 0856 SHELBYVILLE IL 0856	DATE 3/15 CURRENCY 28 x \$100 7 x \$50 28 x \$20 / x \$10	3/18 DOLLARS 2800 350 560 10	+
	*				cations to which the manual of the control of the c	810E	x \$5 x \$2 x \$1 TOTAL CURRENCY	3725	00
		*			ILO GAYSTON E TALLO	8 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3	TOTAL CASH	3725 cks	00
	, pinkinga was sid cestion	de The secondaries in		angganatangan (ga pangan dan dilan sa	ETHICAL MET RECEIVED I	SC SHELBY FO. But 125 SILL SCHOOL PROCESS ASSESSED TO SHELD	3	7	-ion
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					2 1 0	. ↔	11 FOLK FROM GOMEN SOR ON ATRIONISD LIGHT		
		1	ě		NIE JUT APRI CIGIR	Ŋ	TOTAL CHECKS GRAND TOTAL	3725	00
	es S				CONTRACTOR POLICY	3725.00	RE-ENTER GRAND TOTAL IN BENEEMED BOXES	DEPOSITO BIAY HOT BE AVAILABLE FOR BHEDIATE MTHORAWAL	TICKET TOTAL ITEMS

Approved By
Dumonceaux, Chad #5852

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 19 Of 102

x \$100 x \$50 200 00 x \$20 x \$10 1\$5 x \$2 x \$1 TOTAL CURRENCY COIN TOTAL CASH · <del>(A</del> TOTAL FROM O'RSA ELLE OR ATTACHED L'ST TOTAL: CHECKS GRAND TOTAL

Approved By

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SHERIFF OF SHELBY COUNTY SPECIAL ACCOUNT SHELBYVILLE, IL 62565	SHELBY COUNTY STATE SHELBYVILLE, IL 6256 70-489/711	BANK S		4843
SHELBYVILLE, IL DESIG			5/30/2018	
PAY TO THE Matt Graham ORDER OF		\$	**200.00	
Two Hundred Only*****				_ DOLLARS
Matt Graham	W <b>-</b>			
*				
MEMO refund for gun sale winchester	Ų			IP.
u*		, AUHOMIZED SIG	ATURE	
THIS DOCUMENT MUST HAVE A COLORED BACKGROUND, ULTRAVIOLET FIBER		ON THE BACK - V	ERIFY FOR AUT	HENTICITY E
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT				4843
Matt Graham		5/30/2018		
SHOR WITH A COP EXPENSE				00.00
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Chaille Carried Assessed and for our relativistic basins				200.00
Sheriff's Special Account refund for gun sale winchester				.00.00
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT				4843
Matt Graham		5/30/2018		
SHOP WITH A COP EXPENSE				200.00
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Sheriff's Special Account refund for gun sale winchester		( <del>*</del> ):		200.00
34				

ID 6818

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### SHERIFF OF SHELBY COUNTY SHELBYVILLE, IL 62565

SHELBY COUNTY STATE BANK SHELBYVILLE, IL 62565 70-469/711

4845

5/30/2018 2500 Matt Graham PAY TO THE ORDER OF. Twenty-Five Only\*\*\*\*\* DOLLARS Matt Graham MEMO refund for gun sale winchester/forgot reimb \$25.00 per gu THIS DOCUMENT MUST HAVE A COLORED BACKGROUND, ULTRAVIOLET FIBERS AND AN ARTIFICIAL WATERMARK ON THE BACK - VERIFY FOR AUTHENTICITY SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT 4845 5/30/2018 Matt Graham 25,00

Sheriff's Special Account refund for gun sale winchester/forgot relimb \$25.00 pe.

25.00

SKERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT

4845

Matt Graham SHOP WITH A COP EXPENSE

SHOP WITH A COP EXPENSE

5/30/2018

25.00

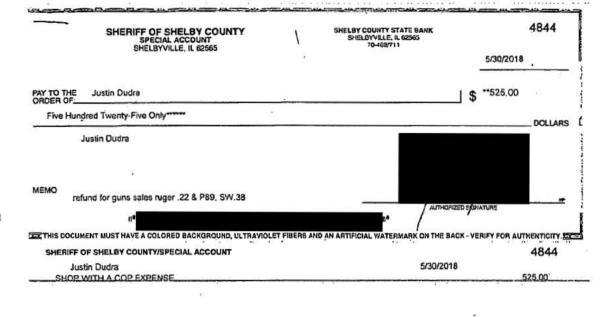
Sheriff's Special Account refund for gun sale winchester/lorgot reimb \$25.00 pa

25,00

MYP CHECK E07051/39235 (9/00) 585412

Approved By

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Sheriff's Special Account refund for guns sales ruger .22 & P89, SW.38.

525.00

SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT

4844

Justin Dudra SHOP WITH A COP EXPENSE 5/30/2018

525.00

Sheriff's Special Account refund for guns sales ruger .22 & P89, SW.38

525.00

LMP12 MP CHECK

Approved By

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# SHERIFF OF SHELBY COUNTY SPECIAL ACCOUNT SHELBYVILLE, IL 62565

SHELBY COUNTY STATE BANK SHELBYVELLE, IL 62565 70-469/711

4846

5/30/2018 75.00 Justin Dudra PAY TO THE ORDER OF\_ Seventy-Five Only\*\*\*\*\* DOLLARS Justin Dudra MEMO refund for guns sales ruger .22 & P89, SW.38/reimb \$25 p THIS DOCUMENT MUST HAVE A COLORED BACKGROUND; ULTRAVIOLET FIBERS AND AN ARTIFICIAL WATERMARKION THE BACK - VERIFY FOR AUTHENTICITY. SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT 4846 5/30/2018 Justin Dudra SHOP WITH A COP EXPENSE 75.00 Sheriff's Special Account refund for guns sales ruger 22 & P89, SW.38/reimb \$ 75.00

SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT

4846

Justin Dudra

SHOP WITH A COP EXPENSE

5/30/2018

75.00

Sheriff's Special Account refund for guns sales ruger .22 & P89, SW.38/reimb \$

75.00

LMP12 MP CHECK E07051/39235 (9/09) 585412

Approved By

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700.00

SHERIFF OF SHELBY COUNTY SPECIAL ACCOUNT SHELBYVILLE, IL 62565	SHELBY COUNTY STATE BANK SHELBYVILE, IL 62565 70-468/711	4847 5/30/2018
PAY TO THE Jack Ezell ORDER OF		**700.00
Seven Hundred Only		OOLLARS
Jack Ezéll		
MEMO réfund gun sale M 1 carbine 8 winchester .22 /reimb \$2	25	
	AUTHORIZED STAN	ERUTA
III		DIEV FOR AUTHORY S
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT	PIBLIS AND AN ANTIPICIAL WATERWANDON THE BACK TE	4847
Jack Ezell	5/30/2018	4047
SHOP WITH A COP EXPENSE	the second of the second secon	700.00
		at w
Sheriff's Special Account refund gun sale M 1 carbine & win	ichester 22 freimb	700.00
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT	€.	4847
Jack Ezell SHOP WITH A COP EXPENSE	5/30/2018	700.00
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Approved By

LMP12 MP CHECK

Dumonceaux, Chad #5852

Sheriff's Special Account refund gun sale M 1 carbine & winchester 22 freimb

20-39131000766 SCHLOUCH, BENJAMIN 1D 6818

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SHERIFF OF SHELBY COUNTY SPECIAL ACCOUNT SHELBYVILLE, IL 62565	SHELBY COUNTY STATE BANK SHELBYVILLE, IL 62565 70-459/711	4848
		5/31/2018
PAY TO THE Don Koonce	\$	**1,750.00
One Thousand Seven Hundred Fifly Only*****	-	DOLLARS
Don Koonce		
MEMO refund gun sale M 9, SKS rifle/reimb \$50 fee	AUTHORIZED SIGN	ATT FOR
n•	· / . /	a.o.c
THIS DOCUMENT MUST HAVE A COLORED BACKGROUND, ULTRAVIOLET FIBERS	S AND AN ARTIFICIAL WATERMARK ON THE BACK - VE	
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT  Don Koonce	5/31/2018	·4848
SHOP WITH A COP EXPENSE	diatizate	1.759,99
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Sheriff's Special Account refund gun sale M 9, SKS rifle/reimb \$50	fèe	1,750.00
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT	69	4848
Don Koonce	5/31/2018	4040
SHOP WITH A COP EXPENSE	7.8	1,750.00
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Sheriff's Special Account refund gun sale M 9, SKS rifle/reimb \$5	04	1,750.00

Approved By

LMP12 M/P CHECK

20-39131000766 SCHLOUCH, BENJAMIN ID 6818

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400.00

SHERIFF OF SHELBY COUNT SPECIAL ACCOUNT SHELBYVILLE, IL 62565	Y	SHELBY COUNTY STATE BANK SHELBYVILLE, IL 62565 70-469711			4849
				5/31/2018	
PAY TO THE Rob McCall ORDER OF			」\$	**400.00	
Four Hundred Only					DOLLARS
Rob McCall					I
		2			
MEMO refund gun sale / reimb \$25. fee:					MP
u*		I.	ED SIGN	ATURE	
THIS DOCUMENT MUST HAVE A COLORED BACKGROUND, U	LTRAVIOLET FIBERS AN	ND AN ARTIFICIAL WATERMARK ON THE BA	CK - VE	RIFY FOR AUT	HENTICITY.
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT					4849
Rob McCall		5/31/2018			igi waxaanaa
SHOP WITH A COP EXPENSE			m,191100 \$		00.00
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Sheriff's Special Account refund gun sale / reimb	\$25. fee				00.00
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT	ş.	40			4849
Rob McCatl		5/31/201	8		-10-10
SHOP WITH A COP EXPENSE			*	*	00.00
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Approved By

Sheriff's Special Account refund gun sale / reimb \$25. fee:

LMP12 MP CHECK

20-39131000766 SCHLOUCH, BENJAMIN ID 6818

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SPECIAL	HELBY COUNTY ACCOUNT LLE, IL 62565	SHELBY COUNTY STATE BANK SHELBYVILLE, IL 62565 70-469711		5/31/2018	1850
PAY TO THE Bob Zakowski			\$	*225.00	
Two Hundred Twenty-Five Only**	****				DOLLARS
Bob Zakowski					
941					
MEMO refund gun sale bik SW ha	andgun reimb \$25 fee				
n•		U B AUTT-	ORIZED SIGNA	TURE	D WAY
THIS DOCUMENT MUST HAVE A COLOR	ED BACKGROUND, ULTRAVIOLET F	BERS AND AN ARTIFICIAL WATERMARK ON THE	BACK - VER	IFY FOR AUTHE	NTICITY.
SHERIFF OF SHELBY COUNTY/SPI	ECIAL ACCOUNT	OW.			1850
Bob Zakowski SHOP WITH A COP EXPENSI	E	5/31/2		225	5.00
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Sheriffa Special Account refun	nd gun sale blk SW handgun rei	mb \$25 fee		22	5.00
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Sheriff's Special Account refund gun sale blk SW handgun reimb \$25 fee

225.00

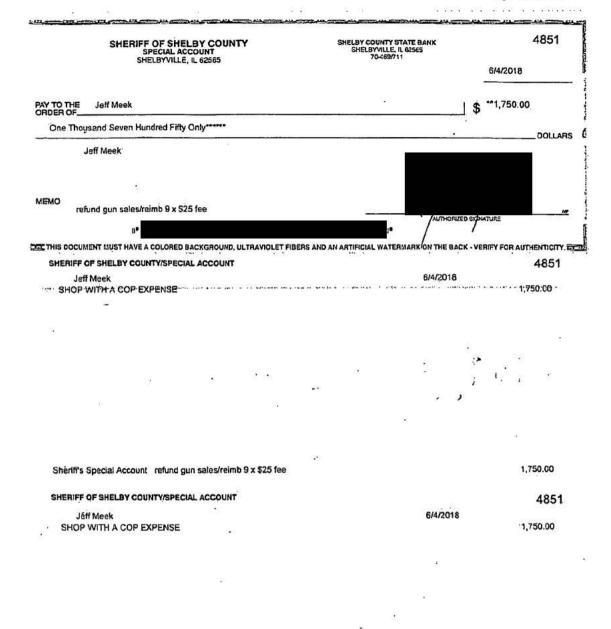
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Approved By

20-39131000766 SCHLOUCH, BENJAMIN

ID 6818

Page 28 Of 102



Sheriff's Special Account refund gun sales/reimb 9 x \$25 fee

1,750.00

LMP12 MP CHECK

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818

Page 29 Of 102

SHERIFF OF SHELBY COUNTY SPECIAL ACCOUNT SHELBYVILLE, IL 62365	SHELBY COUNTY STATE BANK SHELSYVILLE, IL 02365 70-469/711	4852 6/4/2018
PAY TO THE Quincy Wood ORDER OF		\$ **2,725.00
Two Thousand Seven Hundred Twenty-Five Only-		COLLARS
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Sheriff's Special Account refund gun sales/reimb 7 x \$25 fee	*	2,725.00
SHERIFF OF SHELBY COUNTY/SPECIAL ACCOUNT		4852
Quincy Wood SHOP WITH A COP EXPENSE	6/4/201	

Sheriff's Special Account refund gun sales/raimb 7 x \$25 fee

2,725.00

LMP12 MP CHECK

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 30 Of 102

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20-39131000766 SCHLOUCH, BENJAMIN ID 6818

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20-39131000766 SCHLOUCH, BENJAMIN ID 6818

Page 32 Of 102

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20-39131000766 SCHLOUCH, BENJAMIN ID 68:8 Page 33 Of 102

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20-39131000766 SCHLOUCH, BENJAMIN ID 6818

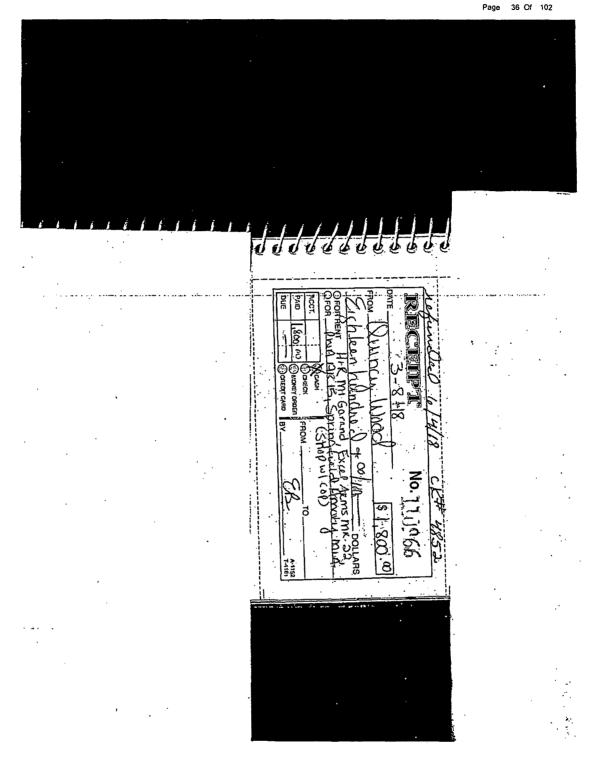
Page 34 Of 102 No.110969 ACCT, PAID <u>ද</u>හ හ MONEY ORDER OCHEDIT CARD BY No. 110970 Sh8p~~1 ACC7. REDRO YEVOM OCREDIT CARD BY No.]]u972 \$ 100.00 100:00

Approved By

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 35 Of 102

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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 37 Of 102

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20-39131000766 SCHLOUCH, BENJAMIN ID 6818

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Dumonceaux, Chad #5852

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Shelby County Sheriff's Office Payroll and Attendance Slip SHELBY COUNTY SHERIFF'S OFFICE SHELBY COUNTY SHERIFF'S OFFICE PAYROLL AND ATTENDANCE SLIP PAYROLL AND ATTENDANCE SLIP 9/2/19 Time off Request TIME OFF REQUESY TIME OFF REQUEST Vacation From ACATION FROM VACATION FROM\_ Comp Time Off Date COMP TIME OFF DATE COMP TIME OFF DATE Personal Day Off Date /2/7/19 ERSONAL DAY OFF DATE PERSONAL DAY OFF DATE Sick Day Off Date ICK DAY OFF DATE SICK DAY OFF DATE\_ Total Hours Off TOTAL HOURS OFF TOTAL HOURS OFF OVERTIME / COMP TIME EARNED OVERTIME / COMP TIME EARNED Overtime/Comp Time Earned HOURS WORKED 5:00 - 6:45 HOURS WORKED\_ Hours Worked DATE WORKED\_ DATE WORKED\_ Date Worked ICLIDAY WORKED HOLIDAY WORKED\_ NOT WORKED Not Worked Holiday Worked SPECIFY ASSIST 576 Comp Time Overtime Specify DENIED DENIED Denied SHERIFF SHERIFF

SCHLOUCH, BENJAMIN ID 6818

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Dumonceaux, Chad #5852

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		/*
SHELBY COUNTY SHERIFF'S OFFICE	SHELBY COUNTY SHERIFF'S OFFICE PAYROLL AND ATTENDANCE SLIP	SHELBY COUNTY SHERIFF'S OFFICE PAYROLL AND ATTENDANCE SLIP
PAYROLL AND ATTENDANCE SLIP	DATE 9/2/19	DATE9 4 15
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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 40 Of 102

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Dumonceaux, Chad #5852

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	A CONTRACTOR OF THE CONTRACTOR	
SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  1ATE 9/9/19	SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATE 9/8/19	SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATE 8-14-19
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ID 6818 SCHLOUCH, BENJAMIN 20-39131000766

Page 41 Or 102

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Shelby County Sheriff's Office Payroll and Attendance Slip 4-15-19

Time off Request

Overtime/Comp Time Earned

4-15-19

Not Worked Comp Time 3 hes

Denied

Vacation From

Hours Worked

Date Worked Holiday Worked

Overtime

Approved

Comp Time Off Date Personal Day Off Date\_ Sick Day Off Date\_ Total Hours Off

SHELBY COUNTY SHERIFF'S OFFICE	SHELBY COUNTY SHERIFF'S OFFICE
PAYROLL AND ATTENDANCE SLIP	PAYROLL AND ATTENDANCE SLIP
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1D 6818

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Dumonceaux, Chad #5852

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JULY FOURTH	SHELBY COUNTY SHERIFF'S OFFICE	SHELBY COUNTY SHERIFF'S OFFICE
Name of Employee	PAYROLL AND ATTENDANCE SLIP	PAYROLL AND ATTENDANCE SLIP
Jesse Brandt	NAME Darg	NAME DOMC
Cody Reeves	TIME OFF REQUEST	TIME OFF REQUEST
Jeff Wood	VACATION FROM	VACATION FROM
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Dustin Lustig	COMP TIME OFF DATE	COMP TIME OFF DATE
Sean McQueen	PERSONAL DAY OFF DATE	PERSONAL DAY OFF DATE
Quincy Wood	SICK DAY OFF DATE	SICK DAY OFF DATE
Brandon Sarver	TOTAL HOURS OFF	TOTAL HOURS OFF
Jake Washburn	HOURS WORKED 5:00 pm - 8:45pm 3/56,	OVERTIME / COMP TIME EARNED
David Myers		HOURS WORKED 5: 10pm 7:30pm 2,5 = 3.75
Tyler Koonce	DATE WORKED 7/8/19	DATE WORKED 7/14/16
	HOLIDAY WORKED	APPROVED NOT WORKED  OVERTIME COMP TIME X  APPROVED DENIED

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Dumonceaux, Chad #5852

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SHELBY COUNTY SHERIFF'S OFFICE	SHELBY COUNTY SHERIFF'S OFFICE	SHELBY COUNTY SHERIFF'S OFFICE
PAYROLL AND ATTENDANCE SLIP	PAYROLL AND ATTENDANCE SLIP	PAYROLL AND ATTENDANCE SLIP
DATE 7)17/19	DATE 7/20/19	DATE 7/12/19
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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 44 Of 192

SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATE 7/17/19	PAYROLL AND ATTENDANCE SLIP	SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATE (a)114   19
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Dumonceaux, Chad #5852

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SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP	SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  ATE	SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATE 4/6/119
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20-39131000766 SCHLOUCH, BENJAMIN ID 6818

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Dumonceaux, Chad #5852

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		1
SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATE 4/30/15	SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATE 5/8/19	SHELBY COUNTY SHERIFF'S OFFICE  PAYROLL AND ATTENDANCE SLIP  DATES \[ \] \[ \]
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, ID 6818 20-39131000766 SCHLOUCH, BENJAMIN

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Dumonceaux, Chad #5852

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SHELBY COUNTY SHERIFF'S OFFICE	SHELBY COUNTY SHERIFF'S OFFICE	SHELBY COUNTY SHERIFF'S OFFICE
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SHERIFF	SHERIFF	SHERIFF

20-39131000766 SCHLOUCH, BENJAMIN ID 6818

Dumonceaux, Chad #5852

Approved By

### JULY FOURTH

# HOLIDAY PAY REPORT THURSDAY JULY 4<sup>TH</sup> 2019



	Name of Employee	Holic	Holiday Pay Com		np Time	# of hours
_				-		
	Jesse Brandt	Worked	Not worked	Worked	Not worked	
	Cody Reeves	Worked	Not worked	Worked	Not worked	)
	Jeff Wood	Worked	Not worked	Worked	Not worked	
-	Slustin Dodrag 8 hus	Worked	Not worked	Worked	Notworked	
-	Dustin Lustig	Worked	Not worked	Worked	Not worked	
	Sean McQueen	Worked	(Not worked)	Worked	Not worked	
	Quincy Wood	Worked	Not worked	Worked	Not worked	_
L	Brandon Sarver	Worked	Not worked	Worked	Not worked	)
	Jake Washburn	Worked	Not worked	Worked	Not worked	
	David Myers	Worked	Not Worker	Worked	Not Worked	
	Tyler Koonce	Worked	Not Worked	Worked	Not Worked	

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 49 Of 102

## Pay Period December 30, 2018 — Office of the Sheriff Undersheriff Pas Manager

Through January 12, 2019	Pa	yroll Report	Date: .	January 7, 2019
Employee's Name # Date of Hire		Vacanium, Overtune 001-5050.01-032		Other
Don Koence 201 12/01/14 001-5000.01-032	\$2654.67			
Under Sheriff Rob McCall 219	\$2576.80			
12/01/14 001-5010.01-032 Cody Reeves 347 05/16/95 001-5020.01-032	\$2250.40	3 her of		
Jeff Wood 424	\$2211.20			
06/20/97 001-5020.01-032 RICK Hozariwy 147				
04/01/11 001-5020.01-032	\$2134.40			
Justin Dudra 15 09/04/07 001-5020.01-032	\$2019.20	5 hr- ot		·
Dustin Lustig 91 06/01/10 001-5020.01-032	\$1961.60	2 hrs or	-	
Odincy Wood 83 06/11/12 001-5020.01-032	\$1942.40	5 hr or 2 hrs or 2 hrs or		
Brandon Sarver 183 06/11/12 001-5020.01-032	\$1942.40	2 her or		
Jacob Washbura 149 06/25/12 001-5020.01-032	\$1942.40			
David Myers 33 04/26/14 001-5020.01-032	\$1884.80	15 has of	_	
Tyler Koonce 38 01/03/15 001-5020.01-032	\$1865.60	10 hrs or		
Jesse Brandt 127 06/13/17 001-5020.01-032	\$1846.40	·		
Scan McQueen 527 001-5020.01-032	\$1865.60			
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Approved By

PAYROLL AND ATTENDANCE SLIP 01-07-19 TIME OFF REQUEST Dumonceaux, Chad #5852

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SHELBY COUNTY SHERIFF'S OFFICE

SHERIFF

	PAYROLL AND ATTENDANCE SLIP
DATE	01/6/18
IAME_	Delra
	TIME OFF REQUEST
/ACATI	ON FRÓM.
	то
COMP T	IME OFF DATE
PERSON	IAL DAY OFF DATE
SICK DA	Y OFF DATE
	HOURS OFF
	OVERTIME / COMP TIME EARNED
HOURS	WORKED 5100 -6:00 pm
DATE W	ORMED_01/5/18
HOLIDA	Y WORKEDNOT WORKED
OVERTI	ME_ / ArCOMP TIME
SPECIFY	· ASSIST Ambulance / Smith
6	1514ED 8004
	APPROVED / DENIED

SHERIFF

51 Q

SCHLOUCH, BENJAMIN

Pay Period January 27, 2019 Office of the Sheriff Undersheriff For Manage

Through February 9, 2019	Payroll Report	Date: February 4, 2019
Employee's Name # Date of Hire	Vacation, Overtime 001-5050.01-032	Other
Don Koonce 201 12/01/14 001-5000.01-032	\$2654.67	
Under Sheriff Rob McCall 219	\$2576.80	
12/01/14 001-5010.01-032 Cody Reeves 347		
05/16/95 001-5020.01-032	\$2250.40 6 hrs	or
Jeff Wood 424 06/20/97 001-5020.01-032	\$2211.20	
04/01/11 001-5020.01-032	\$2134.40	
Justin Dudra 15 09/04/07 001-5020.01-032	\$2019.20 6 hrs	a
Dustin Lustig 91 06/01/10 001-5020.01-032	\$1961.60 2 hus 6	oT T
Quincy wood 83 06/11/12 001-5020.01-032	\$2019.20 6 hrs \$1961.60 2 hrs \$1942.40 /2 hrs \$1942.40 4/ hrs	rot
Brandon Sarver 183 06/11/12 001-5020.01-032	\$1942.40 41 hrs	or
Jacob Washburn 149 06/25/12 001-5020.01-032	\$1942.40	
David Myurs 33 04/26/14 001-5020,01-032	\$1884.80	
Tyler Koonee 38 01/03/15 001-5020.01-032	\$1865.60 & har	ot
Jesse Brandt 127 06/13/17 001-5020.01-032	\$1846.40	
Scan McQueen 527 001-5020.01-032	\$1865.60	
L		

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Approved By

# Dumonceaux, Chad #5852 Disclaimer: This document contains neither recommendations nor conclusions of the Illinois State Police. It and its contents are not to be disseminated outside of your agency.

# SHELBY COUNTY SHERIFF'S OFFICE **PAYROLL & ATTENDANCE SLIP**

### TIME OFF REQUEST

VACATION	
FROM	
то	
COMP DATES OFF	
SICK DAY(S) OFF	
TOTAL HOURS OFF	

OVERTIME	$\geq$	COMP	TIME
	CIRCLE		Commen

SPECIFY_	Falled	10	shif+	4 hrs
DATE(S) W	ORKED_	01/6	20/19	
HOURS W		7:000	n - 3:00	pm
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HOLIDAY WORKED\_

APPROVED /	DENIED
SHERIFF	

### SHELBY COUNTY SHERIFF'S OFFICE **PAYROLL & ATTENDANCE SLIP**

I	IME OFF RE	QUE	<u>5T</u>	
VACATION				
FROM				
то		_		
COMP DATES OFF_				
SICK DAY(S) OFF_				
TOTAL HOURS OFF				
OVERTIME W	_			RNED
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OVER	Parmel	COM Co	Shf+	Jh
OVER	ORQUE OF	COM Co	Shf+	ار

SHERIFF

20-39131000766 SCHLOUCH, BENJAMIN 1D 6818

53 Of 102

Pay Period February 10, 2019 Office of the Sheriff Undersheriff Fos Mcan

Through February 23, 2019		Payroli Report	Date:	February 19, 2019
Employee's Name # Date of Hire		Vacation, Overtime 001-5050.01-032		Other
Don Koonce 201 12/01/14 001-5000.01-032	\$2654.67			
Under Sheriff Rob McCall 219	\$2576.80			
12/01/14 001-5010.01-032 Cody Reeves 347	<del>                                     </del>			
05/16/95 001-5020.01-032	\$2250.40			
Jeff Wood 424 06/20/97 001-5020.01-032	\$2211.20			
RICK HOSQUWY 147 04/01/11 001-5020.01-032	\$2134.40			
Justin Dudra 15 09/04/07 001-5020.01-032	\$2019.20	10 hor or		
Dustin Lustig 91 06/01/10 001-5020.01-032	\$1961.60			
Od/11/12 001-5020.01-032	\$1942.40	1.5 hor or	-	
Brandon Saryer 183 06/11/12 001-5020.01-032	\$1942.40	2 her or		
Jacob Washburn 149 06/25/12 001-5020.01-032	\$1942.40			
David Myers 33 04/26/14 001-5020.01-032	\$1884.80			
Tyler Koonce 38 01/03/15 001-5020.01-032	\$1865.60			
Jesse Brandt 127 06/13/17 001-5020.01-032	\$1846.40	5 hrs or		
Sean McQueen 527 001-5020,01-032	\$1865.60	5 W 00		
		·		
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Dumonceaux, Chad #5852

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SHELBY COUNTY SHERIFF'S OFFICE SHELBY COUNTY SHERIFF'S OFFICE PAYROLL AND ATTENDANCE SLIP PAYROLL AND ATTENDANCE SLIP TIME OFF REQUEST TIME OFF REQUEST **VACATION FROM** VACATION FROM COMP TIME OFF DATE COMP TIME OFF DATE PERSONAL DAY OFF DATE SICK DAY OFF DATE SICK DAY OFF DATE TOTAL HOURS OFF TOTAL HOURS OFF. OVERTIME / COMP TIME EARNED OVERTIME / COMP TIME EARNED HOURS WORKED CONNECTON 7-18-19 HOURS WORKED 2-10-19 DATE WORKED DATE WORKED HOLIDAY WORKED NOT WORKED\_ HOLIDAY WORKED APPROVED A DENIED APPROVED DENIED SHERIFF SHERIFF

SHELBY COUNTY SHERIFF'S OFFICE SHELBY COUNTY SHERIFF'S OFFICE PAYROL'L AND ATTENDANCE SLIP PAYROLL AND ATTENDANCE SLIP 2116/19 NAME TIME OFF REQUEST TIME OFF REQUEST **VACATION FROM** VACATION FROM COMP TIME OFF DATE COMP TIME OFF DATE PERSONAL DAY OFF DATE PERSONAL DAY OFF DATE\_\_ SICK DAY OFF DATE TOTAL HOURS OFF\_ TOTAL HOURS OFF\_ OVERTIME / COMP TIME EARNED OVERTIME / COMP TIME EARNED HOURS WORKED 5:00 -6:00 pm HOURS WORKED 5:00 - 6:8800 DATE WORKED 0/8/19 DATE WORKED HOLIDAY WORKED HOLIDAY WORKED NOT WORKED OVERTIME 14 OVERTIME / COMP TIME Rollover SPECIFY 10-50 2900 E 5. Ah of 400 N APPROVED DENIED APPROVED DENIED

SHERIFF

SHERIFF

ID 6818

Dumonceaux, Chad #5852

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### Pay Period February 24, 2019 — Office of the Sheriff Undersheriff Pot M-c4.

Through March 9, 2019		Payroll Report		Date: March 4, 2019	
Employee's Name Date of Hire	#		Vacation, Overrimo 001-5050.01-032		Other .
Don Koonce 12/01/14	201 001-5000.01-032	\$2,654.67			
Under Sheriff Ro 12/01/14	ob McCall 219 001-5010.01-032	\$2,576.80			
Cody Reeves 05/16/95	347 001-5020.01-032	\$2,250.40			
Jeff Wood 06/20/97	001-5020.01-032	\$2,211.20	4.5 hw	oT	
Rick Hoadlwy 04/01/11	147 001-5020.01-032	\$2,134.40		,	
Justin Dudra 09/04/07	15 001-5020,01-032	\$2,019.20	13 445	or	
Dustin Lustig 06/01/10	91 001-5020.01-032	\$1,961.60	7 hrs	or	
Quincy Wood 06/11/12	83 001-5020.01-032	\$1,942.40			
Brandon Sarver 06/11/12	183 001-5020.01-032	\$1,942.40	2 100	01	
Jacob Washburn 06/25/12	149 001-5020.01-032	\$1,942.40			
David Myers 04/26/14	33 001-5020.01-032	\$1,884.80			. •
Tyler Koonce 01/03/15	38 001-5020.01-032	\$1,865.60			
Jesse Brandt 06/13/17	127 001-5020.01-032	\$1,846.40		<u></u>	,
Sean McQucen 08/23/17	527 001-5020.01-032	\$1,865.60			
		<u> </u>		· · · · · · · · · · · · · · · · · · ·	
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Approved By **Dumonceaux, Chad** #5852

Approved By

Dumonceaux, Chad #5852

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SHE	LBY COUNTY SHERIFF'S OFF	ICE
PA	YROLL AND ATTENDANCE SL	.IP
DATE	3-4-19	
NAME	Justin Dudra	
9 <b>4</b> 9	TIME OFF REQUEST	
VACATION	FROM	
	то	
COMP TIME	GFF DATE	

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OVERTIME!	COMP	I some	ENGRIED

HOURS WORKED_	= 12
DATE WORKED	on Back

NOT WORKED\_ HOLIDAY WORKED

PERSONAL DAY OFF DATE\_ SICK DAY OFF DATE TOTAL HOURS OFF

SPECIFY orrections APPROVED DENIED

SHERIFF

### SHELBY COUNTY SHERIFF'S OFFICE

### PAYROLL AND ATTENDANCE SLIP

TIME OFF REQUEST  TO	o/19 :	AME
TO  TO  TO  MP TIME OFF DATE  RSONAL DAY OFF DATE  K DAY OFF DATE  TAL HOURS OFF  OVERTIME / COMP TIME EARNED  URS WORKED 5'.00 - 6:00 pm  TE WORKED 3/2/19  LIDAY WORKED  NOT WORKED  ERTIME / // COMP TIME		AME
TO	TIME OFF REQUEST	
RSONAL DAY OFF DATE  K DAY OFF DATE  TAL HOURS OFF  OVERTIME / COMP TIME EARNED  URS WORKED 5'00-6'00pm  TE WORKED 3/3/19  LIDAY WORKED NOT WORKED  ERTIME / COMP TIME		ACATION I
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TAL HOURS OFF  OVERTIME / COMP TIME EARNED  URS WORKED 5'00-6'00pm  TE WORKED 3/3/19  LIDAY WORKED NOT WORKED  ERTIME 1/2 COMP TIME	F-127-12-11	
URS WORKED 5'00-6:00pm  TE WORKED 3/2/19  LIDAY WORKED NOT WORKED COMP TIME		
URS WORKED 5'00- 6'00pm  TE WORKED 3/3/19  LIDAY WORKED NOT WORKED  ERTIME 1/2 COMP TIME	TE	ICK DAY O
URS WORKED 5'00-6:00pm  TE WORKED 3/3/19  LIDAY WORKED NOT WORKED COMP TIME	F	OTAL HOU
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ERTIME COMP TIME		
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SHERIFF

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 58 Of 102

2/18-2/24/19 2/18 2/20 8 8

> week 1 16.0

2/25 - 3/3/19

Han week 2 8.0

> 24.0 Total

20-39131000766 SCHLOUCH, BENJAMIN ID 6818

Page 59 Of 102

Pay Period March 10, 2019 Office of the Sheriff Undersheriff Fd March 10

Through Marc	h 23, 2019	Pay	roll Report	Date: March 18, 2019
Employee's Name Date of Hire	Ħ		Vacation, Overline 001-5050.01-032	Other
Don Koonce 12/01/14	201 001-5000.01-032	52,654.67		
Under Sheriff Ro 12/01/14	b McCall 219 001-5010.01-032	\$2,576.80		
Cody Reeves 05/16/95	347 001-5020.01-032	\$2,250.40		
Jeff Wood 06/20/97	424 001-5020.01-032	\$2,211.20	2.5 km or	
Rick Hoadlwy 04/01/11	147 001-5020.01-032	\$2,134.40		
Justin Dudra 09/04/07	15 001-5020.01-032	\$2,019.20	23 hor of	
Dustin Lustig 06/01/10	91 001-5020.01-032	\$1,961.60		
Quincy Wood 06/11/12	83 001-5020.01-032	\$1,942.40		
Brandon Sarver 06/11/12	183 001-5020.01-032	\$1,942.40	1 hor or	
Jacob Washburn 06/25/12	001-5020.01-032	\$1,942.40		
David Myers 04/26/14	33 001-5020.01-032	\$1,884.80	4 hor of	
Tyler Koonce 01/03/15	38 001-5020.01-032	31,865.60		
Jesse Brandt 06/13/17	127 001-5020.01-032	\$1,846.40	41 hors or	•
Sean McQueen 08/23/17	527 001-5020.01-032	\$1,865.60		
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Approved By

Approved By

Dumonceaux, Chad #5852

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SHELBY	COUNTY	SHERIFF'S	OFFICE
PAYR	OLL & AT	TENDANCI	SLIP

TAMOLE & ATTENDANCE SEIP	SHELBY COUNTY SHERIFF'S OFFICE
DATE3/6/19	PAYROLL AND ATTENDANCE SLIP
NAME_Dudg	NAME JUSTIN Dudra
TIME OFF REQUEST	TIME OFF REQUEST
VACATION FROM	VACATION FROM
то	то
COMP DATES OFF	COMP TIME OFF DATE
SICK DAY(S) OFF	PERSONAL DAY OFF DATE
TOTAL HOURS OFF	SICK DAY OFF DATE
OVERTIME WORKED / COMP TIME EARNED  OVERTIME COMP TIME  SPECIFY 3hr Callent CAC Introduct  Soci Associate  DATE(S) WORKED 316/19  HOURS WORKED NOT WORKED NOT WORKED	TOTAL HOURS OFF  OVERTIME / COMP TIME EARNED  HOURS WORKED ON BACK  HOLIDAY WORKED NOT WORKED  OVERTIME COMP TIME  SPECIFY  APPROVED DENIED
APPROVED DENIED  SHERIFF	SHERIFF

# SHELBY COUNTY SHERIFF'S OFFICE **PAYROLL & ATTENDANCE SLIP**

DATE	3/6/19
NAME	Durka
-	
	TIME OFF REQUEST
VACATIO	<u>N</u>
FROM	
то	
COMP DA	ATES OFF
SICK DAY	(S) OFF
TOTAL H	DURS OFF
OVE	COVERTIME WORKED / COMP TIME EARNED  OVERTIME COMP TIME  CIRCLE ONE  19-154 Sex Case Interview
OVEF	RTIME WORKED / COMP TIME EARNED  OVERTIME COMP TIME  CIRCLE ONE
OVER SPECIFY_ Shel	COVERTIME COMP TIME EARNED  COVERTIME  CIRCLE ONE  19-154 Sex Case Interview
OVER SPECIFY_ Shell DATE(S) V	COVERTIME COMPTIME EARNED  CIRCLE ONE  19-154 Sex Case Interview

APPROVED /	234	DENIED
SH	ERIFF	

20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 61 Of 102

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3/4-3/10/19
(16.0) week1
3/11-3/17/19 3/14 8 8,0) week 2
240 Total

## SHELBY COUNTY SHERIFF'S OFFICE **PAYROLL & ATTENDANCE SLIP**

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NAME	Out		
	TIME OF	F REQUEST	
VACATION			
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SPECIFY	OVERTIME CIRC	COMPT CLEONE Sex Case	Intervent
SPECIFY	OVERTIME CIRCULAR STATES	COMPT THE ONE SEX CASE	Taterven
SPECIFY States	19-159  BRKED 3100	COMPTEDNE  SEX CASE  S/19  -9:00	Taterven
SPECIFY States	19-159  BRKED 3100	COMPTEDNE  SEX CASE  S/19  -9:00	Thervend
SPECIFY States	OVERTIME CIRCLE STOCKED	COMPTEDNE  SEX CASE  S/19  -9:00	Thervend

SHERIFF

PAYROLL AND ATTENDANCE SLIP TIME OFF REQUEST VACATION FROM COMP TIME OFF DATE PERSONAL DAY OFF DATE SICK DAY OFF DATE TOTAL HOURS OFF\_ OVERTIME / COMP TIME EARNED HOURS WORKED\_ DATE WORKED\_ NOT WORKED HOLIDAY WORKED COMP TIME APPROVED DENIED

SHERUFF

SHELBY COUNTY SHERIFF'S OFFICE

SCHLOUCH, BENJAMIN

# Pay Period March 24, 2019 Office of the Sheriff Undersheriff Pt March

Through April	6, 2019	Payrol	l Report Date: Api	il 1, 2019
Employee's Name Date of Hire	#.		Vacation, (Overtime) 001-5050:01-032	Other
Don Koonce 12/01/14	201 001-5000.01 <b>-032</b>	\$2,654.67		
Under Sheriff Ro 12/01/14	b McCall 219 001-5010.01-032	\$2,576.80		
Cody Reeves 05/16/95	001-5020.01-032	\$2,250.40		
Jeff Wood 06/20/97	424 001-5020.01-032	\$2,211.20	20.5 hr or	
Rick Hoadlwy 04/01/11	147 001-5020.01-032	\$2,134.40	3 hos of	
Justin Dudra 09/04/07	15 001-5020.01-032	\$2,019.20	3 hos or 17.5 hos or 9 hrs or	
Dustin Lustig 06/01/10	91 001-5020.01-032	\$1,961.60 .	a his or	
Quincy Wood 06/11/12	83 001-5020.01-032	\$1,942.40		
Brandon Sarver 06/11/12	183 001-5020.01-032	\$1,942.40		
Jacob Washburn 06/25/12	149 001-5020.01-032	\$1,942.40		
David Mycrs 04/26/14	33 001-5020.01-032	\$1,884.80	3 hor of	
Tyler Koonce 01/03/15	38 001-5020.01-032	\$1,865.60		
Jesse Brandt 06/13/17	127 001-5020.01-032	\$1,846.40	3 hor or	
Sean McQueen 08/23/17	527 001-5020.01-032	\$1,865.60		
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Approved By

Dumonceaux, Chad #5852

Dumonceaux, Chad #5852

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SHELBY COUNTY SHERIFF'S OFFICE	A
PAYROLL & ATTENDANCE SLIP	SHELBY COUNTY SHERIFF'S OFFICE
,	PAYROLL AND ATTENDANCE SLIP
DATE3/24/19	DATE 3/27/19
NAME Dudra	NAME_ Dudra
TIME OFF REQUEST	TIME OFF REQUEST
	VACATION FROM
VACATION FROM	то
FROM	COMP TIME OFF DATE
COMP DATES OFF	ERSONAL DAY OFF DATE
SICK DAY(S) OFF	IGK DAY OFF DATE
TOTAL HOURS OFF	340
TORRE	DTAL HOURS OFF
OVERTIME WORKED / COMP TIME EARNED	OVERTIME / COMP TIME EARNED
OVERTIME COMP TIME	JURS WORKED 5100-6:00pm
GRCLE ONE	TE WORKED 3/24/19
SPECIFY Williams Amost	LIDAY WORKEDNOT WORKED
	IRTIME COMP TIME The -4 5/5
DATE(S) WORKED 3/00/19	SIFY Followup 19-242 (windsor).
5.00- 1.3 PM	- "
HOLIDAY WORKEDNOT WORKED	APPROVED DENIED
	APPROVED / DENIED
DENIED	
APPROVED	
	SHERIFF
SHERIFF	

# SHELBY COUNTY SHERIFF'S OFFICE **PAYROLL & ATTENDANCE SLIP**

DATE3/84	1/19
NAME Du	dra
I	IME OFF REQUEST
VACATION	•
FROM	
то	The second second second
COMP DATES OFF	
SICK DAY(S) OFF	
TOTAL HOURS OFF	
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DATE(S) WORKED_	3/21/19 5:00.7.20pm

APPROVED	DENIED
	SHERIFF

ID 6818 20-39131000766 SCHLOUCH, BENJAMIN Page 64 Of 102

Approved By

PAYROLL AND ATTENDANCE SLIP TIME OFF REQUEST VACATION FROM COMP TIME OFF DATE\_ PERSONAL DAY OFF DATE SICK DAY OFF DATE TOTAL HOURS OFF. OVERTIME / COMP TIME EARNED HOURS WORKED DATE WORKED NOT WORKED HOLIDAY WORKED COMP TIME OVERTIME 4: DENIED

SHERIFF

SHELBY COUNTY SHERIFF'S OFFICE

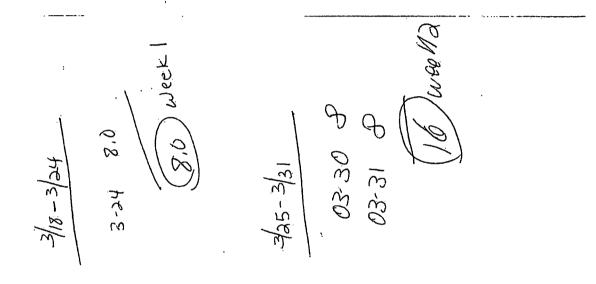
ID 6818 65 Of 102

20-39131000766 SCHLOUCH, BENJAMIN

Dumonceaux, Chad #5852

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20-39131000766 SCHLOUCH, BENJAMIN ID 6818 Page 66 Of 102



Approved By

Dumonceaux, Chad #5852

# Pay Period April 7, 2019 Office of the Sheriff Undersheriff P35 M - Au

Through April	20, 2019	Payre	oll Report Date:	April 15, 2019
Employee's Name Date of Hire	ŧ		Vacation, Overtime 001-5050.01-032	Other
Don Koonce 12/01/14	201 001-5000.01-032	\$2,654.67		
Under Sheriff Ro 12/01/14	b McCall 219 001-5010.01-032	\$2,576.80		
Cody Reeves 05/16/95	347 001-5020.01-032	\$2,250.40		
Jeff Wood 06/20/97	001-5020,01-032	\$2,211.20		
Rick Hoadlwy 04/01/11	147 001-5020.01-032	\$2,134.40	7 hor or	
Justin Dudra 09/04/07	15 001-5020.01-032	\$2,019.20	7 hor or	
Dustin Lustig 06/01/10	91 001-5020.01-032	\$1,961.60		
Quincy Wood 06/11/12	83 001-5020.01-032	\$1,942.40		
Brandon Sarver 06/11/12	. 183 001-5020.01-032	\$1,942.40		
Jacob Washburn 06/25/12	149 001-5020.01-032	\$1,942.40		
David Myers 04/26/14	33 001-5020.01-032	\$1,884.80	11.5 hor or	
Tyler Koonce 01/03/15	38 001-5020.01-032	\$1,865.60		
Jesse Brandt 06/13/17	127 001-5020.01-032	\$1,846.40		
Sean McQueen 08/23/17	527 001-5020.01-032	\$1,865.60		
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Approved By		
Dumonceaux,	Chad	#5852

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SHELBY COUNTY SHERIFF'S OFFICE

SHERIFF

Disclaimer: This document contains neither recommendations nor conclusions of the Illinois State Police. It and its contents are not to be disseminated outside of your agency.

ID 6818 SCHLOUCH, BENJAMIN

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4/1-4/1/19 4-7 8,0 4-10 (8,0) Week! 4-10 (6,0) Week?

Approved By

Dumonceaux, Chad #5852

Pay Period April 21, 2019 Office of the Sheriff Undersheriff Ros Mesay

hrough May 4	, 2019	Payroll	Report Da	e: April 29, 2019
Employee's Name Date of Hire	#		Vacation, Overtime 001-5050.01-032	Other
Don Koonce 12/01/14	201 001-5000.01-032	\$2,654.67		
Under Sheriff Rot 12/01/14	McCall 219 001-5010.01-032	\$2,576.80		
Cody Reeves 05/16/95	347 001-5020.01-032	\$2,250.40		
Jeff Wood 06/20/97	424 001-5020.01-032	\$2,211.20		
Rick Hoadlwy 04/01/11	147 001-5020.01-032	\$2,134.40		
Justin Dudra 09/04/07	15 001-5020.01-032	\$2,019.20	4 hrs 01	
Dustin Lustig 06/01/10	91 001-5020.01-032	\$1,961.60		
Quincy Wood 06/11/12	83 001-5020.01-032	\$1,942.40	3 hr 01	_
Brandon Sarver 06/11/12	183 001-5020.01-032	\$1,942.40		
Jacob Washburn 06/25/12	149 001-5020.01-032	\$1,942.40		
David Myers 04/26/14	33 001-5020.01-032	\$1,884.80		
Tyler Koonce 01/03/15	38 001-5020.01-032	\$1,865.60		
Jesse Brandt 06/13/17	127 001-5020.01-032	\$1,846.40	4 horos	
Sean McQueen 08/23/17	527 001-5020.01-032	\$1,865.60		
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Approved By

Dumonceaux, Chad #5852

# GREGORY P. SZUTER, ESQ

### ARBITRATOR MEDIATOR

OHIO Office: 6090 Royalton Rd. #341 Cleveland, Ohio 44133

Midwest Area Office: Joliet, IL 60435

T.440. 628.8380 F. 440.628.8361 E-mail: gpszuter@gmail.com web: gregoryszuler.com

May 11, 2020

via email only Edward R. Flynn Esq. FEATHERSTUN, GAUMER, STOCKS, FLYNN & ECK, LLP 101 S. State Street Suite 240 Decatur, IL 62523 E:<<eflynn@decatur.legal>>

James Daniels Attorney
FRATERNAL ORDER OF POLICE LABOR COUNCIL 974 Clock Tower Dr.

Springfield, IL 62704 E: <<jdaniels@fop.org>>

In the interest arbitration between

Shelby County and FOP- Labor Council FMCS 190813-10014

Dear Counsel:

Find enclosed the Decision and Award in this metter and the invoice with form W-9. If there are any other forms necessary to establish a payable by your organization please forward them promptly. Please remit to the OHIO office address above. Thank you for the opportunity to serve the your clients this manner.

Very truly yours,

Gregory P. Szuter

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### ILLINOIS LABOR RELATIONS BOARD

In the Matter of the Interest Arbitration Between:

Shelby County (IL) Sheriff Office Public Employer	) Case No. S-MA-18-345 & 346 ) FMCS 190813-10014
and .	) Issue: Interest Arbitration
FOP- Labor Council Employee Organization	Arbitrator Gregory P. Szuter  ARBITRATION  DECISION AND AWARD
for the Labor Organization  James Daniels Attorney  FRATERNAL ORDER OF POLICE  - LABOR COUNCIL  974 Clock Tower Dr.  Springfield, IL 62704  T: 217.698.9433 - Phone  E: < <jdaniels@fop.org>&gt;</jdaniels@fop.org>	for the Employer Edward R. Flynn Esq. FEATHERSTUN, GAUMER, STOCKS, FLYNN & ECK, LLP 101 S. State Street Suite 240 P.O. Box 1760 Decatur, IL 62523 E: < <eflynn@decatur.legal>&gt;</eflynn@decatur.legal>

Date of Decision: May 11, 2020
Briefing Date: March 25, 2020
Hearing Date: February 6, 2020 (9:30 a.m.)
Hearing Locale: Shelby County Courthouse. Shelbyville, IL

#### I. STATEMENT OF THE CASE

This is an interest arbitration pursuant to Section 14 of the Illinois Public Labor Relations Act ("Act") to resolve economic issues between the Shelby County/Sheriff Office ("Sheriff" "County" or "Employer") and the Fraternal Order of Police, Labor Council ("Union"). This arbitration concerns an impasse over the terms of a contract for two certified units of the Sheriff's employees. They are the sworn unit ("Unit A") consisting of the deputy sheriffs and the unsworn unit ("Unit B") constituted of dispatcher, jailer, matron/cook, janitor and secretary/bookkeeper job classifications.

#### II. RECORD OF HEARING

The Union and County engaged in negotiations over a collective bargaining agreement running from September 1, 2018 – August 31 2021. They reached agreement on all issues except for Wages, and Healthcare. Pursuant to Section 14 of the Act, the Parties waived the three-member arbitration panel appointed by the Illinois Labor Relations Board ("ILRB" or "Board") and selected Gregory P. Szuter from the lists of the Federal Mediation and Conciliation Service to serve as the sole arbitrator. A hearing was held on February 5, 2020, in the Shelbyville, Illinois, the county seat of Shelby County, at which the Parties put on their proof and arguments. The Parties waived the verbatim record of the hearing. The Parties filed post hearing briefs in lieu of closing arguments at the end of the hearing which were received by March 25, 2020. The Parties stipulated to the date of decision under FMCS regulations, 60 days after the filing of briefs (May 25) which was shortened to May 11, 2020.

The Parties submitted their stipulations before hearing marked as a Joint Exhibit (JX). It also appears as UX 1 and CX 1. The Union offered twenty five exhibits (UX) and a CD with copies of internal (AFSCME 3323) and external (Christian, Clay, Douglas, Edgar) contracts and complete County Audited Financial Reports of 2009-2018. The County offered six exhibits (CX) one with eight sub parts and one with six. The testimony with the exhibits and briefs constitute the record of hearing.

#### III. BARGAINING UNITS AND DOCKET ENTRIES

Unit A consists of 12 members, all deputies and including the Under Sheriff and Bailiff. Excluded are the Sheriff and Chief Deputy Sheriff. Unit B consists of 19 employees: 11 correction officers, four in dispatcher classifications and four in other classifications. Excluded are the confidential, managerial and supervisory employees defined by the Act. UX 4.

The ILRB filings (UX 3) show the following. On May 3, 2018 Unit A filed the Formal Notice of Demand Bargain with the Board. The notice of no agreement was filed on June 4, 2018. A Request for Mediation Panel was filed on August 1, 2018 as to Unit A. On May 16, 2019 Parties filed a Demand for Compulsory Interest Arbitration identifying Unit A and Unit B. It indicated the units were separately certified, Unit A on June 9, 1986 (S - RC - 178) and Unit B on June 27, 2001 (S - RC - 00 - 098). It indicated there was a single collective bargaining agreement expiring, ILRB Contract Number 2018 - 08 - 007. Unit A was assigned case number S-MA 18 - 345 and Unit B was assigned case number S-MA 18346. Another Request for Mediation was filed for Unit A on August

1, 2019. The most recent agreement was effective from September 1, 2015 to August 31, 2018.

The County has a separate collective bargaining agreement with the AFSCME Council 31, Local 3323 for the County's certified job classification consisting of various clerks and highway, health and community services employees.

#### IV. STIPULATIONS

The Parties entered into twelve pre-hearing stipulations (JX 1) as follows:

- 1) The Arbitrator in this matter shall be Greg Szuter. The Parties stipulate that the procedural prerequisites for convening the arbitration hearing have been met, and that the Arbitrator has jurisdiction and authority to rule on those mandatory subjects of bargaining submitted to him as authorized by the Illinois Public Labor Relations Act, including but not limited to the express authority and jurisdiction to award increases in wages and all other forms of compensation retroactive to September 1, 2018. Each party expressly waives and agrees not to assert any defense, right or claim that the Arbitrator lacks jurisdiction and authority to make such a retroactive award; however, the Parties-do-not intend-by this-Agrocument to predetermine whether any award of increased wages or other forms of compensation in fact should be retroactive.
- 2) The arbitration hearing in this case will be convened on Shelbyville, Illinois at 10:00 a.m. The requirement set forth in Section 14(d) of the Illinois Public Labor Relations Act, requiring the commencement of the arbitration hearing within fifteen (15) days following the Arbitrator's appointment, has been waived by the Parties. The hearing will be held at the second floor of the Shelby County Courthouse at 301 E Main St #12, Shelbyville, IL 62565.
- The Parties have agreed to waive Section 14(b) of the Illinois Public Labor Relations Act requiring the appointment of panel delegates by the employer and exclusive representative.
- 4) The Parties agree that the following counties shall be considered comparable to Shelby County. Edgar, Christian, Clay, Douglass, and Fayette. The inclusion or exclusion of Moultrie County is to be decided by the Arbitrator.
- 5) The Parties agree that the following issues remain in dispute, over which the Arbitrator has authority and jurisdiction to rule:
- (a) What increases in wages will be received by bargaining unit employees for the contract years beginning on September 1, 2018 September 1, 2019, and September 1, 2020?
- (b) What monthly health insurance premium contributions shall be made by the employees?
- The Parties agree that these Pre-Hearing Stipulations and all previously reached tentative agreements shall be introduced as joint exhibits. The Parties further agree that such tentative agreements shall be incorporated into the Arbitrator's award for inclusion in the Parties' successor labor agreement that will result from these proceedings.
- 7) Final offers shall be stated on the record no later than the start of the arbitration hearing. Thereafter, such final offers may not be changed except by mutual agreement of the Parties. As to the economic issue in dispute, the Arbitrator shall adopt either the final offer of the Union or the final offer of the County.
- 8) Each party shall be free to present its evidence in either the narrative or witness format. Advocates presenting evidence in a narrative format shall be sworn as witnesses. The Labor Council shall proceed first with the presentation of its case-in-chief. The Employer shall then proceed with its case-in-chief, Each party shall have the right to present rebuttal evidence.
- 9) If either party chooses to submit a post-hearing brief, it shall be submitted to the Arbitrator, with a copy sent to opposing party's representative by the Arbitrator, no later than forty-five (45) days from the receipt of the full transcript of the hearing by the Parties, or such further extensions as may be mutually agreed to by the Parties or granted by the Arbitrator. The post-marked date of mailing shall be considered to be the date of submission of a brief. There shall be no reply briefs, and once

each party's post-hearing brief has been received by the Arbitrator, he shall close the record in the

- 10) The Arbitrator shall base his findings and decision upon the applicable factors set forth in Section 14(h) of the Illinois State Labor Relations Act. The Arbitrator shall issue his award within sixty (60) days after submission of the post-hearing briefs or any agreed upon date determined jointly by the Parties and the Arbitrator. The Arbitrator shall retain the entire record in this matter for a period of six months or until sconer notified by both Parties that retention is no longer required.
- 11) Nothing contained herein shall be construed to prevent negotiations and settlement of the terms of the contract at any time, including prior, during, or subsequent to the arbitration hearing.
- 12) The Parties represent and warrant to each other that the undersigned representatives are authorized to execute on behalf of and bind the respective Parties they represent.

#### V. PROVISIONS OF THE COLLECTIVE BARGAINING AGREEMENT<sup>1</sup>

The Parties to the agreement for the two units effective September 1, 2015 through August 31, 2018 (UX 2) provides at Article 10, resolution of impasse:

All bargaining impasses shall be resolved according to the provisions of Section 1614 of the Illinois Public Labor Relations Act, as amended, except that all arbitration hearings shall be conducted in Shelbyville, Illinois.

#### VI. THE STATUTORY FACTORS

The IPLRA sets forth those factors upon which the Arbitrator is to base his "findings, opinions and order..." in Section 14(h):

Where there is no agreement between the Parties, or where there is an agreement, but the Parties have begun negotiations for a new agreement or amendment of the existing agreement, and wage rates other conditions of employment under the proposed new or amended agreement are in dispute, the arbitration panel shall base its findings, opinion and order upon the following factors, as applicable: (1) The lawful authority of the Employer;

- (2) Stipulations of the Parties;
- (3) The interest and welfare of the public and the financial ability of the unit of government to meet those costs:
- (4) Comparison of the wages, hours and conditions of employment of the employees involved in the arbitration with the wages, hours and conditions of employment of other employees performing similar services and with other employees generally:
- (a) in public employment in comparable communities;
- (b) in private employment in comparable communities.
- (5) The average consumer prices for goods and services, commonly known as the cost of living;
- (6) The overall compensation presently received by the employees, including direct wage compensation, vacations, holidays, and other excused time, insurance and pensions, medical and hospitalization benefits, the continuity and stability of employment and all other benefits received;
- (7) Changes in the foregoing circumstances during the pendency of the arbitration proceedings;

Italics are inserted in the quoted matter in this section and the next are not for emphasis but for ease of location for the reader. The italics used elsewhere are for emphasis added except when noted as being in the original. Any underscoring or bold face as shown appears in the original.

(8) Such other factors, not confined to the foregoing, which are normally or traditionally taken into consideration in the determination of wages, hours and conditions of employment through voluntary collective bargaining, mediation, fact-finding, arbitration or otherwise between the Parties, in the public service or private employment.

#### VII. FINAL OFFERS

The Parties have submitted the following offers with boldface/cancellations indicating their respective variances from the expiring agreement as to dates and amounts:

### Union'S FINAL OFFER - WAGES

Article XXI Wages/Compensation

... in the classification of Jail Matron/Cook, Janitor and Secretary/Bookkeeper... The base salary shall be increased by \$1000 on September 1st of each year of this Agreement (2018 through 2020).

Fiffective September 1, 2018, each step of the Deputy matrix shall be increased by \$1500 \$1350 and each step of the Dispatcher/Jailer matrix shall be increased by \$1050.

Effective September 1,2019, each step of the Deputy matrix shall be increased by \$1500 \$1350 and each step of the Dispatcher/Jailer matrix shall be increased by \$1600 \$1050.

Effective September 1,2020, each step of the Deputy matrix shall be increased by \$1350 and each step of the Dispatcher/Jailer matrix shall be increased by \$1600 \$1050.

#### EMPLOYER'S FINAL OFFER - WAGES

In addition to changing the dates and amounts the Employer Offer splits the Dispatcher Matrix from the Jailer Matrix in text but not as to amounts.

Article XXI Wages/Compensation

... in the classification of Jail Matron/Cook, Jantor and Secretary/Bookkeeper... The base salary shall be increased by \$1000 \$400 on September 1st of each year of this Agreement (2018 through 2020).

Effective September 1, 2018, each step of the Deputy matrix shall be increased by \$1500 \$1000 and each step of the Dispatcher matrix by \$500 \$650. The Jailer matrix shall be increased by \$1000 \$660.

Effective September 1,2019, each step of the Deputy matrix shall be increased by \$1500 \$800 and each step of the Dispatcher matrix by \$500 \$650. The Jailer matrix shall be increased by \$1000 \$650.

Effective September 1,2020, each step of the Deputy matrix shall be increased by \$1500 \$800 and each step of the Dispatcher matrix by \$500 \$650. The Jailer matrix shall be increased by \$1000 \$660.

The Parties' final offers for the issue of employee health insurance premium contributions are:

#### Union'S FINAL OFFER - INSURANCE

Section 22.1 Insurance

The County agrees to pay full cost of the employee individual basic health insurance premium, except that each employee will contribute through payroll deduction an amount equal to \$40.00 \$53.00 per pay period for the term of this agreement, as of November 1, 2020. The Employer will bear the expense of any increase in costs during the term of the Agreement.

#### EMPLOYER'S FINAL OFFER - INSURANCE

Section 22.1 Insurance

Beginning November 1, 2018, employees will pay twelve and one half percent (12.5%) of the cost of the individual premium per pay check for the health insurance plan. The County agrees to pay the remaining cost of the employee individual basic health insurance premium...

The previous contract provides that the Employees pay \$40.00 per paycheck for insurance. The Union proposal is to pay \$53.00 per pay-period beginning-November 1, 2020. The Employer's proposal is that the members of this Bargaining Unit pay 12.5% of the cost of the individual premium effective November 1, 2018. The Employees covered by the AFSCME contract previously paid \$40.00 per paycheck. In their recent contract, they agreed to pay 12% of the annual cost effective November 1, 2018.

The Parties have agreed that all previously agreed-to tentative agreements are to be included in the new agreement, and that wages shall be retroactive to September 1, 2018 including for any Officers who have left employment since that time.

#### VIII. STATEMENT OF THE ISSUES FOR DECISION

The Parties stipulated two issues on the record and in their respective briefs. The Parties agree that those issues in dispute are economic. JX 1 $\P$ 5(a)(b). The Parties also submitted a non-economic issue of which counties would be included as comparables. JX 1 $\P$ 4. Because it impacts the analysis of the economic issues, the question of the comparables will be addressed first.

#### IX. COMPOSITION OF COMPARABLE COMMUNITIES

The Parties stipulated that the following are comparable to Shelby County under the Act: Edgar, Christian, Clay, Douglas, and Fayette. The inclusion or exclusion of Moultrie County is up for decision.

Factor #4 of the Act is the comparison of the bargaining issues to the same issues of other employees, public or private, in "comparable communities." Although of paramount import in interest arbitrations, the Illinois Act does not define comparable community. Somewhat uniquely Illinois interest arbitration precedent insists that a stable set of comparisons be used by bargaining Parties, and hence by interest arbitrators, rather than ad hoc comparisons made at each contract term.

"[A]ltering an established comparable pool could disrupt the Parties' reasonable reliance and good faith expectation on a stable negotiating environment as future discussions proceed."St. Clair County (Sheriff), S-MA-13-067 (Nielsen 2013). In that case variance from the traditional pool of comparable communities was sufficient reason to exclude a community. Attempts to change accepted comparables were also rejected in City of Rockford, Case No. S-MA-12-108 (Goldstein, 2013). "It is well-established that the party seeking to change historical comparables has the burden of clearly proving that a change is warranted."Id."In order to maintain that stability, prior interest arbitration awards must be accepted at face value in subsequent proceedings unless they are glaring wrong which is not the case here." Village of Algonquin and Metropolitan Alliance of Police, Chapter #78 FMCS Case No. 180306-02190;ILRB Case No. S-MA-17-262 (Greco 2019) p12. Hence the party seeking the change must prove by clear and convincing evidence that the accepted comparisons are "glaringly wrong."

Village of Libertyville and FOP, S-MA-93-148 (Benn, 1995) set out a five step approach to define comparable communities which is grounded in Factor #2, the stipulations of the Parties. He stated in his summation:

"It is important to stress that this process of selection of comparables is not a mechanical one. This process is only a method for organizing the data and arguments offered by the Parties in order to be able to rationally make certain judgments. This process is not one of merely counting factors or rigidly applying cutoffs. This process places great emphasis on the agreements of the Parties and merely organizes the material to make comparisons based upon those agreements-a process that appears consistent with the mandate of Section 14(h)(2) of the IPLRA that I consider the "stipulations of the Parties."

An arbitrator will look most closely at the communities that are stipulated to be comparable but he will also consider as being somewhat comparable all of additional the communities proposed by the Parties. Village of Shiloh and Illinois Fraternal Order of Police Labor Council, ILRB Case No: S-MA-18-226. 2019 (Diekemper) p.\_\_\_

To determine whether the communities upon which the Parties could not agree are also comparable the five steps from Libertyville are applied. They are in precis:<sup>2</sup>

- The stipulated/agreed upon comparable communities which form a range of agreed criteria
  to be used for comparison purposes.
- Identification of the Parties' criteria for making the comparisons and a determination of whether those criteria are appropriate measuring tools for comparison purposes.
- Compilation of relevant data for each criteria and community.
- Ranking of the communities with the appropriate criteria (eg tables and charts).
- Comparisons of the contested communities to determine how they compare with the agreed comparables.

Where Arbitrator Benn usef the word "factor" in this list I have used "criteria" so not to confuse the diction with the statutory factors. Also the singular of criteria is "criterion" but that is not a convention used herein.

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A sample of criteria that Arbitrator Benn had found approriate for comparability included population, department size, number of Patrol Officers, total number of employees, median income, sales tax revenue, sales tax revenue per person, Estimated Average Valutaion, EAV per person, and total General Fund Revenue. Village of Algonquin, Illinois and Metropolitan Alliance of Police, Case No. S-MA-95-85 (Benn, May 1, 1996).

In addition proximity is a key criteria. In *Libertyville*, Arbitrator Benn rejected the argument to exclude all comparables not in Lake County:

All of the communities involved in this matter are part of the Chicago Metropolitan complex. For all purposes, all of the communities are suburbs of Chicago greatly dependent upon the Chicago Metropolitan economy.

... I am not being asked to compare communities with independent economies (e.g., such as Springfield, Decatur, Champaign, Peoria, Carbondale, etc.) with suburbs of Chicago.....

In Algonquin he found that the two contested communities cannot be viewed as "separately functioning economies" such as downstate cities but are "a short commute to the immediate Chicago area." Therefore, the geographic distances do not automatically exclude communities from being considered as comparable "I shall, however, include the geographic distance from Algonquin as one of the several factors for consideration." Village of Algonquin, Illinois and Metropolitan Alliance of Police, Case No. S-MA-95-85(Benn, May 1, 1996), See also Village of Oak Brook, Case No. S-MA-96-242 (Kossoff, 1998) where Arbitrator Kossoff stated: "proximity is one of the most frequently used criteria in deciding comparability issues."p.7. In agreement with Arbitrators Benn and Kossoff, I find that proximity is an important and often used criteria to consider.

In this case the Parties selected the comparable communities by the following process. Using the 2013 - 2017 Five-Year Estimates from the American Community Survey of the US Census the Parties selected counties within 50% of the population of Shelby County. They eliminated 25 counties that were not within approximately an hour's drive of Shelby County. One of those was obviously the adjoining Moultrie County. The remaining 13 were compared on the basis of total population, median home value, median household income, median family income and per capita income. They eliminated the counties by those metrics that did not fall within 25% of the population of Shelby County and 10% of the other measures. The Parties then agreed to include the counties in which four or five of the five measures were within 10% of Shelby County. They are Edgar County (five out of five) Christian, Clay, Douglas, and Fayette County (four or five). Counties with zero, one, or two matches or "hits" were eliminated (0/5 DeWitt, Piatt; 1/5 Effingham; 2/5 Logan). The Parties could not agree on the remaining counties that had three out of five matches. (Bond, Clark, Moultrie). They agreed to eliminate Clark with the Union championing Bond County and the Employer championed Moultrie County. The Parties agreed to present the impasse to the Arbitrator.

The Employer argues for including Moultrie County on several grounds other than the three data matches (median income, median family income, per capita income). By contrast the population is two thirds of Shelby County and the home values are approximately 9% higher. Among the additional reasons for inclusion as a comparable is that is obviously adjacent. Although the Employer claims the Union ignored geography, geography in the sense of commuting distance was considered.

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The Employer points out that Lake Shelbyville, the largest inland lake in the state of Illinois, is located within the confines of Shelby and Moultrie Counties. It is managed by the U.S. Army Corps of Engineers. It is the locus of brisk regional tourism attracting 4 million visitors annually. That overwhelms to the 37,000 year-round residents combining both Shelby and Moultrie Counties. The Lake is a situs of numerous recreational opportunities including 1.500 campsites, eight hiking trails, four horse back riding facilities, four public beaches, three marinas and numerous other picnic and rest areas. It provides opportunity for fishing including recreational and professional fishing. Hunting in season is also pursued for deer, rabbit, waterfowl, and turkey. It hosts several annual events like the Corps of Engineers annual deer/turkey hunt for persons with disabilities. The Lake is also a draw for nearby recreational facilities like golf courses and state parks.

Both Moultrie County and Shelby County Sheriffs' offices have a contract with the Corps of Engineers to provide law enforcement services for the Lake. With 4 million annual visitors engaging in recreational activities from boating, hunting and swimming among others, public safety issues confronted by both County Sheriff Offices are similar. There are boating accidents, drownings, enforcement of fishing and hunting laws, alcohol and drug use, injuries and a multitude of other events that arise from recreational uses. Once a year a major boating accident or drowning occurs.

These sort of events do not arise in any of the other comparable counties. Only one other county, Fayette County, has a small part of Lake Carlisle, a much smaller recreational opportunity. Fayette County is on the interstate, I 70, and located an hour from St. Louis. Both of these criteria present unique law-enforcement burdens that are not shared by Shelby County or the other counties in the comparisons. The Employer argued for its exclusion but consented to Fayette County based on it having four statistical hits.

The Union argues against including Moultrie County. It sees the Employer's argument as being only one of proximity. Moultrie County is both significantly smaller and significantly more affluent than Shelby County based on the statistical hits. Its proximity to Shelby County, the Union argues, ought not to be determinative. Its Sheriff Office also pays significantly less. The Employer is making an argument of convenience merely to make its final offer more appealing by comparison to the wages of Moultrie County. The Employer's argument has "no basis in the factors traditionally considered when determining whether one County is comparable to another, other than proximity."Un. Brf. p4.

The Union proffers that it had urged Bond County is a comparator but receded. It now proposes that if Moultrie County were included with its three matches that Bond County with its three matches should be included as well. It offers this in consideration of arbitration jurisprudence that longer list of comparables are more helpful than shorter ones.

Implementing the Benn Libertyville analysis the first step is to identify the range of criteria the Parties found acceptable in their stipulated list. They began with population and then applied one hour distance. That list was refined by tighter consideration of population, then home value and finally three measures of income. When this list is compared to the Benn Algonquin criteria there are similarities and differences. Both used population. Both used geography but somewhat differently. Median home valuation is a rough substitute for EAV and EAV personal. The Parties

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then look three different measures of personal income whereas Arbitrator Benn considered only median income without indicating the divisor. Unlike the Parties, Arbitrator Benn also considered three measures of the employer's income (general revenue, sales tax and sales tax per person) and measures of comparison of the employer's services (workforce, the department sizes).

The next step is the determination of whether the Parties criteria are appropriate tools. If only by contrast to Arbitrator Benn's lists they are not. While redundant forms of statistics are not necessarily appreciated there should at least be some consideration of the Employer's operation in comparison with other communities which can be in the form of the size of the department/workforce and revenue. Nothing in the evidence shows comparison of Shelby County on these measures although the revenue and department size of Shelby County itself are on the record. A near substitute offered is the Employer's description of the department's activities relative to Lake Shelbyville as being similar to Moultrie County. To some extent that is more valuable than simply the size of the department. I disagree in part with Arbitrator Benn that the size of the department is a criteria that should be considered on the front end of the comparison. It is rather an elimination criteria for communities where it provides some sort of an explanation for outsized or diminished capabilities. In other words the tolerance on size can easily be within 100%+/-unless there is reason why not.

While Lake Shelbyville nexus should not be the limit of comparable law enforcement activities, it is the only one here. As for revenue only circumstantial evidence about the other counties is available on this record through the proffered income measures and geography.

Given this record what should be considered criteria for comparison are the following. Population, per capita income, median home valuation, distance and geography, and law enforcement services. The Parties began the analysis with the question what counties of similar population size have sufficient other statistical similarities to be compared to Shelby County. In the process they used three measures of personal income when one is sufficient. The difference among them is the divisor. That is, the income is divided by household, by family or per capita. Of these three, the last is the most sensitive to poverty and the first two are most sensitive to affluence. Since median home valuation is already listed, household and family income are unnecessary as redundant measures of affluence. Per capita income it is sensitive to individuals who have incomes but do not have property and so is an indication of the less affluent residents.

The Parties' emphasis on population and personal income is biased towards affordability. It interprets Factor #4 as what services can a community support given their comparable sizes and income. That is not the issue under Factor #4. Indeed affordability is completely separate, Factor #3. The primary comparison under Factor #4 are the terms and conditions of employment and secondarily comparison of communities. The comparability process should begin with the concept that the issues being compared, wages, hours and working conditions, are defined competitively by the labor market which is the immediately adjacent area to the employer where it has a likelihood of recruiting staff. Consequently geography is the first step not the middle or the last in the analysis.

The default comparison community should consist of all adjacent counties supplemented by second tier counties (adjacent to the adjacent counties). That creates a geographic region from which the

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labor pool is obviously drawn. The one hour commute is a decent substitute. However, the Parties bent that rule to allow inclusion of Edgar County which except for distance has all the similar metrics to Shelby County. Edgar County is 1.19 hrs. commuting distance. Since it was included Clark County, which is 1.22 hrs. commuting distance, was also preliminarily included. However, Crawford County, 1.37 hrs., was excluded. Ultimately Clark County was excluded based on other data. Edgar County was over one hour away and outside the second tier limit. There are other reasons to exclude Edgar County. It is on the Illinois-Indiana line and it is ex-urban to the city of Terre Haute, Indiana. Economically it has closer ties in that direction than it does to Shelbyville. It should have been excluded but is included provisionally here in recognition of the Parties' stipulation.

Counties then to be included for potential comparison are first those adjacent with Shelby County. They are: Macon, Moultrie Coles, Cumberland, Effingham, Fayette, Montgomery and Christian. Applying geography alone Macon County can be immediately excluded. It has a large central city, Decatur, which can be considered a separately functioning economy distinct from Shelby County.

Coles and Cumberland counties, although adjacent to Shelby County, did not make the Parties cut on the first step, population within 25% of Shelby County. They are apparently quite rural economies by comparison.

Fayette is arguably excludable due to its location on the interstate and hour away from St. Louis. The City of Vandalia might also fall into the separately functioning economy distinction. The Employer would exclude it because of the unique law enforcement problems presented by the interstate. Rather that is a reason to include it. It is not a seasonal recreation facility but it similarly requires enhanced law enforcement attention that is out of the ordinary when compared to the more rural counties in the labor market. In addition the Parties also stipulated to it and that will be undisturbed.

Effingham County is also on the I-70 corridor and potentially excludable on the same bases as Fayette County. The Parties in fact did eventually exclude it from the final list.

The list can be supplemented with second tier counties. Logan, De Witt and Piatt are more than twice the size of Shelby County and in proximity to the Decatur economy. They need not be included. Sangamon County, home of the state capital, Springfield, is also easily described as a separately functioning economy. The other second tier counties that did not make the Parties first cut were Marion and Macoupin Counties presumably based on commuting distance. That will stand.

The Parties stipulated the inclusion of Douglas County based on being within population and the three income measures. It is located between Moultrie and Edgar Counties. It may have more ties to Edgar and Terre Haute but that is not known from the record. It is included.

Bond County urged by the Union is excludable for being quite apparently small and rural. It is also more affluent which is telling of its closer proximity to St. Louis than to Shelbyville.

Geographically speaking Clay County has marginal purchase on inclusion beyond the Parties' stipulation. It is south of Fayette and Effingham and is beyond I-70. Its map (EX 3b) is also

featureless beyond the crossing of two US highways. It is the most rural of the comparators used by the Parties. It is provisionally included for now.

The geographic region representing the labor pool of potential employees of Shelby County on which the other comparable statistics is: Christian, Clay, Douglas, Effingham, Edgar, Fayette, Montgomery and provisionally Moultrie. Next is the compilation of relevant data for the counties. That is combined with the last step, the consideration of the contested county, Moultrie, with the others.

The criteria remaining after geography and used here as explained above are: Population, median home valuation, per capita income and law enforcement services. There is no statistical data on the last item which on this record rests upon the Employer's evidence of comparisons with law enforcement with respect to Lake Shelbyville shared by Moultrie County and the distinctions from law enforcement on the I-70 corridor.

Also mentioned by Arbitrator Benn were the sales tax receipts and general revenue which are measures of the employer's income and department and workforce size which are statistics substituting for evidence of similarity of services. Comparison on those bases are useful but ought not be so emphasized because they include so many data points. If multiple data points are used then the whole class ought to be considered together without permitting a single data outlier to cause elimination or inclusion. That is the method used here for the multiple forms of income. Those categories are shown below with no evidence from the record as placeholders for future reference.

	Population	median home valuation	per capita income	Measures of Employer income	Similarity of Service
Clay	13,582	77,200	25,700	• •	
Moultrie	14,927	107,500	26,166		
Edgar	17,992	80,000	26,344		
Douglas	19,826	102,700	26,284		
Shelby	22,115	86,800	24,808		
Fayette	22,136	84,010	21,844		
Montgomery	29,340	81000	23,172		
Christian	34,200	87,500	25,614		
Effingham	34,332	137,300	29,300		

If this list were pared further by the omission of Effingham County and Montgomery County it would be the list of counties used by the Parties before considering Moultrie. Effingham has as a population 12,000 greater than Shelby. That is effectively better than half the size of Shelby itself. In addition it's median home valuation is \$57,000 higher, 60% more. It is excludable.

Montgomery County is 7000 greater in population which sets up a range with Moultrie County which is about 7000 less or about +/- 30%. Using those two counties to set a population range is logical but the record has no data concerning Montgomery County. Christian County is more than 7000 above the population of Shelby. Its home valuation and income are similar to Shelby. Therefore rather than eliminate Christian County as being more than 7000 difference in population it will substitute for Montgomery County based only on the data available on the record.

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Edgar and Clay ought be removed from the list. One is beyond the Shelbyville economy and the other is too rural. They remain today only because of the stipulation. Any data they have to offer on the issues comparisons may be discounted.

Although +/- 30% population (here 7000) is the tolerance used by Arbitrator Benn in Algonquin, there is nothing insightful about it. From the communities selected by geography when ranked by population shows that the labor market being researched has populations symmetrically arranged by those parameters. Other areas may be more or less tightly arrayed around the median.

Other measures if they were on the record and considered might have an effect on this constellation. As it is this is the best set of comparables that can be made based on the evidence in this case: Christian, Clay, Douglas, Edgar, Fayette, and provisionally Moultrie.

With respect to the fifth step, Moultrie County fits into the comparison when properly considered. It is within the 7000+/- population of Shelby, it has a similar income profile, it is adjacent, and it shares an obligation for similar law enforcement services that none of the others do. The information about its sales tax revenue and the general revenues as used by Arbitrator Benn is unknown but ought not to the eliminating criteria without being extravagantly different from Shelby County.

The Arbitrator is clearly convinced that the process and selection used by the Parties is glaringly wrong. The process did not begin with a search for the comparable labor market but with an affordabilty bias by over emphasizing population and personal income. Although terse, the legislature did specify that the primary comparison is of the labor issues based on the secondary comparison of like communities. However, deferring to the Parties' stipulation as the ultimate, not first, resort for the selection, a list of comparable communities comprising the local labor market has been arrived at. Out of concern for the likely precedential value that the Illinois interest arbitration jurisprudence places on comparables discussed in decisions, the holding needs be clarified.

The criteria in determining the comparability the Parties used in three cuts:

1: Population +/-50%; 2: distance (1 hour); 3: population+/-25%, median home valuation; personal income (household, family, per capita); and (employer only) similarity of services.

The Arbitrator would have used:

1: adjacent counties; 2: eliminations by geographic considerations; 3: supplement with second-tier counties applying the same geographic considerations; #4 ranked by +/-30% population; #5 ranked by median home evaluation, per capita income, County income (sales tax/general revenue), service considerations of the employer (type and number of services, size of department, size of workforce).

Based on the constraints of the record the Arbitrator did use the following:

1: adjacent counties; 2: eliminations by geographic considerations; 3: supplement with second-tier counties applying the same geographic considerations; #4 ranked by +/-30% population; #5 ranked by median home evaluation, per capita income, service considerations of the employer.

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The Parties selected:

Christian, Clay, Douglas, Edgar, Fayette, and provisionally Moultrie

The Arbitrator would have selected:

Douglas, Fayette, Montgomery, Moultrie

Because of the constraints of the record the Arbitrator had to use:

Christian, Clay, Douglas, Edgar, Fayette, and Moultrie

#### X. DISCUSSION OF STATUTORY FACTORS

Because the two issues in dispute are "economic" under Section 14(g) of the Act, the Arbitrator must "adopt the last offer of settlement" which in the opinion of the Arbitrator "more nearly complies with the applicable factors prescribed in Section 14(h)."

The Union has represented for collective bargaining purposes 12 sworn officers (Unit A) since 1986 and 19 non-sworn employees (Unit B) since 2001. The Units jointly filed Demand for Compulsory Interest Arbitration; the ILRB assigned Unit A and Unit B separate case numbers for the purposes of interest arbitration. Although there was a single collective bargaining agreement on file, ILRB Contract Number 2018 - 08 - 007, effective September 1, 2015 to August 31, 2018, the Units in part negotiated separate terms. In the CBA expiring Unit A (deputies) received a \$1500.00 increase of the base salary as of September 1 of each contract year. In the CBA expiring Unit B (non-sworn classifications) received a \$1000.00 increase of the base salary as of September 1 of each contract year. Both Units A and B have been paying \$40.00 per pay period towards health care premiums and the Employer pays the balance. Thus, the Arbitrator must "adopt the last offer of settlement" for each Unit considering the factors is the the Act.

#### Factor #1. The lawful authority of the employer (Section 14(h)(l) of the Act)

Neither party has contended that the Employer does not have the lawful authority to enter into any of the final offers made by either of the Parties. The Arbitrator finds the Employer has the lawful authority to implement any of the final offers outlined above selected by the Arbitrator.

### Factor #2. Stipulations of the Parties (Section 14(h)(2) of the Act)

The Arbitrator has recited the stipulations made by the Parties and takes them into account in reaching a decision in this case.

# Factor #3. The interests and welfare of the public and the financial ability of the unit of government to meet those costs (Section 14(h)(3) of the Act)

The Employer has admitted that it has the financial ability to meet the costs of the Union's final offer. The Employer contends that its financial ability to meet the Union's demands, is not alone sufficient reason that it be ordered to pay them. The Union does not contest this and the Arbitrator agrees.

Factor #4, Comparison of the wages, hours and conditions of employment of the employees involved in the arbitration proceeding with the wages, hours and conditions of employment of other employees performing similar services and with other employees generally:

- (A) In public employment in comparable communities.
- (B) In private employment in comparable communities. (Section 14(h)(4) of the Act)

The Arbitrator discussed the data concerning "comparable communities" in more detail elsewhere in this Opinion and Award.

The Arbitrator has found that the decisions by other interest arbitrators look at internal comparability (within the same employer) and external comparability (among other governmental and non-governmental employers). Neither party has provided any evidence of any private sector comparables, so there is no basis for the Arbitrator to consider any that may exist. With respect to similar health care provisions, the Employer has cited internal comparables including to those do not perform similar services. That is taken as evidence of the desire for uniformity for administration. The Parties' stipulated communities with the Arbitrator's addition are accepted as comparable here, namely. Christian, Clay, Douglas, Edgar, Fayette, and Moultrie.

The evidence produced under this Factor #4 is discussed in the analysis and conclusions regarding the impasse issues.

Factor #5. The average consumer prices for goods and services, commonly known as the cost of living. (Section 14 (h)(5) of the Act)

Both Parties agree that the final offers of each party exceeds the cost of living for 2018 and approximates that of 2019. Data for 2020 was available at hearing. The latest Consumer Price Index for All Urban Consumers (CPI-U) published by the Bureau of Labor Statistics on February 3, 2020 increased 1.9 % for the 12 months ending in December 2018 and 2.3% in the 12 months ending December 2019. There was no data for 2020 available for the hearing. The Arbitrator finds the cost of living to be neutral in this decision. Whichever offer he adopts will approximate the cost of living.

Factor #6. The overall compensation presently received by the employees, including direct wage compensation, vacations, holidays and other excused time, insurance and pensions, medical and hospitalization benefits, the continuity and stability of employment and all other benefits received. (Section 14(h)(6) of the Act)

In addition to the wage and healthcare premium issues at impasse, the most recently expired CBA for both Units (UX 2) provides a package of economic benefits that includes: holiday pay (Article16); vacation (Article 17); sick leave (Article18); other paid leaves (Section 19); overtime, call back, court time and other supplemental pay (Article 20); wages and allowances for uniforms and longevity (Article 12); health insurance (Article 22.1), and pension (Article 22.2). These

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economic provisions, except for the base wage increase and certain health care costs, are among the tentatively agreed upon items to be included in the successor CBA. The existing and tentatively agreed economic items will be contained in the successor CBA.

While there are threats to revenue on the horizon for both employees and the Employer, there is no evidence that the continuity and stability of employment will be impacted during the term of the successor CBA which expires August 31, 2021. Most of the economic change in the issues is retroactive to September 1, 2018.

# Factor #7. Changes in any of the foregoing circumstances during the pendency of the arbitration procedures. (Section 14(7) of the Act)

There was no evidence presented of any change in any of the foregoing circumstances during the pendency of the arbitration proceedings. It would be remiss of the Arbitrator not to take "arbitral notice" of the novel coronavirus pandemic (COVID 19) which between the hearing date and the filing of briefs has resulted in protracted shutdown of the economy in every state. In Illinois closure of non-essential business was ordered on March 12 to expire March 30.3 Before the expiration the State issued a stay at home order on March 21 to expire April 30 but extended to May 30.4 Over half a million unemployment claims were made in the five-week period from March 1 to April 4.5

Because it filed an early brief, the Employer did not address the circumstance. The Union mentioned COVID 19. It noted the outbreak of coronavirus has reduced the income of many families and the likely increase in healthcare costs resulting from the outbreak. The increase of healthcare costs impact the Employer no less since it pays more than 80% of the costs. Notwithstanding the admission of the Employer's current ability to pay, the failure of some anticipated revenue sources to arrive is very likely but the amount is not currently measurable and the timing is not identifiable. This would be as a result of lower sales and hence lower sales tax as a result of a shutdown economy for what ever period, and may slow or delay property tax receipts resulting from protracted unemployment. All these factors from family income to Employer revenue to insurance costs are far from quantifiable now. The only certainty is the uncertainty with bleak prospects.

Accessed on the internet at: <<a href="https://www.illinoispolicy.org/pritzker-orders-elosure-of-all-illinois-bars-and-restaurants-amid-eoronavirus-spread/">https://www.illinoispolicy.org/pritzker-orders-elosure-of-all-illinois-bars-and-restaurants-amid-eoronavirus-spread/</a>>

Accessed on the internet at: 
<<a href="https://www.illinoispolicy.org/what-you-need-to-know-about-coronavirus-in-illinois/">https://www.illinoispolicy.org/what-you-need-to-know-about-coronavirus-in-illinois/>>

Accessed on the internet at: <<https://coronavirus.illinois.gov/s/>>

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Factor #8. Such other factors not confined to the foregoing, which are normally or traditionally taken into consideration in the determination of wages, hours and conditions of employment through voluntary collective bargaining, mediation, fact-finding, arbitration or otherwise between the Parties, in the public service or in private employment. (Section 14(8) of the Act)

The general standards of interest arbitration are part of what this factor refers to. See ELKOURI & ELKOURI, How Arbitration Works (6th Ed., Ruben, BNA, 2003) at pp. 1358-1364:

"... [interest arbitration] calls for a determination, upon considerations of policy, fairness, and expediency, of what the contract rights ought to be. In submitting this case to arbitration, the parties have merely extended their negotiations—they have left it to this board to determine what they should, by negotiation, have agreed upon. We take it that the fundamental inquiry, as to each issue, is: what should the parties themselves, as reasonable men, have voluntarily agreed to?" Twin Sheriff Rapid Transit Co. 7 LA 845 at 848 (McCoy et al. 1947)

"What reasonable parties should voluntarily agree to" has it limits in statutory impasse procedures. In Illinois interest arbitration a concept that appears to harken back at least to Arbitrator Nathan in 1988 that "interest arbitration is essentially a conservative process." Will County, S-MA-88-009 (Nathan, 1988) (citations omitted) pages 44-45. As Arbitrator Goldstein explained:

The traditional way of conceptualizing interest arbitration is that parties should not be able to obtain in interest arbitration any result which they could not get in a traditional collective bargaining situation. Otherwise, the entire point of the process of collective bargaining would be destroyed and parties would rely solely on interest arbitration rather than pursue it as a course of last resort.

City of Burbank and FOP, S-MA-97-36 (Goldstein, 1998) at pages 9, 11.

The conservative nature of interest arbitration in Illinois is intended to prevent parties from taking pre-arbitral stances that are as unreasonable as possible in hopes that the interest arbitrator who obligated to select among the two proposals will chose theirs. This is applicable to reasonable proposals as well. Arbitrator Edwin Benn, stated in Cook County Sheriff & County of Cook and AFSCME Council 31, L-MA-09-003, 004, 005 and 006 (2010) at 7-8:

... [I]nterest arbitration is a very conservative process which does not impose terms and conditions on parties which may amount to "good ideas" from a party's (or even an arbitrator's) perspective. For a party in this case to achieve a changed or new provision in the Agreements — particularly for non-economic items — the burden is a heavy one. See my recent award in City of Chicago and [Fraternal Order of Police, Lodge No. 7, (2010)] ... at 6-7 [citation omitted, emphasis in original]: ... "The burden for changing an existing benefit rests with the party seeking the change ... [and] ... in order for me to impose a change, the burden is on the party seeking the change to demonstrate that the existing system is broken."

There are a plethora of reasonable "good ideas" that circulate in collective bargaining. Where they are resisted at the bargaining table they ought not be imposed by a neutral merely because they might seem like a good idea at least to one party if not the neutral. Interest arbitration does not serve as a substitute for negotiating. It ought not be a wager on the open issues but a continuation of the good faith bargaining process, invoked as a last resort.

Being "broken" seems a high bar to prove. In Will County, Arbitrator Harvey Nathan set the test for meeting the burden. The proponent of a breakthough issue in interest arbitration must at least prove:

- . That the old system or procedure has not worked as anticipated when originally agreed to;
- 2. That the existing system or procedure has created operational hardships for the employer (or equitable or due process problems for the union); and
- That the party seeking to maintain the status quo has resisted attempts at the bargaining table
  to address these problems.

[1]t is the party seeking the change that must persuade the neutral that there is a need for its proposal which transcends the inherent need to protect the bargaining process. Will County, S-MA-88-9 (Nathan, 1988) pp. 52-53.

Here the issue of "breakthrough" has arisen in two of the proposals. The Nathan test will be applied.

A consideration that commonly arises under Factor #8 is retroactivity. It is not uncommon for a CBA to expire before Parties agree to a successor CBA. In those situations, any wage increases are often made retroactive to the day after the predecessor agreement expired. In the pre-hearing stipulation the Parties agreed the Arbitrator could award increases in wages and all other forms of compensation retroactive to September 1, 2018. JX 1  $\P$  1. The health care impasse issue contests the retroactive amount as either none or full retroactivity but the stipulation that the decision may be retroactive as to either is implicit in the stipulations.

#### Conclusion on Discussion of Statutory Factors

Other than the stipulations, the non-neutral factors that are to be applied to the evidence are the comparisons of the issues to comparable communities, the change of circumstances, and the possibility of "breakthrough" proposals (ie. Nos. 2, 4, 7, 8) The Parties have not cited any other factors, and the Arbitrator finds none, that would impact his decision in this case.

### XII. ANALYSIS AND CONCLUSIONS-ANNUAL BASE PAY INCREASES: UNIT A

The Parties presented their proposals for increases in the base rate of pay which is the pay after the first year for an employee. It is not the starting pay. Indeed when compared to starting pays of other counties it is obvious that the first year in law enforcement is appreciated in different styles among the various counties. Some have no difference between the starting pay and year one. Some have an increase such as \$4000 or \$6000 that is out of sync with the annual general increases. This is a payment of a premium in recognition of the employee's completion of field training.

The base wage increase in the CBA Art. 23 is stated in annual dollars or salary but is also shown on the attached wage scale in hourly increments. They are not stated in percentages. This is significant because to analyze the proposals in percentages becomes difficult based on the Parties' relatively non-synchronous presentation of the data on the record. The Union presents the base wage increases in the context of the wage increases of other counties for the given year. While the contract year increase in Shelby is September 1, the contract years for the other counties vary among the months. An increase that falls in 2018, it is counted as a 2018 increase notwithstanding the effective month.

Although the Union's is by far the most typical approach to analyzing collective-bargaining agreement comparisons, the Employer took a different tact. The Employer ground down into the particulars to compare the actual dollar salary of the given officers of the given counties as of September 1. Hence a county that did not have an increase before September 1 was not counted in the year for the comparison. For example two counties in 2018 had increases in 2017 but none in 2018 and three counties had increases after September 1. The Employer's demonstration takes into account only the two counties having 2017 increases and none that had a December 2018 increase. The same methodology persists in adjusting the data for the actual September 1 payday status of the other years. This is consistent with the Employer's argument that on a dollar basis annually or hourly Shelby County deputy force is more highly paid than the others throughout the steps. However, the percentages based on the Employer data cannot easily be compared to the Union's percentages.

The Union has not spared the Arbitrator complications in its arguments either. Although the final issue in dispute is the base rate, the Union argues about the effect the increase would have on officers. higher on the step ladder. Obviously and a dollar increase on the base level when compared to the much higher rates produce a lower percentage increase. That is not an artifact of the base rate increase. It is an artifact of the step system formula. The step system is not up for review. The disambiguation of the base pay effects from the step system structure is not only beyond the Arbitrator's jurisdiction but also beyond the data presented in the evidence.

It would have been preferable to make comparisons of the communities by a percentage analysis if the Parties' data were identical. Consequently the percentages mentioned are based primarily on the Union's data. However, not even the Union's data is consistent because in the third year comparison it had to rely on the only three counties available at the time and not five; thus also skewing the results of a percentage analysis. The inclusion of the data from Moultrie, which has been ordered above, introduces data only from the Employer's approach. Consequently a percentage analysis including it is modestly attempted but not rigorously pursued.

The percentage analysis conclusion yields limited information. First, it is sufficient only to show that both Parties are approximating the CPIU on a percentage basis which makes that factor neutral.

Unit A Year 1			
Expired CBA	FY16	FY17	FY 18
Wage increase	1500	1500	1500
Percent increase	3.45	3.33	3.22

CPIU: December 2017-2018 :1.9 (1.7 each September 2018, 2019)

Successor CBA	FY 19	FY 20 F	Y 21	
Employer Proposal	1000	1000	1000	
	2.10%	2.04%	2.00%	
Union Proposal	1350	1350	1350	
•	2.81%	2.74%	2.66	
Five Counties	2.47	2.62	2.78*	*three counties per Union data
Six Counties	2.43	2.57	2.65*	*four counties

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The starting point is the expired contract. For reasons not stated on the record it shows a history of increases in excess of the CPIU prevailing at the time. As shown below that agreement placed Shelby County well ahead of its peers in the comparative group. Both Parties pulled back from the \$1500 annual increases of the last contract. Both proposals still persist above the CPIU. In percentage terms, annually both are very close differing by 0.6% to 0.8% with the Union being a bit more.

The second conclusion from a percentage analysis is that they are very close. They vary by 0.6% to 0.7% per year.

The Union exaggerates the difference by comparing the total of the three-year dollar increases to each other claiming a differences of 25%. This is not a new information because the percentage difference is the same for each discrete year. (\$4000 versus \$3000; \$1350 versus \$1000). The percentage difference in the offers whether annually or in a three-year basis is of moment only to the Employer which must support the additional increase. Since that is not a factor, this data point is not relevant. Factor #4 requires the comparison of the issues, here wages, with the comparable communities. Comparing the offers to each other does not serve that requirement.

The third conclusion from a percentage analysis is that the proposals are very close to the comparative community averages, whether five or six counties. They vary either way with the Employer below and the Union slightly above the averages.

As noted above, using percentages makes it difficult to compare the Employer to the Union proposals and to the comparable communities. The Union's data shows the percentage increases on a five-county basis being approximately midway between the Union offer and the Employer offer.

Adjusting the percentages for six counties by using the Union's percentage scale with the inclusion of Moultrie County produces the same conclusion. In the Moultrie County Deputy agreement the wages are stated in hourly rates rather than annual salary. In addition, the total annual salary for Moultrie County in the Employer's evidence appears to be approximately 2050 hours compensation. That is another reason the hourly rate need be used.

The changes in the hourly rates published in the Moultrie CBA show a \$.49 increase of 2018 over 2017 and \$.51 increase of 2019 over 2018. The amount of the 2017 increase is not apparent in the evidence. Consequently certain interpolations are necessary. On the assumption that bargainers often back-end load the wage increases and in order to follow the trend of the two apparent increases in the CBA, the 2017 hourly rate increase should be \$.48 over 2016. Thus the three increases of \$.48 \$.49 and \$.50 that produce the rates of \$21.88 \$22.37 and \$22.88 when converted to percentage increases become 2.24% (2017), 2.23% (2018), 2.27% (2019). When these are inserted in the Union's evidence (UX 11) the above six County averages are achieved. The result with the addition of the sixth county shows the offers of the Employer and the Union are virtually equidistant from the average. The annual percentage increase analysis is unavailing for purposes of determining which is the more reasonable offer.

Comparing the communities on the percentage increases that each county granted their respective workforces is not as telling of the labor market as the ranking the counties. Using the six county comparison the base salary for the Shelby County deputies falls into the following scheme as shown:

2017
Douglas Moultrie Edgar Christian, Fayette Shelby Clay
2018
Douglas Edgar, Christian Fayette Employer Union Clay
2019
Douglas Moultrie Christian Edgar Fayette Employer Union Clay
2020
Douglas Moultrie Edgar Christian Fayette Clay Employer Union

The data shows that Shelby County is the second highest paid County among the six in 2017. The Parties' proposals show that each of them maintains this position for 2018 and 2019 with the Union being higher than the Employer. Only in 2020 would Shelby County exceed highest-paid position among the six. That is accomplished both by the Employer and Union proposals.

Unfortunately this exercise does not bring us any closer to the solution of which of the final offers is the most appropriate. Both of them maintain a better than the CPIU rate increase, both of them surround the average increases of the other counties on a percentage basis, and both of them produce salaries placing the Shelby County deputies at the highest end of the comparative communities.

Rather than rank, looking towards the measures of centrality by using dollars rather than percentages somewhat the same conclusion is reached.

	AVERAGES		MEDIANS*		
	6 COUNTY	5 COUNTY	6 COUNTIES	5 COUNTIES	FINAL PROPOSALS
2018	43 427	46,872	46,000	46,000	Both over 49,000
2019	43,307	48,271	46,500	46,900	Both over 50,000
2020	44,378	49,662	47,000	48,600	Er.51,000 Un.52,000

\*(rounding to hundreds to break ties for Employer's list of six)

The final proposals for the first two years on a dollar scale show both are \$6000 to \$7000 above the six county average and \$3000 to \$4000 over the six county medians. In the third year the Union's proposal pulls away from the Employer's proposal. Employer's proposal is \$7000 above the six county average and \$4000 above the six county median, with the Union being \$1000 more in each category (ie \$8000 and \$5000 respectively).

Comparing the issues among the comparative communities under Factor #4 makes the case that Shelby County should have an increase that maintains its position as the highest-paid amongst counties in the local labor market. The difficulty for a highly paid community within a labor market is not the maintenance of its position but the prudence to improve the wages of its workforce notwithstanding its top rank. That presents the necessity to use the labor market as the Arbitrator defined it and not as presented in the stipulations. Moultrie County was obviously within the local labor market but so was Effingham although the Parties stipulated it out of consideration. On the

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other hand Clay County demographically had a marginal purchase to its position in the local labor market and could of been excluded on demographic terms but was kept in.

The data comparison which concludes with the finding that the Deputy Unit is well-paid and at the high-end of the local labor market is more accurately reflected with the inclusion of Moultrie County. Notably the exclusion of Clay County unexpectedly exaggerated the result. Although its demographic data is suggests less affluence, its compensation structure exceeds Shelby County in two out of three prospective years. A the Union explains, this is in part the result of "market adjustments" granted by the county commissioners there. Effingham with its demographics reflecting more affluence should have been included. If it were, Shelby County's position in the ranking would come into clearer relief. It may have maintained its top position or it may have conceded that to Effingham. Strangely, and satisfactorily here today, the inclusion of Clay County appears to have been a useful substitute for Effingham County.

The guidance that the comparative communities give to the choice between the two final offers for the Deputy Unit is marginal. Because both maintain Shelby County's position at the top rank and since Clay County included a market increase, the Employer's offer seems to be the more prudent.

Whether the Employer's offer is the one that reasonable Parties would agree upon requires consideration of the other non-neutral statutory factors. There are no "breakthrough" issues inherent in the Deputy Unit wage increase so the final factor to consider is changed circumstances.

The COVID19 outbreak is the most significant changed circumstance. It impacts the employees on a day-to-day basis being first responders. The duration is unknown but the end is imminent with the prospect of the reopening of the economy of many states. Since retroactivity has been tacitly agreed, the employees will receive whatever the award on this issue as backpay for two thirds of the contract term. Also the third year of the Union proposal outpaces the Employer's in relation to centrality measures of six county labor market. These facts militate against consideration of the Union's offer.

The impact the COVID19 outbreak has on the Employer is as potentially significant but also has affects both on the Employer and the employees. With so much of its revenue dependent on tourism, it is likely the County's revenue produced by that source will severely decline in 2020. On the generous assumption that a recession will NOT ensue, that nonetheless strains the revenue carryover to the following years. Revenue reduction is in part a result of government restrictions and/or guidelines on social distancing and restricted capacity for facilities continuing into the summer. Even with reopening the Illinois economy which in other states seems imminent for the summer, some seasonal traffic has already been impaired. The hope is that after a period of stay at home orders there would be a surge of economic activity. The more likely reality is that public response to travel and open gatherings is expected to be extremely conservative in the environment where there are still no therapies or vaccines for the disease. The consequence of both the potential reduction in revenue and tourism not only impairs the county finances but could have an impact on the stability of the workforce. There are no assurances either way on the effects of the changed circumstances. However the factor of changed circumstances counsels a conservative instinct which is the final support for adopting the Employer's final offer for the Deputy Unit base wage increase.

#### XIII. ANALYSIS AND CONCLUSIONS-ANNUAL BASE PAY INCREASES: UNIT B

The second economic issue for determination is the base wage increase for the unsworn unit, Unit B. As stated before fiscal year (FY) refers to September 1 which is the contract year. Base Wage refers to the wage rate as of the first day after one year of service. The Union presents its comparative data on the basis of increases within the contract year while Employer converts the comparative contracts to the total dollars paid as of September 1 of the given year. The Union addressed the entire unit with one proposal while the Employer made separate proposals for each, Corrections Officers and Dispatchers, and the "Other" Unit B jobs. The Union challenges that as a "breakthrough." The Employer's separate offers makes the comparisons a bit anomalous but the comparisons will persist with the mental notation of the variance from the Union's data.

The base wage increase in the CBA is stated in annual dollars but is also shown on the wage scale in hourly increments. They are not stated in percentages. The percentages cannot be relied upon to compare the Employer and Union data. Consequently a percentage analysis is not rigorously pursued and yields limited information. It is sufficient only to show as found above that both parties are approximating the CPIU on a percentage basis which makes that factor neutral.

The proposals compared to the expiring contract show the following:

Unit B Year 1			
Expired CBA	FY16	FY17	FY 18
Wage increase	1000	1000	1000
Percent increase	2.63	2.56	2.50

CPIU: December 2018:1.9 (1.7 September 2018)

Successor CBA FY 19	FY 20 F	Y 21		
Employer Proposal	650	650	650	<< Excludes "Other" jobs
	1.71%	1.68%	1.65%	-
Union Proposal	1050	1050	1050	
•	2.76%	2.69%	2.62%	
Five Counties	2.62	2.77	3.04*	*three counties per Union data
Six Counties	2.76	2.84	3.09*	*four counties

The starting point is the expired contract. As shown below that agreement placed Shelby County well in the midst of its peers in the comparative group. The last CBA increases trended just less than 1% above the CPIU. For the sucessor CBA the Employer's proposal of \$650 pulled back from the \$1000 annual increases of the last contract while the Union added \$50.00 to the prior increase amount to be \$1050. Both proposals still approximate the CPIU.

Matching the CPIU is not a factor here. That is typically considered a minimum increase absent extenuating circumstances. The bargaining project and the compensation theory are not intended on having the unit/employees tread water by keeping up with the cost of living which is reflective of

the "iron wage" of old. Modern compensation theory attempts to capture some of the productivity value created by the employees. It is the "get ahead" feature of compensation. Neither party delved into productivity data which can be esoteric at best and impossible to measure on small scales. However, the "get ahead" impulse is prevalent notwithstanding the calculus.

To evaluate the prospects of improvement, ranking the offers and observations of the measures of comparative centrality should assist. In the following ranking of the offers is based on Union data which includes all Unit B positions. Even with its near 1% improvement on the CPIU, Shelby's Unit B managed to earn a solid middle out of six comparative communities. The Employer's offer maintains that standing while the Union's proposal moves the Unit B up a notch.

Moultrie Edgar Douglas Shelby, Fayette Christian, Clay
2018
Moultrie Edgar, Douglas Employer Fayette Union Christian Clay
2019
Moultrie Edgar Douglas Employer Fayette Union Christian Clay
2020
Moultrie Edgar Douglas Employer Fayette Union Christian Clay

The centrality statistics are illuminating. From the Union's data based on the full Unit B data, the Employer's offer hovers within hundreds of dollars above the six county median and averages for the first two years and falls behind by nearly \$1000 in most of the third year statistics. The Union's full Unit B offer is about \$1000 +/- above the averages and the medians.

Union Data : Averages			MEDIANS.		
	6 County*	5 County	6 Counties	5 Counties	Final Proposals
2018	38,197	38,778	38,723	37,960	Un. 39,050 Er. 38.650
2019	39,260	39,823	39,406	38,813	Un.40,100 Er. 39,300
2020	40,331	40,944	40,385	39,770	Un.41,150 Er. 39,950
*(Mou	ltrie CBA data i	screed in Union	natrix)		

Looking to the Employer materials the centrality statistics are as follows comparing the Unit B offer with data separately from the comparatives communities corrections and dispatch while ignoring the "Other" jobs.

## EMPLOYER DATA: AVERAGES

	Corrections		Dispatchers		
	6 County*	5 County	6 Counties	5 Counties	Final Proposals
2018	38,799**4	35,083*3	38,799**4	35,083*3	Un.39,050 Er. 38,650
2019	35,684	35,439	35,825	35,608	Un.40,100 Er. 39,300
2020	35,477	36,193*5	35,187	36,008	Un.41,150 Er. 39,950
*(2018	Ruses 4 and 3 an	d 5 counties respe	ctively)		

Iron Law of Wages. "the doctrine or theory that wages tend toward a level sufficient only to maintain a subsistence standard of living." © 2020 Dictionary.com, LLC, Accessed on the internet at: << https://www.dictionary.com/browse/iron-law-of-wages >>

The averages show the Employer Unit B offer and the Union's offer around the 2018 average but the Union's offer exceeds the averages in both corrections and dispatch categories of the other counties for the other years. For those years both are \$4500+/- above the corrections averages.

On a median basis the offers are well above the dispatcher in the first year. In the last two years they are about \$4000 to \$5000 above the median for the second year. The same is true of the third year median in the corrections comparison but for dispatchers the offers are about \$6000 above the medians.

EMPLOYER WAGE DATA: MEDIANS (rounded to 000's)

	Corrections	,	Dispatchers		
	6 County*	5 County	6 Counties	5 Counties	Final Proposals
2018	33,700*4	33,900*3	34,700	35,600	Un.39,050 Er. 38,650
2019	35,900	35,600	35,000	35,600	Un.40,100 Er. 39,300
2020	36,000	35,400*5	35,550	35,500	Un.41,150 Er. 39,950
*(2018	uses less than 4	and 3 and 5 coun	tics respectively)		

The Employer's demonstration suggests that Shelby County's Unit B jobs are well paid in comparison to the other counties, moreso in the Dispatcher category. The rankings of the counties in the Employer data would be:

2018	
CO:	Moultrie Fayette Clay Edgar Employer Union
Disp:	Moultrie Clay Fayette Edgar, Employer Union
2019	
CO:	Douglas Fayette Clay Christian Moultrie Edgar Employer Union
Disp:	Christian Fayette Clay Moultrie Douglas Edgar, Employer Union
2020	
CO:	Moultrie Douglas Fayette Clay Christian Edgar Employer Union
Disp:	Moultrie Christian Fayctte Clay Edgar, Employer Union

Comparison of the two Parties' statistics demonstrated the variation between their methodology. Certainly the addition of Moultrie County depresses the Union's comparison but not the Employer's. The Union's ranking shows the offers as "middling" while the Employer's show the county's ranking as vanguard. The Union having only three settlements in 2020 interpolates the other two counties of its five by carrying forward the last increase of the expiring contacts for the first increase of the next contracts. In the years where the Employer is missing counties it omits them and averages the remaining. Of course the Employer divides the Unit By job category. More to the point, the Employer's use of the actual dollars paid exaggerates the differences between its offer and the comparison communities and its offer and the Union offer. It shows its offer as being in excess of the averages and medians. What its methodology is demonstrating is that its offer produces more dollars on a given date (September 1) than the others on the same precise date.

Factor #4 is a comparison of issues, here wage *increases*. The proper comparison is not the dollars paid but the *rate of increase* whether in percentage or dollars. Because one of the Illinois factors is the CPIU, the bias of the legislature is clearly in favor of the language of increase being percentages.

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Comparison of wage increases is to be demonstrated in a labor market, ie comparable communities. A market has the characteristics of "bid and ask," not "going price" which is the retail approach. The Employer's data is not so much one of a comparison of the issue (Factor #4) of wage increase as it is one of the sorts of other evidence that bargaining parties may consider in Factor #8.

The conclusion reached on Factor #4 evidence tempered with Factor #8 information is that even with average or median the market increases Shelby County Unit B jobs pay more than other counties. The Employer's offer barely improves on the cost of living. That and the unfortunate retail approach of the Employer bodes against adopting its offer when considering the comparison of wage increases in the local labor market.

There are still two other factors to consider. The changed circumstances, Factor #7, outlined in the Deputy issue pertains as well here. Corrections Officers are no less one of the at risk services possibly more so than road deputies. While the high rank of the Deputies among the counties and the retroactivity mooted any hazard pay consideration, that is not the case here. The Employer offer of merely the cost of living takes no account of the changed circumstance, Compensation should follow on that risk.

The final consideration is Factor #8, those facts that reasonable bargaining parties should consider. One, changed circumstances, has already been considered. There is more to the Factor #8 evidence. It is clearly demonstrated that under the step system the employees of Unit B at higher seniority fall more and more behind. While the base rate for Unit B is about average in year one of the CBA, employees at higher steps fall behind the averages of the other counties. This is shown in both the Union and Employer charts but is actually calculated by the Union. In the out years (after 5) Unit B employees fall behind with both offers.

In year one the lag ranges from -1.5% to -4.9% depending on the offer and the year. In year two it ranges from -2% to -6% depending on the offer and the year. In year three it ranges from -2.2% to -7.2% depending on the offer and the year. Still every case all are negative with the sole exceptions of the first year (base pay) and the top rate. The latter shows significant improvements over the contract. That may bave an exclusive motivation owing to the unique role that top rates have in eventual pension calculations. The effects on the top rates can be ignored. The effect on the others cannot. While the step system cannot be disambiguated for the purpose of evaluating a wage increase, it is still relevant that the work force is falling behind its peers in the mid years of the steps. That is yet another reason to favor the Union offer.

There is one other Factor #8 issue. That is the Employer's proposal to "red circle" the Other Unit B jobs of clerk and janitor. There are five clerks and four janitors. The Employer argues they are paid

When an employee is overpaid, their base pay as a "red circle rate," or a rate of pay that is above the maximum salary for a position. A red circle policy is a common approach to addressing this situation and allowing the trarket to catch up with the employee's pay. Stacey Carroll, "HR Cost Cutting with a Red Circle Policy," (April 4, 2009) PayScale.com, 2020 PayScale, Inc. Accessed on the internet at <<a href="https://www.payscale.com/compensation-today/2009/04/red-circle-policy">https://www.payscale.com/compensation-today/2009/04/red-circle-policy>>.

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more under the FOP agreement than comparable positions in the County's AFSCME agreement. It argues that the janitor compared to the AFSCME laborer is required to perform tasks of lower physical demand and of less skill. The Sheriff's clerks perform the identical tasks to the court clerks. That is a valid internal comparison under Factor #4 and potentially reasonable.

The chief Union argument is that a this is a "breakthrough" issue that must sustain a high burden in order to change it via interest arbitration. The law on that is discussed above. Interest arbitration is not forum for the adoption of the "good ideas" of either party. Essentially per Arbitrator Benn the proponent must prove the current system is "broken." Key to adopting such measures in interest arbitration is the hardship suffered by the proffering party accompanied by other unsuccessful attempts to resolve the matter.

There is no attempt to show a hardship by the County. The only fact is that the clerks and janitors are paid more than others in the County. That is one statutory factor among many. Not only had the Employer not attempted, let alone sustained, the burden to adopt a breakthrough issue, the matter must fail on another ground. The Arbitrator's jurisdiction is to chose one of the final two economic offers. The award cannot be tailored to modify one classification's increase differently than others. As has been concluded for the balance of the Unit B jobs, corrections and dispatch, the Union's offer is the more reasonable. The red circle proposal cannot be separately adapted in this forum even if it were the more reasonable.

#### XIV. ANALYSIS AND CONCLUSIONS - HEALTHCARE

Economically the final offers on health care are near identical. The differences arise in some of the features. The issue is the premium share paid by the employees. During the pendency of the negotiations the employees paid the \$40.00 per pay period as required in the final year of the expired agreement. The Union proposes to increase that to \$53.00 effective November 1, 2020, this year. The Union's proposal is prospective only. The Employer proposes that the payment be converted to a percentage of the individual premium, 12.5%, and that it apply to all pay periods beginning the first insurance plan year of the successor agreement, ie. November 2018. The two amounts, \$53 and 12.5%, are identical in economic impact for the current year.

The internal comparisons show that the County employees all pay a percentage of the premium. Under the prior agreement and through hearing and award in 2020 the FOP employees paid \$1040 annually. The Union proposal would make that \$1378 annually. By contrast the AFSCME unit and non bargaining employees paid \$1275 (\$49/pay) in 2018 and \$1350 (\$53/pay) in 2019. Adopting the Union's position would place the FOP employees to an advantage of \$235 or \$310 annually compared to the County's other employees.

Other Factor #4 of external comparisons provide the following information:

Insurance Premium Share paid by Employees

 Douglas 0% (no cost)

 Moultrie
 0%

 Christian
 6%

 Fayette
 5%

 Shelby
 8.88% current

 Clay
 13.65%

 Edgar
 15%

Edgar 15% Average: 6.6%w/o Shelby

Median 5% w/o Shelby

Union 11.77% Employer 12.5%

The adoption of either offer would maintain Shelby County's rank among the six comparable communities. Nothing about the comparisons clearly support either proposal based on economics. The analysis turns to the other non-neutral factors, Factor #7 COVID 19 presenting changes circumstances has been addressed earlier and applies here as well. It can be considered in connection with Factor #8.

A Factor #8 consideration is that the Employer's offer includes a retroactivity feature. That would require a small offset to the retroactive wages once awarded. Compared to other counties, the premium payment would erode the respective wage awards for Unit A and B. That would be a consideration of net pay, ie net the premium. Such consideration would improve the standing of Moultrie and Douglas in the wage comparison but would not change the relative standing of Shelby as tops for Deputies and above average for others.

Relative to Factors #7 and #8 are the consideration of the unknown future premium charges of the carrier. As of the hearing nothing unusual was expected from the carrier. Since the COVID19 outbreak, that is up for serious question. The costs of the disease itself, although it has undershot the projections, is a continuing fact of life until there is a successful therapy or vaccine. The deflection of health care resources away from the routine disease and injury states is another potential cause of premium increases. Of course, employees face the possibility of the disease itself and resultant cost of care. Taken in context of the reduction in wages in the Employer's offer with retroactivity, the factor of changed circumstances supports the Union offer. The lack of retroactive reduction in the wages in the Union offer can rationalize it as a concession towards a token hazard pay for these first responder classifications in light of the changed circumstances.

The breakthrough analysis of the Employer's offer would have supported the Union notwithstanding any other Factors discussed. This Factor #8 issue, to bear repeating, whether mere "good ideas" from either party are up for adoption in interest arbitration absent the showing that the system is broken. Again no serious attempt was made to even show the system was broken by the Employer. It did claim a desire for uniformity among the County employees all of whom pay a percentage of the premium aside from these units. To do so would change the FOP units' dollar denominated payment to a percentage which is inherently more open ended and more susceptible of the effects of changed circumstances. No serious hardship shown beyond the few hundred dollars difference paid by each FOP employee was shown to support an open ended premium charge. No evidence was adduced on

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attempts to rectify whatever problem the dollar denominated payment caused. In fact the record was clear that the offers were so close as not to produce significant differences. Finally, these parties are now at interest arbitration after two thirds of the contract term passed. Whatever "hardship" there may have been was not sufficient to cause the parties to agree or to move more quickly to impasse procedures. Factor #8 breakthrough considered alone is enough to recommend the Union's offer.

AWARD

- The Employer's final proposal to increase the base pay of the Deputy Unit A retroactive to 1. September 1, 2018 for the successor CBA is accepted and awarded. This shall be retroactive to September 1, 2018 including for any Officers who have left employment since that time.
- The Union's final proposal to increase the base pay of Unit B classifications retroactive to #1,050 2. September 1, 2018 for the successor CBA is accepted and awarded. This shall be retroactive each 44 to September 1, 2018 including for any Officers who have left employment since that time.
- The Union's final proposal to increase the employee premium payment to \$53 per pay period 3. effective November 1,2020 for the successor CBA is accepted and awarded.
- 4. Pursuant to the Parties' request, all previously agreed-to tentative agreements are to be included in the new agreement and are so awarded.

Made and entered at Cuyhoga County, Ohio May 11, 2020



Gregory P. Szuter, Fact Finder

#### PROOF OF SERVICE:

The foregoing has been sent by electronic mail via the internet on May 11, 2020, to both FOP-ILC and the Shelby County/Sheriff Office in care of their representatives per addresses shown on the cover and filed with the Illinois Labor Relations Board in the same manner.

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	LOCA	TION	
Location Description SHELBY COUNTY SHERIFF'S OFFICE			•
Latitude		Longitude	
Address 151 N MORGAN ST		1	
City SHELBYVILLE	State IL	Zip Code <b>62565</b>	County SHELBY

Approved By

Dumonceaux, Chad #5852

### ILLINOIS STATE POLICE INVESTIGATIVE REPORT

Case Number 20-39131000766	Case Titl	e Y COUNTY	Report Type Individual Location Vehicle			
Report Purpose INTERVIEW OF GINA VONDERHEIDE					Report Date 05/29/2020	Activity Date 05/21/2020
Lead Number	Drug Buys	ArrestWarrants	Search Warrants	Overhear Admin		Overhear Warrant
Reporting Agent SMIT, JENNIFER		<u> </u>		D Number	6725	Zone/Office ISPZ5CP
Case Agent SMIT, JENNIFER	8			Case Agent ID No	umber 6725	Case Agent Zone/Office ISPZ5CP
			NARRATIV	=		

#### SYNOPSIS:

In December of 2019, Erica Firnhaber, the Shelby County Treasurer, contacted the Division of Criminal Investigations, Zone 5, to report possible theft of money through the Shelby County payroll system by several employees of Shelby County. Firnhaber also mentioned possible illegal firearms transaction of seized firearms conducted by the Sheriff's Office in 2018. In April, 2020, Firnhaber provided additional documentation regarding the alleged theft through the payroll system.

The purpose of this report is to document the interview of the current Shelby County State's Attorney, Gina Vonderheide.

#### **DETAILS:**

On Thursday, May 21, 2020, I Special Agent J. Smit #6725 and Trooper Benjamin Schlouch #6818, interviewed Gina R. Vonderheide (F/W at the Shelby County State's Attorney's Office (304 E. Main St, Shelbyville, Illinois). Vonderheide consented to the interview being audio recorded. The interview began at approximately 11:37 a.m.

The following is a synopsis of the interview and should not be considered verbatim unless otherwise noted:

I asked Vonderheide her knowledge of the information requested via FOIA (Freedom of Information Act) with the Shelby County Sheriff's Office. Vonderheide advised the Sheriff's Office appeared to have been over paying employees. There were deputies working 80 hours one week and 60 hours the next, and the time to pay ratio was not accurate.

Vonderheide said the deputies are paid according to the FOP (Fraternal of Police) contract that states they shall work five 8-hour shifts. The contract goes on to say the employer (Sheriff) may change the schedule based on departmental needs.

Vonderheide said it was her understanding that when Sheriff Don Koonce was first aware of the payroll discrepancy, he told the Edgar County Watchdogs it was an issue that would be corrected. Sheriff Koonce told Vonderheide employees worked according to the salary schedule, and that the hours and pay would average out over time.

Approved By				 	
Dumonceaux, Chad	#5852				

Vonderheide's understanding of the issue was that the deputies had been working 10 hour shifts, 4 days on/ 4 days off. In an attempt to rectify the issue, Vonderheide stated Sheriff Koonce implemented a schedule where deputies worked five 10-hour shifts/ 3 days off.

Vonderheide suggested to the County Board Chair a forensic audit to evaluate the over payments. Vonderheide suggested the board hire "John Vandenberg" for the audit as she had worked with him in the past and felt he did quality work. As the information became public, many disagreed, opposing her suggestion as a personal recommendation.

During the March County Board meeting, it was brought to Vonderheide's attention by both the board and Erica Firnhaber that it was not necessary to spend the money on a forensic audit. Vonderheide was told Firnhaber was able to run the numbers from her office. Vonderheide stated she did not attend either the April or May County Board meetings.

Vonderheide advised she had previously had a conversation with Illinois State Police Master Sergeant Mike Campbell and asked him to look at the case. According to Vonderheide, Master Sergeant Campbell explained it was not a situation where the Illinois State Police would come in to do a county's financial audit. At the time, Vonderheide explained to him it appeared to be a system wide failure and she did not believe Don (Sheriff) had been purposely over paying deputies.

Since the time of the conversation with Master Sergeant Campbell, Vonderheide was aware that Firnhaber had contacted the Illinois State Police with additional information.

I asked Vonderheide her opinion of the situation. Vonderheide said she was struggling to understand the numbers, particularly in terms of whether or not individuals were considered salary or hourly employees.

I asked Vonderheide her take on the Shelby County firearms issue. Vonderheide confirmed knowledge of the situation, advising it pertained to an individual that faced firearms charges. Shortly after the resolution of the case, the subject involved passed away. Vonderheide advised Rob (Undersheriff Robert McCall) had stated she and him had a conversation in reference to the firearms. Vonderheide does not remember the specifics of the conversation, but said if he asked her about the disposal/ selling of the firearms she likely said "ok". Vonderheide does not believe it was ever posed to her for there to be an employee auction for purchasing the firearms.

I asked Vonderheide for documentation referencing the surrender of the firearms. Vonderheide advised there was an order for the firearms which stated "forfeit firearm" (singular nor plural). The order did not list serial number(s), make(s) or model(s). Vonderheide does not know if she made a mistake and put firearm versus firearms, since he had multiple guns. Vonderheide said she would provide me with a copy of the order.

I told Vonderheide to elaborate on an overpayment that was made to her in her position as Shelby County State's Attorney. Vonderheide stated when she became the State's Attorney in 2012, she requested a line item budget for the office. One of the line items was the State's Attorney's salary, which was an even number, so she assumed that was the amount she was to be paid. Vonderheide estimated the number was between 131,000-133,000. Vonderheide said she and the outgoing State's Attorney were in a heated race, not on speaking terms, and she did not ask about the salary prior to entering office.

At some point, Vonderheide did not provide an exact time frame, the salary was brought before the Fees and

Approved By
Dumonceaux, Chad #5852

Salary Committee. Vonderheide's actual salary was \$128,900. One of the board members said it was not her fault and suggested she should not have to pay the over payment back to the county. Vonderheide said she would pay the money back because it was the right thing to do. Vonderheide advised the standing treasurer assisted in establishing a repayment plan, which was completed prior to beginning her second term in office. Vonderheide advised the Edgar County Watchdogs had posted an article stating she was .18 cents behind on the payment, but Vonderheide did not have knowledge of that being true.

I asked Vonderheide if she knew the process for the Sheriff's Office getting rid of the firearms. Vonderheide said she did not know, but thought it was done through a bidding process. Vonderheide advised "Locked N Loaded" (Located in Pana, IL) handled the paperwork for transferring the firearms. Vonderheide said to her knowledge the bidding process was never open to the public.

I asked Vonderheide if she knew the intention of the proceeds from the firearms sales. Vonderheide, to her knowledge, said the proceeds were to go for "Shop with a Cop". As far as she knew, the money went into that fund. Vonderheide thought when the sales were rescinded, the money was taken out, given back to the employees, and the firearms were returned to the county.

The interview was concluded at approximately 12:01pm.

On Thursday, June 4, 2020, the audio recorded interview of Vonderheide was transerred to a CD-R. The CD-R was packaged and labeled as Exhibit #3. Exhibit #3 was placed into temporary evidence locker #7, located at 2125 South First Street, Champaign, Illinois.

End of report.

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Last Name VONDERHEIDE		First Name GINA			Middle Name R		
AKA/Maiden	194.00						
Sex FEMALE	Race WHITE - W				SSN		
Drivers License Number		Home Telephone	Home Telephone		Cell Telephone		
Street 301 E MAIN S	т				·	- 18 N. 18. 18. 18. 18. 18. 18. 18. 18. 18. 18	
City SHELBYVILL	E	10,1	State IL	Zip Code 62565	How Long	Personal History	

## ILLINOIS STATE POLICE INVESTIGATIVE REPORT

Case Number 20-3913100076	Case Titl	e Y COUNTY	12.22(0.02)	Report Type Individual Location Vehicle		
Report Purpose INTERVIEW OF ERICA FIRNHABER, ORIGIN OF EXHIBIT 4				24	Report Date 06/18/2020	
Lead Number	Drug Buys	ArrestWarrants	Search Warrants	Overhear Admin Overhear W		
Reporting Agent SMIT, JENNIFER				D Number Zone/Offi		Zone/Office ISPZ5CP
Case Agent SMIT, JENNIFER				Case Agent ID Number Case A 6725		Case Agent Zone/Of
			NARRATIN	2	**********	<del></del>

#### SYNOPSIS:

In December of 2019, Erica Firnhaber, the Shelby County Treasurer, contacted the Division of Criminal Investigations, Zone 5, to report possible theft of money through the Shelby County payroll system by several employees of Shelby County. Firnhaber also mentioned possible illegal firearms transaction of seized firearms conducted by the Sheriff's Office in 2018. In April, 2020, Firnhaber provided additional documentation regarding the alleged theft through the payroll system.

The purpose of this report is to document the interview of Erica E. Firnhaber (F/W, DOB:

#### DETAILS:

On Wednesday, June 17, 2020, I (Special Agent J. Smit #6725) and Trooper B. Schlouch (#6818), interviewed Erica Firnhaber at the Shelby County Treasurer's Office (301 E. Main St, Shelbyville, Illinois). Firnhaber consented to the interview being audio recorded. The interview began at approximately 10:19am.

The following is a synopsis of the interview and should not be considered verbatim unless otherwise noted:

I started by asking Firnhaber to elaborate on the payroll issue involving Justin Dudra. Firnhaber said the question marks on her documentation referenced discrepancies with hours worked. Firnhaber compared on/off duty times with the information provided to her by the Shelby County Sheriff's Office from a FOIA request.

Firnhaber advised the Shelby County Sheriff's Office went against their agreed upon contract by modifying their work schedule and hours to 4 days on and 4 days off, 10 hour work days. Firnhaber argued the employees were being paid for 80 hours bi-weekly, but the time worked was not consistent with the overall pay.

Firnhaber expressed concerns with not receiving all of the requested documents in a FOIA request. Firnhaber advised she was not provided with the overtime slips that would have verified the additional time worked by Shelby County Sheriff's Office employees. Trooper Schlouch reviewed the slips, specifically those of Deputy Dudra, in an attempt to verify the time worked.

Firnhaber discussed a problem she identified concerning overtime earned without working a complete 40

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Disclaimer: This	document contains neither recommendations nor construcions of the Illinois	

hour week. Firnhaber stated the overtime calculations led to over payments and increased pension contributions.

Firnhaber documented time keeping issues with dispatchers going on and off duty. The times often ranged between 15-30 minutes. It should be noted, the CAD system utilized by the Shelby County Sheriff's Office was not intended to monitor time for payroll purposes.

Firnhaber stated when she took office in 2018, she asked all departments to utilize time sheets maintaining compliance with applicable laws. Not all departments were receptive to the changes proposed by Firnhaber, and some failed to comply with her requests.

Firnhaber was asked if she had attempted to make direct contact with the Sheriff's Office to obtain documentation and to resolve the time keeping issues. Firnhaber advised the request was made via FOIA.

In a December budget meeting, Firnhaber said she was basically told to sit down, shut up and mind your own business. Firnhaber disagreed with the approach, feeling responsible for dispersing tax payer money appropriately since she was signing off on the checks.

Firnhaber referenced the union contract stating if employees do not work or use benefit time before or after a holiday, they do not earn holiday pay. Firnhaber provided evidence of Bob Zakowski not being at work and not utilizing benefit time, from October 13-19, 2019. Firnhaber said if you work the holiday you get 12 hours of comp time, if you do not work it you get 8 hours. Firnhaber said Zakowski frequently puts 12 hours down on his time sheet when it is not warranted.

Trooper Schlouch asked Firnhaber if she believes, based off viewing the reports, that there is a criminal element to the complaint. Firnhaber said when she came into office in 2018 she tried to update the time keeping system. Firnhaber suggested to the Sheriff a more accurate time keeping system. The Sheriff said they have to swipe their badges to get in the building and that is sufficient.

In May (2019), Firnhaber requested a time sheet report. Firnhaber advised the time sheet indicated a courthouse employee was late for work 52 days, an average of 20 minutes. Firnhaber said she went to a board meeting and a board member yelled at her saying it was none of her business and she should just pay the money has told. Firnhaber said that particular door access was later discontinued by the Sheriff due to reported safety reasons.

Firnhaber was asked if there was an intentional misrepresentation of time worked by employees of the Sheriff's Office. Firnhaber advised she does not know what goes on at the Sheriff's Office. Firnhaber does not believe the Sheriff's Office is following their agreed upon contract. Firnhaber specifically pointed to employees prematurely earning vacation, sick and personal days, leading to over compensation. In terms of intentionally accepting overpayment, Firnhaber said employees should know if they are working 30 or 40 hours in a week.

Firnhaber did acknowledge the Sheriff's Office had recently begun implementing a new time keeping system. She also advised the 4 on 4 off schedule was discontinued.

I asked Firnhaber if there were any other issues she wanted to bring up at this time. Firnhaber did not. We concluded our interview at 11:35am.

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Dumonceaux, Chad #5852

Immediately following the interview, Trooper Schlouch and I went to the Sheriff's Office to inquire about the time used by Bob Zakowski October 13-19. Secretary Tina Wade was unable to provide documentation of benefit time utilized, but did confirm with Bob Zakowski that he did not work during that time frame. Bob Zakowski advised he had utilized a week that had been granted to him for being in a supervisory role. See that attached memorandum for further details regarding the time earned.

On 08/05/2020 at approximately 2:30 p.m., the audio recording of the interview was copied to a CD-R. The CD-R was packaged and labeled as Exhibit #4. On 08/05/2020 at 3:45 p.m., Exhibit #4 was placed into temporary evidence locker #9, located at 2125 South First Street, Champaign, Illinois.

End of report.

#### **Attachment:**

- Supervisory time earned memo (1 page)

May 8, 2020

Four years ago, the Sheriff's office felt we needed command on each shift. Therefore, four sergeants were appointed. Two were corrections sergeants working alternate shifts. Two deputy sergeants of which one was a senior sergeant and the other a patrol sergeant. Knowing this is a 24/7 job these were needed so that someone could be available when the Sheriff or Undersheriff was not available.

Although this was not a FOP agreement it was agreed to by current union members. For their service at regular pay some of their duties included the following:

- "On call"
- Scheduling
- · Fill-in shifts
- · Court transport

Also, they would be available to come into the Detention Center as needed to help with citizen concerns.

Since they would need to work above and beyond their normal hours and had additional responsibilities, they were to be compensated by receiving five Comp Days or days off each year. We believe this started in 2015 but was stopped in 2018.

It was a Department decision but was shared with the Law Enforcement Committee at a monthly meeting.

Kay Kearney, (	committee Ch	airm
Richard Hayde	n	
Bob Simpson		

### ILLINOIS STATE POLICE INVESTIGATIVE REPORT

ase Number Case Title 0-39131000766 SHELBY COUNTY				Report Type Individual	Location Vehicle	
Report Purpose DC	CUMENTATIO	ON PROVIDED BY FIRM	NHABER, ORIGIN OF EXHIBIT	#5	eport Date 5/23/2020	Activity Date <b>D6/17/2020</b>
Lead Number	Drug Buys	ArrestWarrants	Search Warrants	Overhear Admin		Overhear Warrant
Reporting Agent				D Number		Zone/Office
SMIT, JENNIFER					725	ISPZ5CP
Case Agent				Case Agent ID Number	er .	Case Agent Zone/Office
SMIT, JENNIFER	l			6	725	ISPZ5CP
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#### **SYNOPSIS:**

In December of 2019, Erica Firnhaber, the Shelby County Treasurer, contacted the Division of Criminal Investigations, Zone 5, to report possible theft of money through the Shelby County payroll system by several employees of Shelby County. Firnhaber also mentioned possible illegal firearms transaction of seized firearms conducted by the Sheriff's Office in 2018. In April, 2020, Firnhaber provided additional documentation regarding the alleged theft through the payroll system.

The purpose of this report is to document information provided to Illinois State Police Zone 5 Investigations-Champaign, Illinois by Erica Firnhaber and the origin of Exhibit #5.

#### **Details:**

On 09/01/2020, I, Special Agent Jennifer Smit #6725, transferred the information provided by Erica Firnhaber to a DVD. Attached to this report is an overview of documents contained within the DVD. The information was gathered between April of 2020 and August of 2020.

On 09/01/2020, the DVD was packaged and labeled as Exhibit #5. At 11:45 a.m., Exhibit #5 was placed into temporary evidence locker #9, located at 2125 South First Street, Champaign, Illinois.

End of report.

#### **Attachments:**

- Table of contents for DVD (2 pages)

Approved By		
Dumonceaux, Chad	#5852	 

Carabanda	0/21/20020 1.55 01.4	File folder	
Facebook  6± 2019 OVERPAYMENT CALCULATIONS.visx	8/31/2020 1:55 PM	Microsoft Excel Work	15 KB
	9/31/2020 1:01 PM		
Amelia Ohnesorge Info105357.pdf	2/6/2020 10:55 AM	Adobe Acrobat Docu	9,662 KB
Atkinson FOIA.pdf	8/31/2020 12:59 PM 2/10/2020 9:41 AM	Adobe Acrobat Docu	277 KB
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CBA100021.pdf	2/6/2020 10:01 AM	Adobe Acrobet Docu	11,449 KB
Credit card receipts.pdf	9/31/2620 12:46 PM	Adobe Acrobat Docu	4,910 KB
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5 Exhibit 1.pdf	4/7/2020 4:16 PM	Adobe Acrobat Docu	269 KB
₹ EXHIBIT 4.pdf	4/7/2020 4:17 PM	Adobe Acrobat Docu	1,473 KB
只 Exhibit 5.pdf	4/7/2020 4:16 PM	Adobe Acrobat Docu	1,543 KB
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₹ EXHIBIT 13.pdf	4/7/2020 4:16 PM	Adobe Acrobat Docu	290 K <b>B</b>
T Exhibit 14.pdf	4/7/2020 4:16 PM	Adobe Acrobat Docu	364 KB
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February 27, 2020 News Article about County B	3/27/2020 10:01 AM	Adobe Acrobat Docu	0 KB
₹ Firearms.pdf	2/6/2020 1:03 PM	Adobe Acrobat Docu	17,247 KB
Firnhaber Email - Stellarcom102113.pdf	2/6/2020 10:21 AM	Adobe Acrobat Docu	1,479 KB
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# ILLINOIS STATE POLICE INVESTIGATIVE REPORT

Case Number	Case Titl	Case Title				Report Type		
20-39131000766	SHELB	COUNTY	✓ndividual	✓ndividual Location Vehicle				
Report Purpose INTERVIEW OF MICHAEL TURNER					Report Date Activity Date 10/20/2020 10/06/2020			
Lead Number	Drug Buys	ArrestWarrants	Search Warrants	Overhear Admin	Overhear Admin Overhear Warr			
Reporting Agent			D Number	D Number Zo				
SMIT, JENNIFER					6725	ISPZ5CP		
Case Agent				Case Agent ID Nu	mber	Case Agent Zone/Office		
SMIT, JENNIFER					6725	ISPZ5CP		
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Last Name	• • • • • • • • • • • • • • • • • • • •	•	First Name			Middle Name	
TURNER			MICHAEL				
AKA/Maiden						•	
Sex	Race				DOB	SSN	
Drivers Licens	se Number		Home Telephone			Cell Telephone	
Street							
City				State	Zip Code	How Long	Personal History

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