FINANCIAL STATEMENTS WITH ACCOMPANYING INFORMATION

For the year ended August 31, 2019

SHELBY COUNTY, ILLINOIS TABLE OF CONTENTS

<u>Pag</u>	<u>e(s)</u>
FINANCIAL SECTION:	
Independent Auditors' Report	-3
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	·5
Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance by the Uniform Guidance	-7
Supplementary Information (Part 1 of 2): Management's Discussion and Analysis	15
Basic Financial Statements:	
Government-Wide Financial Statements	
Statement of Net Position - Modified Cash Basis	6
Statement of Activities - Modified Cash Basis	7
Fund Financial Statements	
Statement of Assets, Liabilities and Fund Balances – Modified Cash Basis - Governmental Funds	8
Reconciliation of the Governmental Funds Statement of Assets, Liabilities and Fund Balances – Modified Cash Basis to the Statement of Net Position – Modified Cash Basis	9
Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances - Modified Cash Basis – Governmental Funds	0
Reconciliation of the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances of Governmental Funds to the Statement of Activities – Modified Cash Basis	1
Statement of Fiduciary Net Position – Modified Cash Basis	2
Statement of Changes in Fiduciary Net Position - Modified Cash Basis	3
Notes to Basic Financial Statements	47

SHELBY COUNTY, ILLINOIS TABLE OF CONTENTS

<u>Page</u>	<u>(s)</u>
Supplementary Information (Part 2 of 2)	
Budgetary Comparison Schedules - Modified Cash Basis:	
General Fund	i
Schedule of Appropriations and Expenditures Disbursed - Modified Cash Basis	50
County Health Fund51	
County Highway Fund	,
Mental Health Fund53	
Rural Transportation Fund54	
Note to Budgetary Comparison Schedules55	
Combining Statements:	
General Fund	
Combining Statement of Assets, Liabilities and Fund Balances - Modified Cash Basis	57
Combining Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances – Modified Cash Basis	59
Combining Statement of Expenditures Disbursed - Modified Cash Basis	55
County Health Fund	
Combining Statement of Assets, Liabilities and Fund Balances - Modified Cash Basis)
Combining Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances – Modified Cash Basis	,
County Highway Fund	
Combining Statement of Assets, Liabilities and Fund Balances Modified Cash Basis	,
Combining Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances - Modified Cash Basis	ı
Non-Major Governmental Funds	
Combining Statement of Assets, Liabilities and Fund Balances - Modified Cash Basis	73
Combining Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances - Modified Cash Basis	17

SHELBY COUNTY, ILLINOIS TABLE OF CONTENTS

<u>Pa</u>	ige(s)
Combining Statements (continued):	
Fiduciary Funds	
Combining Statement of Fiduciary Net Position - Private-Purpose Trust Funds - Modified Cash Basis	8-79
Combining Statement of Changes in Fiduciary Net Position - Private-Purpose Trust Funds - Modified Cash Basis	0-81
<u>Other</u>	
Statement of Changes in Assets & Liabilities - Agency Funds - Modified Cash Basis	82
Section 5311 Annual Financial Report - Rural Transportation (UNAUDITED)	83
Schedule of Revenue & Expense - Downstate Operating Assistance Grant (UNAUDITED)	84
NGLE AUDIT SECTION:	
Schedule of Expenditures of Federal Awards	5-87
Notes to the Schedule of Expenditures of Federal Awards	88
Schedule of Findings and Questioned Costs	9-93
Corrective Action Plan 94	4-97
Summary Schedule of Prior Audit Findings	98
LINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY:	
Consolidated Year-End Financial Report	99
Consolidated Year-End Financial Report – Component Unit	100





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INDEPENDENT AUDITORS' REPORT

To the County Board Members Shelby County Shelbyville, Illinois

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and aggregate remaining fund information of Shelby County, Illinois as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois, as of August 31, 2019, and the respective changes in financial position-modified cash basis, thereof for the year then ended in accordance with the basis of accounting as described in Note 1.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Emphasis of Matter

As discussed in Note 16 to the financial statements, the 2018 financial statements have been restated to correct a prior period misstatement. Our opinion is not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Shelby County, Illinois' basic financial statements. The items included in the Supplementary Information sections of the report, the Single Audit section of the report, including the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance), and the Illinois Grant Accountability and Transparency section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The items included in the Supplementary Information sections of the report (except for the Section 5311 Annual Financial Report - Rural Transportation and the Schedule of Revenue & Expense - Downstate Operating Assistance Grant), Single Audit section of the report, and the Illinois Grant Accountability and Transparency section of the report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the items included in the Supplementary Information sections (except for the Section 5311 Annual Financial Report - Rural Transportation and the Schedule of Revenue & Expense - Downstate Operating Assistance Grant), Single Audit section, and the Illinois Grant Accountability and Transparency section are fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

The Annual Financial Report – Rural Transportation and the Schedule of Revenue and Expense – Downstate Operating Assistance Grant have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide and assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated May 27, 2020 on our consideration of Shelby County, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Shelby County, Illinois' internal control over financial reporting and compliance.

Effingham, Illinois

West & Company, LLC

May 27, 2020





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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditors' Report

To the County Board Members Shelby County, Illinois Shelbyville, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise Shelby County Illinois' basic financial statements, and have issued our report thereon dated May 27, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Shelby County, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shelby County, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of Shelby County, Illinois' internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we did identify certain deficiencies in internal control that we consider to be a material weakness and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Shelby County, Illinois financial statements will not be prevented, or detected and corrected on a timely basis. We considered the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 2019-001 to be material a weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2019-002 and 2019-004 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Shelby County, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, and which are described in the accompanying Schedule of Findings and Questioned Costs as item 2019-003.

We noted other certain matters that we reported to management of Shelby County, Illinois in a separate letter dated May 27, 2020.

Shelby County Illinois' Response to Findings

Shelby County, Illinois' response to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Shelby County, Illinois' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Shelby County, Illinois' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Effingham, Illinois

West & Company, LLC

May 27, 2020



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

To the County Board Members Shelby County, Illinois Shelbyville, Illinois

Report on Compliance for Each Major Federal Program

We have audited Shelby County, Illinois' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Shelby County, Illinois' major federal programs for the year ended August 31, 2019. Shelby County, Illinois' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Shelby County, Illinois' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Shelby County, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Shelby County, Illinois' compliance.

Opinion on Each Major Federal Program

In our opinion, Shelby County, Illinois complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2019.

Report on Internal Control Over Compliance

Management of Shelby County, Illinois is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Shelby County, Illinois' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Shelby County, Illinois' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

West & Company, LLC Effingham, Illinois

May 27, 2020

Supplementary Information

(Part 1 of 2)

SHELBY COUNTY, ILLINOIS MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* (GASB No. 34), which established new requirements and a new reporting model for the annual financial reports of governments. The objective of the MD&A section is to enhance the understandability and usefulness of the basic financial statements. The MD&A should be read as an addendum to other information presented in the financial statements such as the Notes to the Financial Statements.

The financial statements incorporate the Shelby County Office of Tourism as a discretely presented component unit per GASB Statement No. 61. The Shelby County Airport Commission and the Shelby County Health Department are included as blended units of the County.

Condensed financial statements shown in the MD&A are presented for the primary government only, and exclude the component unit. Therefore, the primary government referred to in the MD&A statements for Governmental activities is comprised of the County, the Airport Commission and the Health Department.

FINANICAL HIGHLIGHTS

- Courthouse roof repair was completed
- County paid off all existing debt in the current year
- During the year ended August 31, 2019, the County began investing more through certificates of deposit. The balance of the governmental activities' certificates of deposit at August 31, 2019 and August 31, 2018 was \$3,239,161 and \$156,412, respectively.

OVERVIEW OF THE FINANCIAL STATEMENTS

The County's basic financial statements include 1) government-wide financial statements, 2) governmental and fiduciary fund financial statements, and 3) notes to the financial statements. The basic financial statements also contain supplementary information.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

Government-wide financial statements provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The two government-wide statements are prepared on the modified cash basis of accounting and are explained below. Any internal activities within activity type in the government-wide financial statements have been eliminated or reclassified.

The Statement of Net Position - Modified Cash Basis includes the County's total assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position can serve as a useful indicator of whether the financial position of the County is improving or deteriorating. A condensed version of this statement for governmental activities is presented in the MD&A.

The Statement of Activities - Modified Cash Basis reports how the County's net position changed during the fiscal year. An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Both government-wide financial statements distinguish functions of the County that are principally

supported by taxes and intergovernmental revenues. Governmental activities of the County include general government, indemnity, public safety, corrections, judiciary, public works/transportation, and health and welfare.

FUND FINANCIAL STATEMENTS

The fund financial statements provide detailed information about significant funds available for appropriation. Fund accounting ensures compliance with finance-related legal requirements. The County has the following two types of funds:

Governmental Funds - Most of the County's basic services are included in governmental funds. The fund statements focus on (1) cash and financial assets that can readily be converted to cash flow and (2) the balances remaining at year-end that are available for spending. The governmental funds financial statements provide a detailed short-term view. The General Fund is the main operating account of the County and the largest of the governmental funds. Fund income is comprised of various sources for non-dedicated purposes. Other major governmental funds include the County Health Fund, the County Highway Fund, the Mental Health Fund, and the Rural Transportation Fund. Remaining governmental funds, which include special revenue funds are considered non-major governmental funds.

<u>Fiduciary Funds</u> - Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's programs. The County's fiduciary funds consist of private-purpose trust funds and agency funds, which are used to account for monies received, held, and disbursed, as required by statute.

NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The 2018 financial information, including the statement of net position – modified cash basis and the summary of changes in net position – modified cash basis, is not reflective of the prior period adjustment as discussed in Note 16.

On the following condensed statement, net position is calculated as total assets less total liabilities. Assets are distinguished as capital assets and the remainder as current and other assets. Liabilities are classified as long-term (average maturity of greater than one year) and the remainder as current liabilities. Per generally accepted accounting principles, net position is subdivided into three categories: net investment in capital assets, restricted net position, and unrestricted net position. The County reported \$6,188,385 and \$6,662,145 of restricted net position as of August 31, 2019 and 2018, respectively. Net position may serve over time as a useful indicator of a government's financial position. The Governmental net position was \$28,346,561 and \$29,681,555 as of August 31, 2019 and 2018, respectively. The 2018 net position balance is not reflective of the prior period adjustment discussed in Note 16.

Following is a separate Summary of Net Position - Modified Cash Basis as of August 31, 2019 and 2018, for Governmental Activities:

SUMMARY OF NET POSITION - MODIFIED CASH BASIS GOVERNMENTAL ACTIVITIES August 31,

	2019	2018
Current and other assets Capital assets, net of accumulated depreciation	\$ 10,012,029 18,445,301	\$ 11,474,761 18,355,436
Total Assets	28,457,330	29,830,197
Short-term liabilities Long-term liabilities	110,769	135,957 12,685
Total Liabilities	110,769	148,642
Net Position:		
Net Investment in Capital Assets	18,445,301	18,342,751
Restricted for Inventory	-	8,444
Restrcited for Insurance	737,912	899,216
Restricted for Employees' Retirement	1,031,249	1,259,152
Restricted for Public Safety	451,279	385,584
Restricted for Public Works and Transportation	894,431	1,118,281
Restricted for Health and Welfare	2,213,021	2,125,624
Restrcited for Other Purposes	860,493	865,844
Unrestricted	3,712,875	4,676,659
Total Net Position	\$ 28,346,561	\$ 29,681,555

Sixty-five percent of the County's Government-wide total net position reflect investment in capital assets such as land, buildings, machinery, and equipment, less any related outstanding debt used to acquire those assets as of August 31, 2019 compared to 62% as of August 31, 2018. The County uses these capital assets in operations and, consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of unrestricted net position may be used to meet the County's ongoing obligations. As of August 31, 2019 and 2018, the County had positive balances in all categories of net position for the governmental activities. The County's overall financial position decreased \$917,510 during fiscal year 2019.

The following statement is a condensed version of the Changes in Net Position - Modified Cash Basis for Governmental Activities:

SUMMARY OF CHANGES IN NET POSITION - MODIFIED CASH BASIS For the year ended August 31,

Receipts:	2019	2018		
Program Receipts:				
Fines, fees, & charges for services	\$ 1,423,092	\$ 1,480,705		
Operating grants and contributions	2,611,812	2,853,881		
Capital grants and contributions	25,421	-		
General Receipts:				
Property taxes	4,353,504	4,468,007		
Sales and other taxes	2,372,983	2,325,533		
Unrestriced investment earning	114,967	12,342		
Other receipts	216,322	145,927		
Total Receipts	11,118,101	11,286,395		
Disbursements:				
General government	4,296,163	2,444,555		
Indenmity	863	-		
Public safety	3,029,504	2,774,060		
Corrections	170,255	146,105		
Judiciary	501,921	718,963		
Public works/transportation	1,938,945	3,808,259		
Health and welfare	2,097,960	1,678,352		
Total Disbursements	12,035,611	11,570,294		
Excess (Deficiency) of Receipts over (under) Disbursements	(917,510)	(283,899)		
Special Item		(514,420)		
Change in Net Position	(917,510)	(798,319)		
Net position - September 1,	29,264,071	30,479,874		
Net position - August 31,	\$ 28,346,561	\$ 29,681,555		

The special item in 2018 represents the return of Revolving Loan Fund proceeds to the State of Illinois.

FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

The County's governmental funds provide information on near-term inflows, outflows, and balances of spendable resources. The unreserved fund balance indicates the net resources available for spending at the end of the fiscal year. It is a particularly useful indicator of net resources. When coupled with future resources, these resources shape the programs and the disbursements in future years. Per the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances, the County's governmental funds reported a combined fund balance of \$9,901,260 and \$11,338,804 as of August 31, 2019 and 2018, respectively. Of these amounts, \$6,188,385 is restricted due to external limitations on its use, such as by debt covenants, legal restrictions, or intention of grantors, donors, or trustees. A total of \$6,518 of fund balance is considered unspendable because it has been used for real estate tax stamp inventory. \$46,662 is considered committed for health insurance. A total of \$1,910,368 has been assigned meaning there are limitations resulting from its intended use, such as construction of capital assets, payment of debt service, and for other purposes. The remaining \$1,749,327 is unassigned and can be used for any lawful purpose.

The fund balance for all governmental funds at the fiscal years ended August 31, 2019 and 2018 had a negative net change of \$1,437,544 and \$371,720, respectively.

Per the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balance, total governmental receipts for the fiscal years 2019 and 2018 were \$11,096,482 and \$11,299,929, respectively and total disbursements were \$12,555,647 and \$11,177,164, respectively. A majority of the County's decrease in fund balance of \$1,437,544 is due to a \$500,000 optional contribution towards the Elected County Official retirement and \$932,366 paid for the new roof on the courthouse.

GENERAL FUND

The County Board concentrates its financial oversight on the General Fund because it is the core operating fund and allows the most discretion in allocations. At the end of the current fiscal year, unassigned fund balance of the general fund is \$1,749,327, while total fund balance is \$2,623,445. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance and total fund balance to total fund expenditures and other financing uses. Unassigned fund balance represents 29 percent of total general fund expenditures and other financing uses, while total fund balance represented 43 percent of that same amount. For the year ended August 31, 2019, receipts of \$4,800,773 less disbursements of \$6,032,376 resulted in a decrease in fund balance of (\$1,231,603). After the other financing uses of (\$79,565), the result was a net decrease in the General Fund fund balance of \$(1,311,168). For the year ended August 31, 2018, receipts of \$4,939,703 less disbursements of \$5,219,617 and net transfers of (\$97,618) resulted in a net decrease in fund balance of \$(377,532).

The largest receipt sources for the General Fund are property taxes, sales taxes, and income taxes which account for 73 and 71 percent of receipts for the years ended August 31, 2019 and 2018, respectively. General government and public safety are the primary operations of the General Fund. Approximately 71 and 79 percent of the General Fund's disbursements are for general government and public safety activities for the years ended August 31, 2019 and 2018, respectively.

COUNTY HEALTH FUND

The largest source of revenues received for the County Health Fund are property taxes, charge for services, federal, and state grant receipts from State of Illinois agencies which account for 95 and 99 percent of receipts for the years ended August 31, 2019 and 2018, respectively. The County Health Fund's basic purpose is the protection and improvement of the public health in the County.

COUNTY HIGHWAY FUND

The largest source of revenues received for the County Highway Fund are property taxes, federal and state grants and motor fuel tax which accounts for 88 and 86 percent of receipts for the years ended August 31, 2019 and 2018, respectively. The County Highway Fund accounts for the maintenance and construction of roads and bridges in the County.

MENTAL HEALTH FUND

The largest source of revenues received for the Mental Health Fund is property taxes which accounts for 94 and 97 percent of receipts for the years ended August 31, 2019 and 2018, respectively. The Mental Health Fund's basic purpose is to provide for the community health facilities and services for the mentally challenged in the County.

RURAL TRANSPORTATION

The largest source of revenues received for the Rural Transportation Fund are federal and state grants which accounts for 100 percent of receipts for the years ended August 31, 2019 and 2018. The Rural Transportation Fund provides public transportation for the residents of multiple counties, including Shelby County.

BUDGETARY HIGHLIGHTS

The County prepares an estimate of revenues and a budget for the General Fund and all of the Special Revenue Funds using the modified cash basis of accounting. The County's Fiduciary Funds are not required to prepare budgets. The General Fund's actual receipts were more than budgeted amounts by \$24,253 and actual disbursements were less than budgeted amounts by \$252,499, resulting in a positive budget variance of \$276,752. Amendments to the general fund budget totaled \$987,496, in large part for the courthouse roof repairs. There were no significant variations between the final amended budget and actual results. The Supplementary Information (Part 2 of 2) section contains the Budgetary Comparison Schedule - Modified Cash Basis for the General Fund, County Health Fund, County Highway Fund, Mental Health Fund, and Rural Transportation Fund.

CAPITAL ASSETS AND DEBT ADMINISTRATION

CAPITAL ASSETS

The County's investments in capital assets as of August 31, 2019 and 2018 (net of accumulated depreciation) are summarized below for governmental-type activities:

CAPITAL ASSETS (NET OF DEPRECIATION) GOVERNMENTAL ACTIVITIES August 31,

	 2019	2018		
Land	\$ 3,414,046	\$	3,414,046	
Work in Progress	-		236,629	
Buildings and Improvements	4,801,983		3,858,986	
Vehicles, as restated	448,119		718,700	
Maintenance Vehicles	74,009		43,339	
Infrastructure	9,136,584		9,430,349	
Equipment	 570,560 65			
Total Capital Assets, net of accumulated depreciation	\$ 18,445,301	\$	18,355,436	

During fiscal years 2019 and 2018, total capital assets for the County had a net increase (including additions, decreases, and depreciation) of \$507,349 and a net decrease of (\$413,914), respectively. These additions reflect the current additions for vehicles, equipment, building and highway infrastructure and other miscellaneous equipment. The County recorded \$783,697 and \$928,454 of depreciation expense for the fiscal years 2019 and 2018, respectively and the amounts of accumulated depreciation are \$9,523,635 and \$10,445,035 as of August 31, 2019 and 2018, respectively.

In March 2018 the County signed a contract with K Wohltman Construction Inc. to repair and install a new roof on the courthouse. As of year ending August 31, 2019 the repairs have been completed. The County expended a total of \$1,111,895 over multiple years for the completion of the project.

More detailed information is presented in Note 5 to the financial statements.

DEBT

The County has a statutorily imposed legal general obligation bond limit of 5.75% of its total assessed valuation. That limit is approximately 23.1 million dollars.

The following is a summary of the County's gross outstanding debt as of August 31, 2019 and 2018:

OUTSTANDING LONG-TERM DEBT GOVERNMENTAL ACTIVITIES August 31,

Debt Description	2	019	2018		
Promissory Note	\$		\$	12,685	

More detailed information about the County's debt activity is presented in Note 6 to the financial statements.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers creditor, and pass through agencies with a general overview of the County's finances and to show the County's accountability for the money it receives. Any questions about this report or requests for additional information may be directed to Ms. Erica Firnhaber, Shelby County Treasurer, Shelby County Courthouse, Shelbyville, Illinois, 62565.



SHELBY COUNTY, ILLINOIS STATEMENT OF NET POSITION - MODIFIED CASH BASIS August 31, 2019

		Primary Government		Componen Unit	
			overnmental Activities	<u></u>	ourism_
ASSETS:					
Current Assets:		¢.	c 710 coo	¢.	70 456
Cash and cash equivalents		\$	6,719,688	\$	72,456
Investments			3,239,161		-
Other Asset - Capital Contrib	ution		46,662		-
Inventory			6,518		
Т	otal Current Assets		10,012,029		72,456
Noncurrent Assets:					
Capital Assets					
Land			3,414,046		-
Buildings & Improvements			7,528,656		-
Vehicles			1,237,475		-
Maintenance Vehicles			855,820		-
Infrastructure			11,920,918		-
Equipment			2,974,716		4,820
Less: Accumulated Depre	ciation		(9,486,330)		(4,820)
Т	otal Noncurrent Assets		18,445,301		
	TOTAL ASSETS		28,457,330		72,456
LIABILITIES:			_		_
Current Liabilities:					
Withholding Payable			58,981		601
Due to Other Governmental Unit	S		51,788		-
Т	otal Current Liabilities		110,769		601
	TOTAL LIABILITIES		110,769		601
NET POSITION:					
Net investment in capital assets			18,445,301		-
Restricted for:					
Insurance			737,912		-
Employees' Retirement			1,031,249		-
Public Safety			451,279		-
Public Works & Transportation			894,431		-
Health & Welfare			2,213,021		-
Other Purposes Unrestricted			860,493 3,712,875		71,855
	TOTAL MET DOCUMON	¢	20 246 561	¢	71 055
	TOTAL NET POSITION	\$	28,346,561	\$	71,855

See notes to financial statements.

SHELBY COUNTY, ILLINOIS STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the year ended August 31, 2019

		Program Revenues			Net (Expense) Revenue a	nd Changes in Net Position
	Expenses	Charges for Services, Fines, and Forfeitures	s, Grants and Grants and		Primary Government Governmental Activities	Component Unit Tourism
Functions/Programs: Primary Government: Governmental Activities:	Expenses	and Forienties	Contributions	Contributions	Activities	Tourism
General Government	\$ 4,296,163	\$ 637,890	\$ 254,340	\$ -	\$ (3,403,933)	
Indemnity	863	5,980	-	-	5,117	
Public Safety	3,029,504	229,951	40,849	-	(2,758,704)	
Corrections	170,255	-	-	-	(170,255)	
Judiciary	501,921	52,694	255,280	-	(193,947)	
Public Works/Transportation	1,938,945	169,211	1,864,459	25,421	120,146	
Health and Welfare	2,097,960	327,366	196,884		(1,573,710)	
Total Governmental Activities	12,035,611	1,423,092	2,611,812	25,421	(7,975,286)	
Total Primary Government	\$ 12,035,611	\$ 1,423,092	\$ 2,611,812	\$ 25,421	\$ (7,975,286)	
Component Unit: Shelby County Tourism	\$ 82,114 General Revenue:	\$ 17,295	\$ 17,944	\$ -		\$ (46,875)
	Taxes - Property				4,353,504	-
	Taxes - Sales				786,690	-
	Taxes - Income				1,082,680	-
	Taxes - Motor Fuel				366,890	-
	Taxes - Replaceme	nt & Other			136,723	62,545
	Unrestricted Interes				114,967	10
	County Farm				86,119	-
	Gain/Loss on Dispo	osal of Capital Assets			5,500	-
	Miscellaneous	•			124,703	4,750
	Total general	revenues			7,057,776	67,305
	Change in net posit	ion			(917,510)	20,430
	Net position - Septe	ember 1, 2018, as rest	ated. See Note 16.		29,264,071	51,425
	Net Position - Aug	ust 31, 2019			\$ 28,346,561	\$ 71,855

See notes to financial statements.

SHELBY COUNTY, ILLINOIS STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS GOVERNMENTAL FUNDS

August 31, 2019

ASSETS		General Fund	County Health Fund	County Highway Fund	Mental Health Fund	Rural Transportation Fund	Other Governmental Funds	Total Governmental Funds	Component Unit Tourism
Cash and Cash Equivalents Investments Due From Other Funds Other Asset - Capital Contribution Inventory		\$ 1,632,871 1,016,695 31,468 46,662 6,518	\$ 1,296,900 354,283 - - -	\$ 917,291 - - - -	\$ 753,219 1,214,364 - - -	\$ 2,034 - - - -	\$ 2,117,373 653,819 - - -	\$ 6,719,688 3,239,161 31,468 46,662 6,518	\$ 72,456 - - - - -
	TOTAL ASSETS	\$ 2,734,214	\$ 1,651,183	\$ 917,291	\$ 1,967,583	\$ 2,034	\$ 2,771,192	\$ 10,043,497	\$ 72,456
LIABILITIES									
Withholding Payable Due to Other Funds Due to Other Governmental Units		\$ 58,981 - 51,788	\$ - - -	\$ - - -	\$ - - -	\$ - - -	\$ - 31,468	\$ 58,981 31,468 51,788	\$ 601 - -
	TOTAL LIABILITIES	110,769					31,468	142,237	601
FUND BALANCE									
Fund Balance: Nonspendable: Inventory Restricted for: Insurance Indemnity Employees Retirement Public Safety Judiciary Automation Recording Public Works/Transportation GIS Document Storage Health and Welfare Committed: Health Insurance Assigned		6,518 737,912 46,662 83,026	- - - - - - - - 9,354	- - - - - - 892,397 - - - - 24,894	- - - - - - - - 1,922,217	- - - - - - 2,034 - - -	121,180 1,031,249 451,279 37,462 59,893 144,432 - 413,036 84,490 281,450	6,518 737,912 121,180 1,031,249 451,279 37,462 59,893 144,432 894,431 413,036 84,490 2,213,021 46,662 1,910,368	-
Unassigned		1,749,327		-	-		-	1,749,327	71,855
	ΓAL FUND BALANCES	2,623,445	1,651,183	917,291	1,967,583	2,034	2,739,724	9,901,260	71,855
TOTAL LIABILITIES A	AND FUND BALANCES	\$ 2,734,214	\$ 1,651,183	\$ 917,291	\$ 1,967,583	\$ 2,034	\$ 2,771,192	\$ 10,043,497	\$ 72,456

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - MODIFIED CASH BASIS TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS August 31, 2019

Total Fund Balance for Governmental Funds	\$ 9,901,260
Total net position reported for governmental activities in the	
statement of net position is different due to:	
Capital assets used in governmental activities are not financial	
Capital assets used in governmental activities are not inflancial	
resources; therefore, they are not reported in the funds.	18,445,301
Net Position of Governmental Activities	\$ 28,346,561

See notes to financial statements.

STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

GOVERNMENTAL FUNDS For the year ended August 31, 2019

	General Fund	County Health Fund	County Highway Fund	Mental Health Fund	Rural Transportation Fund	Other Governmental Funds	Total Governmental Funds	Component Unit Tourism
REVENUES RECEIVED:								
Property Taxes Sales Tax Intergovernmental Revenue:	\$ 1,622,488 786,690	\$ 299,361 -	\$ 636,434 -	\$ 563,208	\$ - -	\$ 1,232,013 -	\$ 4,353,504 786,690	\$ -
State Sources: Income Taxes Motor Fuel Taxes Replacement Tax	1,082,680 - 42,025	- - 9,629	366,890 41,267	- - 18,924	- -	- - 24,878	1,082,680 366,890 136,723	- -
Other State Sources Federal Sources Other Taxes	337,826 49,252	214,788 143,558	181,907 9,300		1,237,915 444,636	1,929	1,972,436 648,675	17,944 - 62,545
County Farm Charges for Services Licenses and Permits	36,806 94,022	- 270,090	113,798	- -	- - -	49,313 63,243	86,119 541,153	17,295
Fines, Fees and Forfeitures Sales of Real Estate Stamps	7,123 538,033 104,373	26,173	- -	- - - -	-	206,240	33,296 744,273 104,373	- - -
Interest Miscellaneous	72,348 27,107	8,658	3,810 17,066	17,487		12,506 80,530	114,967 124,703	4,750
Total Revenues Received EXPENDITURES DISBURSED:	4,800,773	972,257	1,370,472	599,619	1,682,709	1,670,652	11,096,482	102,544
Current: General Government Indemnity	1,887,767	-	-	-	-	1,575,438 863	3,463,205 863	-
Public Safety Corrections Judiciary	2,369,743 168,255 555,044	- - -	- - -	- - -	- - -	60,147 - 11,396	2,429,890 168,255 566,440	- - -
Public Works/Transportation Health and Welfare Culture and Recreational	591 71,491	- 888,868 -	1,376,702	416,842	1,632,163	11,396 184,596 52,010	3,194,052 1,429,211	- - - 82,114
Debt Service: Principal Retirement Capital Outlay	979,485	- -	231,965	<u>-</u>	50,388	12,685 29,208	12,685 1,291,046	<u>-</u>
Total Expendiutres Disbursed	6,032,376	888,868	1,608,667	416,842	1,682,551	1,926,343	12,555,647	82,114
Revenues Received Over (Under) Expenditures Disbursed	(1,231,603)	83,389	(238,195)	182,777	158	(255,691)	(1,459,165)	20,430
Other Financing Sources (Uses): Operating Transfers In Operating Transfers Out Proceeds from Disposal of Capital Assets	(85,065)	- -	- -	-	-	104,926 (19,861)	104,926 (104,926)	- -
& Insurance Recoveries:	5,500	-	16,121	-	-		21,621	-
Total Other Financing Sources (Uses) Net Change in Fund Balance	(1,311,168)	83,389	(222,074)	182,777	158	85,065 (170,626)	(1,437,544)	20,430
Fund Balance - September 1, 2018	3,934,613	1,567,794	1,139,365	1,784,806	1,876	2,910,350	11,338,804	51,425
Fund Balance - August 31, 2019	\$ 2,623,445	\$ 1,651,183	\$ 917,291	\$ 1,967,583	\$ 2,034	\$ 2,739,724	\$ 9,901,260	\$ 71,855

RECONCILIATION OF THE STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the year ended August 31, 2019

Net Change in Fund Balance - Total Governmental Funds	\$ (1,437,544)

The Change in Net Position reported for governmental activities in the Statements of Activities - modified cash basis is different due to:

The issuance of long-term debt provides current financial resources to governmental funds while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.

Current year principal retirement 12,685

Governmental funds report capital outlays as disbursements; however, in the Statement of Activities - modified cash basis the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In addition, in the Statement of Activities - Modified Cash Basis, only the gain on the disposal of property and insurance related income is reported, where as in the governmental funds, the proceeds from the disposal of capital assets and insurance recoveries increase financial resources. Thus, the change in the net position differs from the change in fund balance by the carrying amount of the assets sold.

Change in Net Position of Governmental Activities \$ (917,510)

SHELBY COUNTY, ILLINOIS STATEMENT OF FIDUCIARY NET POSITION MODIFIED CASH BASIS August 31, 2019

	Private - Purpose Trust Funds		Agency Funds	
ASSETS				
Cash and Cash Equivalents	\$	2,155,434	\$	2,269,753
Investments		201,124		2,143,501
TOTAL ASSETS		2,356,558		4,413,254
LIABILITIES				
Due to Others		2,344		4,413,254
TOTAL LIABILITIES		2,344		4,413,254
NET POSITION				
Restricted for Other Purposes		2,354,214		
TOTAL NET POSITION	\$	2,354,214	\$	-

See notes to financial statements.

SHELBY COUNTY, ILLINOIS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -MODIFIED CASH BASIS

For the year ended August 31, 2019

	,	Private - Purpose Trust Funds	
ADDITIONS:			
Property Taxes	\$	4,610	
Intergovernmental Revenue:			
State Sources			
Motor Fuel Taxes		1,575,510	
Other State Sources		474,940	
Fines and Fees		80	
Cash Bail		38,218	
Interest		8,142	
Miscellaneous	-	30,596	
Total Additions		2,132,096	
DEDUCTIONS:			
Distributions		1,934,664	
Total Deductions		1,934,664	
Change in Net Position		197,432	
Net Position - September 1, 2018		2,156,782	
Net Position - August 31, 2019	\$	2,354,214	

See notes to financial statements.



Note 1 - Summary of Significant Accounting Policies

Shelby County, Illinois was created on January 23, 1827 by an act of state legislature. The County is governed by an elected 22 member board and provides the following services: public safety, tax collection, highways and streets, health and social services, public improvements, planning and zoning, airport operations, corrections, public records, and general administration.

A. Reporting Entity

The accompanying financial statements present the County's primary government and component units over which the County exercises significant influence. Component units are legally separate organizations for which the elected officials of Shelby County are financially accountable. Shelby County would be considered financially accountable if it appoints a voting majority of the organization's government body and (1) it is able to impose its will (significantly influence the programs, projects, activities, or level of services performed or provided by the organization) on the organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Shelby County (i.e., entitled to or can access the organization's resources, is legally obligated or has otherwise assumed the obligation to finance deficits of, or provide financial support to the organization, or is obligated in some manner for the debt of the organization). If an organization is fiscally dependent on Shelby County, the County is considered financially accountable regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

The County's reporting entity includes the County's governing board and its component units for which the County is financially accountable under the definition described above. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County.

Blended Units

Shelby County Airport Commission (SCAC)

Financial reporting for the Shelby County Airport Commission (SCAC) is blended with the primary government financial statements. The SCAC operates a landing field. Three members of the Shelby County Board serve as trustees of the SCAC. SCAC assets and activities are reported in the Airport Special Revenue Fund.

Shelby County Health Department (SCHD)

The County Board members appoint the Shelby County Health Board and approve the appropriations for the SCHD. In addition, the County Treasurer's office maintains the accounting records of the SCHD. The payroll of the SCHD is included with and processed with the County's payroll. The SCHD funds have been included in the County's reporting entity as special revenue funds.

Note 1 - Summary of Significant Accounting Policies (continued)

A. Reporting Entity (continued)

Discretely Presented Component Unit

The discretely presented component unit included in the County's financial statements is the Shelby County Office of Tourism (SCOT). The SCOT encourages and promotes tourism in the Shelby County area. All members of the SCOT board are selected by the chairman of the Shelby County Board and approved by the Shelby County board members. SCOT employees manage the assets and maintain the accounting records and payroll records for SCOT. The SCOT does not issue separate financial statements.

B. Related Organizations

The County Board Chairman and County Board make appointments of the governing boards of a number of fire protection, drainage and other districts. Even though the County Board may appoint a majority of the members of the respective districts, the members do not serve at the discretion of the County Board, that is, they can be removed only for cause. There are no indications that the County Board can impose its will over these districts and, therefore, has no financial accountability. These units are not considered units of Shelby County, Illinois.

C. Basis of Presentation

The County's basic financial statements include both the government-wide and fund financial statements. The County's general and special revenue funds are classified as governmental activities. The County does not have any enterprise or internal service funds to report.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column. Fiduciary fund assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government.

The government-wide financial statements (i.e., the statement of net position-modified cash basis and the statement of activities-modified cash basis) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Shelby County does not have any business-type activities. Likewise, the primary government is reported separately from its legally separate component unit for which the primary government is financially accountable.

Note 1 - Summary of Significant Accounting Policies (continued)

C. <u>Basis of Presentation (continued)</u>

The statement of activities demonstrates the degree to which the direct disbursements of a given function or segment are offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and (2) operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

D. Fund Accounting

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, receipts, and disbursements. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type in the basic financial statements. The following fund types are used by the County:

Governmental Funds

Governmental funds are those funds through which most governmental functions typically are financed. The acquisition, use and balances of the County's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is on determination of "financial flow." The county's major governmental funds are:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *County Health Fund* is used to account for receipts and disbursements pertaining to the general operation of the Shelby County Health Department. The basic purpose of the Department is the protection and improvement of the public health in the County.

The *County Highway Fund* is used to account for receipts and disbursements pertaining to the general operation in the Shelby County Highway Department. The basic purpose of the Department is the maintenance and construction of roads and bridges in the County.

The *Mental Health Fund* is used to account for receipts and disbursements pertaining to the support of mental health. The basic purpose of the fund is to provide for the community health facilities and services for the mentally challenged in the County.

The *Rural Transportation Fund* is used to account for receipts and disbursements pertaining to Rural Transportation. The basic purpose of the fund is to provide public transportation for the residents of multiple counties, including Shelby County.

Note 1 - Summary of Significant Accounting Policies (continued)

D. Fund Accounting (continued)

Fiduciary Funds

Fiduciary funds include private-purpose trust and agency funds. Private-Purpose Trust Funds are used to report all trust agreements under which principal and income benefit individuals, private organizations, or other governments. Shelby County's trust funds include drainage districts, township highway and bridge funds, inmate commissary, and funds required to be held by the Circuit Clerk's office. Agency funds are purely custodial (assets equal liabilities) and thus, do not involve measurement of results of operations. Agency funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds.

Shelby County's agency funds include funds used in the County's property tax collection, distribution and settlement process. GASB 34 requires the portion of these account balances pertaining to other funds of the County to be reported in the County funds; however, due to the timing of tax collections and the County's fiscal year end, this allocation is not made.

E. Basis of Accounting

Basis of accounting refers to when receipts and disbursements are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the modified cash basis of accounting. Receipts are recorded when received and disbursements are recorded when checks are written. Capital assets are capitalized when purchased and depreciation is recognized over the estimated useful lives of the assets. Long-term liabilities are recognized when cash proceeds are received or the liabilities are incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. Receipts are recorded when received and expenditures are recorded when checks are written. Only assets representing a right to receive cash arising from a previous payment of cash are recorded as assets. In the same manner, only liabilities resulting from previous cash transactions are recorded as liabilities.

Financial statements prepared on the modified cash basis of accounting are not intended to present financial position and results of operations in accordance with accounting principles generally accepted in the United States of America.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Note 1 - Summary of Significant Accounting Policies (continued)

F. Budgets and Budgetary Accounting

Shelby County follows these procedures in establishing the budgetary data reflected in these financial statements.

- 1. Prior to September 1, a proposed operating budget is prepared for the general fund and special revenue funds. This operating budget includes proposed disbursements for each line item in the general fund and major disbursement categories in the special revenue funds, and the proposed amount of real estate taxes to levy. No formal budgets are prepared for any funds other than the general fund and special revenue funds.
- 2. Public hearings are conducted through July and August to obtain taxpayer comments.
- 3. In September, the budget is legally enacted through the passage of an appropriation ordinance and a tax levy ordinance.
- 4. Budgets are adopted on the modified cash basis of accounting.
- 5. Budgets lapse at year end. Shelby County reappropriates the following year any unperformed contracts, commitments or any other encumbrances.
- 6. The County Board determines any amendments that may be made to the budget. Evaluation and financial control is also determined at the County Board level.
- 7. Formal budgetary integration is employed as a management control device during the year.

The original budget was adopted on September 12, 2018, the final budget on August 14, 2019. Both original and final amended budgets are presented as approved by the County Board.

G. Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with an original maturity of three months or less.

H. Investments

In accordance with the modified cash basis of accounting, investments are recorded at cost rather than at fair value as required by GASB Statement No. 72, *Fair Value Measurement and Application*. Gains or losses on the sale of investments are recognized upon realization. The County has adopted a formal written investment policy. The County's investments consist of certificates of deposits with an original maturity greater than three months.

Note 1 - Summary of Significant Accounting Policies (continued)

I. Inventory

The County does not maintain inventories of supplies and materials with the exception of the value of the real estate tax stamps as held by the County Clerk's office. The tax stamp inventory is reported at cost using the specific identification method.

J. <u>Interfund Receivables and Payables</u>

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" on the governmental funds statement of assets, liabilities and fund balance - modified cash basis.

K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, (e.g., roads, bridges, and similar items) are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amounts not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. The County does not capitalize in-house engineering services provided in connection with road and bridge projects.

Property, plant, and equipment of the County, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	10-50
Land Improvements	15
Equipment and Vehicles	3-10
Infrastructure - Highways, Bridges, etc.	20-50
Law Enforcement Canine	8
Orthoimagery	5

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, if applicable.

L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statements of net position-modified cash basis. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds.

Note 1 - Summary of Significant Accounting Policies (continued)

L. Long-Term Obligations (continued)

In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

M. Interfund Transfers

The interfund transfers shown in the financial statements are categorized as operating transfers. Operating interfund transfers are those routine kinds of transfers made between funds due to the unique relationships between the funds involved. These transfers have not been recorded as loans with interfund repayment requirements. Intrafund transfers reported in the combining statements are transfers within the funds.

N. Fund Equity

Fund Balances

Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, requires fund balances on the governmental fund financial statements to be classified into five major classifications: nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

1. Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts.

2. Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Things such as restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

3. Committed Fund Balance

The committed fund balance classification refers to amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the County Board). Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of formal action it employed to previously commit those amounts.

Note 1 - Summary of Significant Accounting Policies (continued)

N. Fund Equity (continued)

3. Committed Fund Balance (continued)

The County Board commits fund balance by making motions or passing resolutions to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

4. Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the government's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by (a) the County Board itself or (b) by an official or body to which the governing body delegates the authority.

At August 31, 2019, the County had the following assigned governmental fund balance classifications:

	County		County County		ty County		County County		County		Mental Health		Other	
	G	eneral	He	alth	Highway		Highway			Funds				
General Government	\$	-	\$	-	\$	-	\$	-	\$	15,053				
Indemnity		-		-		-		-		2,630				
Public Safety		-		-		-		-		8,238				
Judiciary		-		-		-		-		143				
Public Works/Transportation		-		-		24,894		-		80,743				
Health and Welfare		-	1,64	41,829		-		45,366		8,446				
Capital Improvement		83,026		-		-				-				
	\$	83,026	\$ 1,64	11,829	\$	24,894	\$	45,366	\$	115,253				

5. Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the general operating funds for amounts that have not been restricted, committed, or assigned to specific purposes within the individual funds.

Unless specifically identified, expenditures act to reduce restricted balances first, then committed balances, next assigned balances, and finally act to reduce unassigned balances. Expenditures for a specifically identified purpose will act to reduce the specific classification of fund balance that is identified.

Note 1 - Summary of Significant Accounting Policies (continued)

N. Fund Equity (continued)

Net Position

In the government-wide financial statements, net position represent the difference between assets and liabilities. Net position invested in capital assets consists of capital assets, net of accumulated depreciation, less outstanding principal of related debt. Restricted net position has a limited use due to restrictions imposed by outside third-parties, such as creditors or grantors, or restrictions imposed by law through enabling legislation.

Note 2 - Property Taxes

Property taxes are levied by the Shelby County Board and are collected by the Shelby County Treasurer.

Property tax revenues are recognized when they are received on the modified cash basis of accounting. Taxes levied and uncollected are not carried as an asset of the related fund.

Property taxes collected in calendar years 2017 and 2018 attached as an enforceable lien on property as of January 1, 2016 and 2017, respectively. These taxes were required to be levied by the County prior to the last Tuesday in December. The 2017 and 2018 levies were adopted by the County in September, 2016 and November, 2017. Property taxes were due from property owners in two installments in July and September. The property tax receipts for the year ending August 31, 2019, as shown in the financial statements, consist of two distributions from the 2017 levy and one distribution from the 2018 levy. Property taxes are distributed from August through December.

Taxes become a lien against property if not paid by the date of the tax sale. Shelby County's tax sale was held on October 31, 2018.

The Property Tax Extension Limitation Law of the State of Illinois, as amended (PTELL), limits the amount of annual increase in property taxes to be extended for certain Illinois non-home rule units of government, including Shelby County. In general, the PTELL restricts the amount of a property tax extension increase to the lesser of 5% or the percentage increase in the Consumer Price Index for Urban Consumers during the preceding calendar year. Tax levies may also be increased due to assessed valuation increases from new construction, referendum approval, and consolidation of local government units.

The effect of the PTELL is to limit the growth of the amount of property taxes that can be extended for a taxing body. The PTELL was effective for Shelby County for property taxes levied after 2000.

Note 2 - Property Taxes (continued)

The following are the assessed valuations and tax rates applicable to the various levies per \$100 of assessed valuation for the property tax collections included in these financial statements:

	2018 Maximum	2018 Levy	2017 Levy
Assessed Valuation		\$ 401,153,220	\$ 379,553,776
Property Tax Rates:			
Extension Education	0.05000	0.01829	0.01933
County	Unlimited	0.42721	0.42464
Conty Highway	0.20000	0.08120	0.08561
County Bridge	0.25000	0.03838	0.04004
Federal Aid	0.05000	0.04463	0.04685
County Health	0.17500	0.07716	0.08128
Municipal Retirement	Unlimited	0.22436	0.23713
Airport	0.25000	0.01036	0.01095
Mental Health	0.15000	0.14683	0.15000
Social Security	Unlimited	0.07604	0.07905
Tort Immunity Insurance	Unlimited	0.00001	0.00001
Workers' Comp. Insurance Tax	Unlimited	0.00001	0.00001
Unemployment Insurance Act	Unlimited	0.00001	0.00001
Total County Rate		1.14449	1.17491
Ambulance	0.25	0.00319	0.01869

Extension Education tax levy is a part of the total County rate. The revenues are paid directly to the Extension Education Office and are not included in the County property tax total.

Note 3 - Cash and Investments

The carrying amounts of Cash and Cash Equivalents and Investments as of August 31, 2019 consisted of the following:

	Governmental Activities		- · · · · · · · · · · · · · · · · · · ·		Fiduciary Funds		
Cash on Hand Deposits with Financial Institutions Certificates of Deposit		4,321 5,715,367 3,239,161	\$	250 72,206	\$	8,654 4,416,533 2,344,625	
-	9	9,958,849		72,456		6,769,812	

Investments Authorized by Illinois Compiled Statutes and the County's Investment Policy

The County is allowed to invest in securities as authorized by 30 ILCS 235/2 and 235/6 of the Illinois Compiled Statutes. The County's investment policy is consistent with Illinois Compiled Statutes.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County's investment policy does not specifically address interest rate risk; however, one of the ways that the County manages its exposure to interest rate risk is by limiting its purchases of long term investments. At August 31, 2019 the County's investments were deposits in financial institutions. None of the County's investments are highly sensitive to interest rate fluctuations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County's investment policy requires the Treasurer to use investments approved for governmental units as set forth in the most current issue of the Illinois Compiled Statutes including Securities Exchange Commission registered and AAA rated by Fitch and Standard & Poor's mutual funds consisting of U.S. Government Treasuries. The County's deposits with financial institutions are not subject to credit risk rating. The external investment pool has been rated AAAm.

Note 3 - Cash and Investments (continued)

Concentration of Credit Risk

The investment policy of the County contains no limitations on the amount that can be invested in any one issuer.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. Illinois Compiled Statutes and the County's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits. The County's investment policy leaves to the discretion of the Treasurer whether or not collateral will be required of financial institutions receiving County funds.

As of August 31, 2019, the bank balances of the County's cash deposits were \$16,501,466, of which \$1,155,590 was secured by insurance and \$15,345,876 was collateralized with securities held by the pledging financial institution. The bank balances of the component unit's cash deposits were \$57,124, of which \$0 was collateralized with securities held by the pledging financial institution.

Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair values of an investment or deposit. None of the County's investments are directly subject to foreign currency risk. The County's investment policy does not address foreign currency risk.

Note 4 - Other Asset - Capital Contribution

In connection with the County's partially self-funded contract for employee health insurance, the County was required to make a capital contribution in prior years which is presented as an other asset. The amount of the contribution, \$46,662, is not government guaranteed or insured and is subject to investment risks, including the possible loss of the total principal amount. At the end of any underwriting year, the County may discontinue participation in the program which will entitle them to a return of the funds in their capital account.

Note 5 - Capital Assets

Capital assets activity for the year ended August 31, 2019 was as follows:

	Balance			
	Sept. 1, 2018,			Balance
Primary Government	As Restated	Increases	Decreases	Aug. 31, 2019
Governmental activities:	1			
Capital assets not being depreciate				
Land	\$ 3,414,046	\$ -	\$ -	\$ 3,414,046
Work in progress	236,629		236,629	
Total capital assets not				
being depreciated	3,650,675	_	236,629	3,414,046
Capital assets being depreciated:				
Buildings & improvements	6,392,724	1,135,932	-	7,528,656
Vehicles	982,400	278,067	22,992	1,237,475
Maintenance vehicles	842,737	50,388	-	893,125
Infrastructure	11,920,918	-	-	11,920,918
Equipment	2,911,428	63,288	-	2,974,716
Total capital assets				
being depreciated	23,050,207	1,527,675	22,992	24,554,890
Less accumulated depreciation for	:			
Buildings & improvements	2,533,738	192,935	-	2,726,673
Vehicles	681,185	131,163	22,992	789,356
Maintenance vehicles	799,398	19,718	-	819,116
Infrastructure	2,490,567	293,767	-	2,784,334
Equipment	2,258,042	146,114	-	2,404,156
Total accumulated				
depreciation	8,762,930	783,697	22,992	9,523,635
•				
Total capital assets being				
depreciated, net	14,287,277	743,978	-	15,031,255
•				
Governmental activities				
capital assets, net	\$17,937,952	\$ 743,978	\$236,629	\$18,445,301

Note 5 - Capital Assets (continued)

The capital asset balances were restated as of September 1, 2018 due to correction of an error from the prior period. See note 16 for more information.

Depreciation expense was charged to the functions/programs of the primary government as follows:

General Government	\$ 117,272
Public Safety	177,083
Public Works/Transportation	471,444
Corrections	2,000
Judiciary	3,265
Health and Welfare	 12,633
Total depreciation and amortization expense	\$ 783,697

Capital assets activity of Shelby County Office of Tourism for the year ended August 31, 2019 was as follows:

Component Unit	_	t. 1, 2018	Incre	eases_	Decre	eases	_	alance 31, 2019
Capital assets not being depreciated: Equipment	\$	4,820	\$	_	\$		\$	4,820
Less accumulated depreciation for: Equipment		(4,820)						(4,820)
Capital assets, net	\$	_	\$	_	\$	_	\$	_

Note 6 - Debt

Long-Term Debt

The following is a summary of changes in long-term debt of Shelby County for the year ended August 31, 2019:

	E	Balance					Ba	lance		
September 1,								August 31,		
Governmental Activities:	es:2018			ditions	Re	ductions	2019			
Promissory Note	\$	12,685	\$	-	\$	12,685	\$	-		

Note 6 - Debt (continued)

Long Term Debt (continued)

Landpride 22' Finish Mower

The loan was obtained on August 6, 2018 to purchase a Landpride 22' finish mower for the airport. The note is unsecured at 0% interest and was paid off during the current fiscal year.

Short-Term Debt

The County had no short-term debt activity for the year ended August 31, 2019.

Legal Debt Margin

The County has a statutorily imposed legal general obligation bond limit of 5.75% of its total assessed valuation. That limit is approximately \$23.1 million leaving \$23.1 million remaining.

Note 7 - Retirement Plans

Shelby County participates in two retirement systems; the Illinois Municipal Retirement Fund (IMRF) and Social Security. Employees who meet prescribed annual hourly standards are members of IMRF.

A. <u>Illinois Municipal Retirement Fund</u>

IMRF Plan Description

The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriffs Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011. The ECO plan was closed to new participants after that date.

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriffs Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

Note 7 - Retirement Plans (continued)

A. Illinois Municipal Retirement Fund (continued)

Benefits Provided (continued)

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier I benefits. Tier I employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier I employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1- 2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lessor of:

- 3% of the original pension amount, or
- 1/4 of the increase in the Consumer Price Index of the original pension amount.

Employees Covered by Benefit Terms

As of December 31, 2018, the following employees were covered by the benefit terms:

Regular Plan	IMRF
Retirees and Beneficiaries currently receiving benefits	86
Inactive Plan Member entitled to but not yet receiving benefits	37
Active Members	71
Total	194

ECO Plan	IMRF
Retirees and Beneficiaries currently receiving benefits	11
Inactive Plan Member entitled to but not yet receiving benefits	2
Active Members	0
Total	13

Note 7 - Retirement Plans (continued)

A. <u>Illinois Municipal Retirement Fund (continued)</u>

Employees Covered by Benefit Terms (continued)

SLEP Plan	IMRF
Retirees and Beneficiaries currently receiving benefits	19
Inactive Plan Member entitled to but not yet receiving benefits	4
Active Members	13
Total	36

Contributions

As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2019 and 2018 was 8.44% and 11.06%, respectively. For the fiscal year ended August 31, 2019, the County contributed \$333,236 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

As set by statute, the County's ECO Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. No ECO wages were paid during calendar year 2018 or fiscal year 2019; however, for 2019 and 2018 the County was required to make a monthly minimum contribution of \$15,652 and \$17,409, respectively, and they also contributed a discretionary amount of \$500,000. For the fiscal year ended August 31, 2019, the County contributed \$696,612 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

As set by statute, the County's SLEP Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2019 and 2018 was 9.92% and 10.46%, respectively. For the fiscal year ended August 31, 2019, the County contributed \$86,171 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

B. Social Security

Employees not qualifying for coverage under the Illinois Municipal Retirement Fund are considered "non-participating employees." These employees and those qualifying for coverage under the Illinois Municipal Retirement Fund are covered under Social Security. The County paid \$316,620, the total required employer contribution for the current year.

Note 8 - Other Post-Employment Benefits

A. Retiree Health Insurance

The County provides post-retirement health care benefits for the retirees and their dependents. All retirees are eligible to continue their health coverage under the County's health insurance plan. The retirees are responsible for the entire premium payment to secure coverage. The County finances the plan on a pay-as-you-go basis. The unfunded actuarial liability has not been determined as of August 31, 2019.

Plan Description

The County administers a partially self-funded healthcare plan. The employees who contribute to IMRF are eligible for post-retirement medical coverage. The plan does not issue a separate publicly available financial report.

Funding Policy

The contribution requirement of the County may be amended by the County Board. Current policy is to pay for post-retirement medical and insurance benefits or premiums as they occur. The County requires retirees to contribute 100% of the premium for their desired coverage. The premiums are established for the retiree group, and range from \$775 to \$850 per month for individual coverage. Although, with regard to retirees, this amount contains an implied rate subsidy by the County through the blended premium covering all current employees and retirees, there is no actuarial valuation performed to determine the amount of such subsidy.

Due to the structure of the partially self-funded health insurance plan, the County could incur additional benefit cost for claims of retirees.

Contributions Made

Because the retiree insurance premium established is paid entirely by retiree contributions, there is no net cash outflow by the County related to these benefits when paid. Therefore, there are no modified cash-basis expenditures reported by the County in regard to the plan benefits for retirees.

B. Sheriffs Surviving Spouse

The County has committed to provide eleven months of the former Sheriff's surviving spouse's health insurance annually. The benefit is being provided in accordance with Illinois statutes regarding disability of law enforcement officers disabled in the line of duty. When the parties become Medicare eligible, the provided coverage shall be reduced to a Medicare supplement. If the surviving spouse secures employment that provides health insurance, Shelby County's insurance coverage will terminate. The benefits are not advance funded; therefore, they are expensed in the period paid. The County recognized expenditures of \$9,109 in the General fund during the year ended August 31, 2019, for this benefit. The benefit commenced in September, 2006.

Note 9 - Required Individual Fund Disclosures

Accounting principles generally accepted in the United States of America require disclosure, as part of the financial statements, of certain information concerning individual funds including:

A. Excess of Expenditures over Budgets in Individual Funds

The following instances of over expending the budget were noted:

<u>Fund</u>	<u>Expenditures</u>	Budgeted Amounts		Over	<u>expenditure</u>
IMRF	\$ 1,101,080	\$	900,000	\$	201,080
Indemnity	863		-		863

B. Individual Fund Interfund Receivable and Payable Balances

The general fund loaned \$31,468 to the IMRF fund to cover the August 2019 IMRF liability. It was repaid in September 2019.

C. Transfers within the Reporting Entity

The composition of interfund transfers for the year ended August 31, 2019 is as follows:

	Tr	ansfers In	Transfers Out		
MAJOR FUNDS:					
GENERAL FUND:					
County Clerk	\$	-	\$	80,756	
Sheriff		-		4,309	
Total General Fund		-		85,065	
NONMAJOR FUNDS:					
SPECIAL REVENUE FUNDS:					
DUI Equipment		3,259		-	
Drug Traffic Prevention		20,911			
Recording		12,424		-	
Sheriff Special		-		19,861	
GIS		68,332		_	
Total Special Revenue Funds		104,926		19,861	
Total	\$	104,926	\$	104,926	

Interfund transfers are necessary to remit fees collected from the fee offices to the respective special revenue funds.

Note 10 – Insurance

In accordance with PA91-0628, an analysis of the County's tort immunity activity is as follows:

Tort Immunity Receipts	
Property Tax Collected	\$ 30
Tort Expenditures	
Commercial Liability Insurance	152,378
Unemployment Tax	8,279
Workers' Compensation Insurance	677
Total Expenditures	161,334
Expenditures over Receipts	(161,304)
	` ' '
Restricted at September 1, 2018	899,216
Restricted at August 31, 2019	\$ 737,912

Note 11 - Risk Management

The County is exposed to various risks of loss including but not limited to, general liability, property casualty, auto liability, workers' compensation, and public official liability. To limit exposure to these risks the County purchased commercial insurance for all coverages except for workers' compensation.

Shelby County participates in The Illinois Public Risk Fund (IPRF), Illinois' largest self-insured pool, for workers' compensation coverage. The County has pooled their workers' compensation exposures with over 500 public entities and governmental agencies. Members of the pool must be public entities or governmental agencies located within the State of Illinois, are required to participate in a loss prevention and claims management program, and must have favorable loss experience and be approved by the Board of Trustees of the Fund. A Board of Trustees elected by Fund participants oversees the operation of the Fund and governs it in accordance with State of Illinois rules and guidelines. Eighty percent of each IPRF premium dollar is added to the loss fund while 20% is allocated to the purchase of excess insurance and administration costs. All investment earnings accrue to the fund. Profits are based on the underwriting surplus realized by the group and members share in the surplus based upon individual and overall member claims experience.

There has not been a significant reduction in the County's insurance coverage as of August 31, 2019. Also, there have been no settlement amounts which exceeded insurance coverage in the past three years.

Note 12 - Due to Other Governmental Units

The Due to Other Governmental Units shown in the Primary Government column in the Statement of Net Position-Modified Cash Basis and in the general fund column of the Statement of Assets, Liabilities and Fund Balance - Modified Cash Basis in the amount of \$51,788 represents fines and fees collected by the County Circuit Clerk's Office. These funds are assessed by the court on individuals, and remitted to applicable external government units in the subsequent month.

Note 13 - CEFS Agreement

Shelby County is the grant recipient of a Rural Transportation Program Section 18 Operating Assistance Grant. The grant represents federal funding from the Urban Mass Transportation Administration and is passed through the Illinois Department of Transportation to the County. There is a third party agreement between Shelby County and five other participating counties - Clay, Montgomery, Fayette, Moultrie, and Christian.

The Section 18 Operating Grant allows Fayette, Clay, Shelby, Montgomery, Moultrie, and Christian counties to provide, via CEFS Economic Opportunity Corporation (a service provider), rural public transportation service.

The Section 18 Operating Grant proceeds and related purchased transportation service expenditures are accounted for in the Rural Transportation Special Revenue Fund.

Note 14 - Commitments and Contingencies

Litigation

Shelby County is party to litigation involving a request for the development of a subdivision. A recent appellate court opinion was not favorable to the County, and although the County still intends to contest the case vigorously, it appears likely that they will be forced to incur the expense of developing the subdivision. Management estimates the amount of expense the County will incur is between \$50,000 and \$250,000.

Highway Department

The Shelby County Board approves township petitions and commits county funds on a cost sharing basis for sundry projects. The amount committed for projects at August 31, 2019, is not reflected in the financial statements but is estimated to be \$687,750.

Lease Agreement - County Health Building

On July 10, 1996, the Shelby County Board approved the County Health Department to become a party to a 25 year lease with SCCS Enterprises, Inc. for the lease of a structure to house the operations of the County Health Department. The lease provides for a minimum annual rent of \$33,060 payable in twelve monthly installments of \$2,755. The County paid \$33,060 in rental payments to SCCS Enterprises, Inc. and an additional \$8,940 for property taxes that the County is responsible for during the year ended August 31, 2019.

Note 14 - Commitments and Contingencies (continued)

Lease Agreement - County Health Building (continued)

Future minimum rental payments are as follows:

2020	\$ 33,060
2021	 33,060
	\$ 66,120

<u>Lease Agreement – C.E.F.S. Economic Opportunity Corporation</u>

On July 1, 2019 the County entered into a triple net lease agreement of \$1 per year with C.E.F.S. Economic Opportunity Corporation to lease the property at 1505 W.S. 1st Street. The lease terminates June 30, 2024, with the option to renew on the same term and conditions for the next fifteen successive one-year periods

Lease Agreement - County Farm

In February 2019 the County extended the lease agreement for the Shelby County farmland through February 29, 2020. This lease provides for minimum annual rent of \$39,260 payable in semi-yearly installments of \$19,630. The County received \$36,806 in rent income during the year ended August 31, 2019.

Enhanced 911 System

In July 2016 the County signed an agreement with Emergi Tech for an enhanced 911 system and an annual maintenance fee of \$27,121 for five years.

Election Equipment and Software Lease

On January 23, 2019 the County entered into an agreement with Liberty Systems that superseded the agreement that was signed on August 8, 2018 for voting equipment and software through November 30, 2024 for \$14,356 each quarter. During the fiscal year ending August 31, 2019 the County paid to Liberty Systems \$97,780.

Future minimum rental payments are as follows:

2020	\$ 57,424
2021	57,424
2022	57,424
2023	57,424
2024	57,424
Thereafter	14,356
	\$ 301,476

Fidlar Technologies License and Maintenance Fees

On May 30, 2018 the County entered into a three year agreement with Fidlar for license fees and storage and software maintenance services. The software cost is \$12,000 per year, increased by 3% in years two and three. The hosting service is \$8,800 per year. Fidlar also charges the County a licensing fee at varying rates based on the number of remote property software subscribers accessing the County's recorded document information. During fiscal year 2019 the County paid Fidlar \$51,549 for their services.

Note 14 - Commitments and Contingencies (continued)

Cyber Security

On January 1, 2019 the County entered into an agreement with Mytec Solutions to provide various IT support during the fiscal year at \$4,000 per month through August 31, 2019. The agreement also states the County will be billed separately for services including labor costs for replacement of hardware components, replacement of servers, workstations, networking hardware, major software upgrades, and third-party support. For the fiscal year ending August 31, 2019, the County paid Mytec Solutions \$133,035 for their services. The County intends to renew the agreement at \$4,000 per month; however, the agreement has not been signed as of May 27, 2020.

Self-Insured Health Insurance

On September 1, 2017 the County entered into a partially self-funded contract for employee health insurance through the Pareto Captive and a stop loss policy with HCC Life Insurance Company. The stop loss policy is renewed on a calendar year basis, so there are two different policies covering the County's fiscal year. Both policies have a specific deductible of \$27,500 per participant. The stop loss policy includes aggregate coverage for the group with a maximum exposure based upon enrollment. The 2018 policy has a minimum aggregate deductible of \$418,600, and the 2019 policy has a minimum aggregate deductible of \$727,641.

During the year ended August 31, 2019, employees contributed \$69,659 for the insurance coverage while the County contributed \$686,660. Claims paid for fiscal year 2019 totaled \$625,736.

Property Tax Software

On September 1, 2018 the County entered into a three year contract with Fike & Fike for use of property tax software at an annual fee of \$0.95 per parcel. The amount paid in the current fiscal year was \$21.621.

Note 15 - Subsequent Events

On April 8, 2020, the County board elected to have the County's payroll schedule changed to one week in arrears instead of the current pay schedule. The County plans to implement this new schedule in May 2020.

Subsequent to December 31, 2019, local, U.S., and world governments have encouraged self-isolation to curtail the spread of the global pandemic, coronavirus disease (COVID-19), by mandating temporary work stoppage in many sectors and imposing limitations on travel and size and duration of group meetings. Most industries are experiencing disruption to business operations and the impact of reduced consumer spending. There is unprecedented uncertainty surrounding the duration of the pandemic, it potential economic ramifications, and any government actions to mitigate them. Accordingly, it is likely that the County's financial position and results of future operations will be adversely affected; however, the extent of that impact will depend on future developments.

Note 16 – Prior Period Adjustment

The County reports on the modified cash basis of accounting and therefore does not recognize public transportation vehicles obtained through non-cash grants. Net position as of the beginning of the fiscal year has been adjusted to decrease net capital assets for vehicles obtained in prior years through non-cash grants. The correction has no effect on the results of the current year's activities; however, the cumulative effect decreased capital assets and net position as follows:

	As Originally		As
	Reported		Adjusted
	August 31, 2018	Change	August 31, 2018
Capital assets, net of accumulated depreciation	\$ 18,355,436	\$ (417,484)	\$ 17,937,952
Net position	\$ 29,681,555	\$ (417,484)	\$ 29,264,071

Supplementary Information (Part 2 of 2)

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

		Pudgotod	l Ame	vunta			Fina	riance with al Budget - Positive
	Budgeted Amounts Original Final			Act	tual Amount		rositive Vegative)	
REVENUES:		Originar		Finai	ACC	uai Amount		(cgative)
Property taxes	\$	1,654,120	\$	1,654,120	\$	1,622,488	\$	(31,632)
Sales taxes		739,000		739,000		786,690		47,690
Intergovernmental Revenue:								
State Sources:								-
Income Taxes		940,000		940,000		1,082,680		142,680
Replacement tax		45,000		45,000		42,025		(2,975)
Other State Sources		283,000		283,000		337,826		54,826
Federal Sources		68,000		68,000		49,252		(18,748)
County Farm		35,000		35,000		36,806		1,806
Charges for Services		84,400		84,400		94,022		9,622
Licenses and Permits		6,000		6,000		7,123		1,123
Fines, Fees and Forfeitures		503,000		503,000		538,033		35,033
Sale of Real Estate Stamps		225,000		225,000		104,373		(120,627)
Interest		88,000		88,000		72,348		(15,652)
Miscellaneous		106,000		106,000		27,107		(78,893)
Total revenues		4,776,520		4,776,520		4,800,773		24,253
EXPENDITURES:								
Current:								
General Government		1,960,014		2,111,578		1,887,767		223,811
Public Safety		2,329,308		2,349,874		2,369,743		(19,869)
Corrections		169,307		169,307		168,255		1,052
Judiciary		560,560		593,560		555,044		38,516
Public Works/Transportation		11,945		11,945		591		11,354
Health and Walfare		81,245		81,245		71,491		9,754
Capital Outlay		185,000		967,366		979,485		(12,120)
Total Expenditures Disbursed		5,297,379		6,284,875		6,032,376		252,499
Revenues Received Over (Under)								
Expenditures Disbursed		(520,859)		(1,508,355)		(1,231,603)		276,752
Other Finacing Sources (Uses):								
Operating Transfers Out		-		-		(85,065)		(85,065)
Sale of Capital Assets						5,500		5,500
Total Other Financing Sources (Uses)						(79,565)		(79,565)
Net Change in Fund Balance	\$	(520,859)	\$	(1,508,355)		(1,311,168)	\$	197,187
Fund Balance - September 1, 2018						3,934,613		
Fund Balance - August 31, 2019					\$	2,623,445		

SHELBY COUNTY, ILLINOIS SCHEDULE OF APPROPRIATIONS AND EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND

	Budgeted	l Amou	ınts			Variance with Final Budget - Positive		
	Original		Final	Act	ual Amount		Negative	
Expenditures Disbursed:								
General Government:								
Operating Expenses Pertaining								
to the Office of:								
County Clerk	\$ 412,710	\$	412,710	\$	410,008	\$	2,702	
Circuit Clerk	277,963		277,963		275,703		2,260	
Supervisor of Assessments	261,715		261,715		212,077		49,638	
County Treasurer	253,541		255,041		195,874		59,167	
County Coroner	89,290		89,290		96,267		(6,977)	
Regional Superintendent of Schools	43,500		43,564		43,564		-	
Board of Review	36,150		36,150		29,153		6,997	
Farmland Assessment	150		150		112		38	
Board of Appeals	2,700		2,700		542		2,158	
Zoning Administrator	23,340		23,340		22,429		911	
Zoning Appeals	500		500		,>		500	
Planning Commission	2,330		2,330		513		1,817	
Utilities	25,000		25,000		25,566		(566)	
Maintenance, Repairs and Improvement	90,000		90,000		51,128		38,872	
Insurance	210,500		210,500		163,142		47,358	
Employee Insurance	10,000		160,000		117,574		42,426	
County Board Expenses	65,475		65,475		58,869		6,606	
Community & Economic Development	71,000		71,000		17,605		53,395	
Services, Supplies and Miscellaneous	76,150		76,150		68,993		7,157	
County Farm	8,000		8,000		5,320		2,680	
	8,000		8,000					
State Rental Housing Fee	-		-		24,408		(24,408)	
Purchase of Real Estate Tax Stamps	 				68,920	-	(68,920)	
Total General Government	 1,960,014		2,111,578	-	1,887,767		223,811	
Public Safety:								
Operating Expenses Pertaining								
to the office of:								
County Sheriff	2,193,780		2,193,780		2,226,018		(32,238)	
Rescue Squad	25,000		30,000		21,538		8,462	
ESDA	38,775		38,775		38,637		138	
911 Emergenvy Services	30,000		45,566		45,565		1	
Courthouse Security	36,000		36,000		36,110		(110)	
Merit Commission	5,753		5,753		1,875		3,878	
1.2011 Commission	 3,733		3,733		1,075		3,070	
Total Public Safety	2,329,308		2,349,874		2,369,743		(19,869)	

SHELBY COUNTY, ILLINOIS SCHEDULE OF APPROPRIATIONS AND EXPENDITURES DISBURSED - MODIFIED CASH BASIS (CONT.) GENERAL FUND

		Budgeted	l Amo	unts			Fina	iance with al Budget - Positive
	Original			Final	Act	ual Amount	(Negative)	
Corrections:								
Operating Expenses Pertaining								
to the Office of :								
Probation Office	\$	169,307	\$	169,307	\$	168,255	\$	1,052
Judiciary:								
Operating Expenses Pertaining to the Office of:								
States Attorney		339,710		339,710		331,290		8,420
Public Defender		177,400		177,400		168,258		9,142
Appointed Counsel Fee		32,500		65,500		49,114		16,386
Circuit Judge Expenses		10,950		10,950		6,382		4,568
Total Judiciary		560,560		593,560		555,044		38,516
Public Works/Transportation:								
Rural Transportation		11,945		11,945		591		11,354
Health and Welfare:								
Operating Expenses Pertaining								
to the Office of:								
Animal Control		81,245		81,245		71,491		9,754
Capital Outlay:								
General Government		185,000		967,366		979,485		(12,120)
Total Expenditures Disbursed	\$	5,297,379	\$	6,284,875	\$	6,032,376	\$	252,499

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

	 Budgeted	l Amoi	unts			Fina	ance with l Budget - ositive
	Original		Final	Actu	ial Amount	(N	egative)
REVENUES RECEIVED:							
Property Taxes	\$ 287,274	\$	287,274	\$	299,361	\$	12,087
Intergovernmental Revenue:							
State Sources:							
Replacement Taxes	9,240		9,240		9,629		389
Other State Sources	206,115		206,115		214,788		8,673
Federal Sources	137,762		137,762		143,558		5,796
Charges for Services	259,185		259,185		270,090		10,905
Licenses & Permits	25,116		25,116		26,173		1,057
Interest	 8,308		8,308		8,658		350
Total Revnues Received	 933,000		933,000		972,257		39,257
EXPENDITURES DISBURSED:							
Current:							
Health and Welfare	 897,774		897,774		888,868		8,906
Total Expenditures Disbursed	 897,774		897,774		888,868		8,906
Net Change in Fund Balance	\$ 35,226	\$	35,226		83,389	\$	48,163
Fund Balance - September 1, 2018					1,567,794		
Fund Balance - August 31, 2019				\$	1,651,183		

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COUNTY HIGHWAY FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

Variance with

	Budgeted Amounts							Variance with Final Budget - Positive	
	Original Final		Actual Amount		(Negative)				
REVENUES RECEIVED:									
Property Taxes Intergovernmental Revenue: State Sources:	\$	645,503	\$	645,503	\$	636,434	\$	(9,069)	
Motor Fuel Tax Replacement Taxes Other State Sources		372,118 41,855 184,499		372,118 41,855 184,499		366,890 41,267 181,907		(5,228) (588) (2,592)	
Federal Sources Charges for Services		9,433 115,420		9,433 115,420		9,300 113,798		(133) (1,622)	
Interest Miscellaneous		3,864 17,309		3,864 17,309		3,810 17,066		(54) (243)	
Total Revnues Received EXPENDITURES DISBURSED:		1,390,000		1,390,000		1,370,472		(19,528)	
Current: Public Works/Transportation Capital Outlay		1,677,277		1,677,277 -		1,376,702 231,965		300,575 (231,965)	
Total Expenditures Disbursed		1,677,277		1,677,277		1,608,667		68,610	
Revenues Received Over (Under) Expenditures Disbursed	\$	(287,277)	\$	(287,277)	\$	(238,195)	\$	(88,138)	
Other Financing Sources (Uses): Proceeds for Disposal of Capital Assets & Insurance Recoveries:		<u>-</u>		<u>-</u>		16,121		16,121_	
Net Change in Fund Balance	\$	(287,277)	\$	(287,277)		(222,074)	\$	49,082	
Fund Balance - September 1, 2018						1,139,365			
Fund Balance - August 31, 2019					\$	917,291			

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS MENTAL HEALTH FUND - SPECIAL REVENUE MAJOR FUND

For the year ended August 31, 2019

Variance with

		Budgeted	Amou				Fina I	al Budget - Positive
	Original			Final	Actı	ial Amount	(Negative)	
REVENUES RECEIVED:								
Property Taxes	\$	525,995	\$	525,995	\$	563,208	\$	37,213
Intergovernmental Revenue: State Sources:								
Replacement Taxes		17,674		17,674		18,924		1,250
Interest		16,332		16,332		17,487		1,155
Total Revnues Received		560,000		560,000		599,619		39,619
EXPENDITURES DISBURSED:								
Current:								
Health and Welfare		642,000		642,000		416,842		225,158
Total Expenditures Disbursed		642,000		642,000		416,842		225,158
Net Change in Fund Balance	\$	(82,000)	\$	(82,000)		182,777	\$	264,777
Fund Balance - September 1, 2018						1,784,806		
Fund Balance - August 31, 2019					\$	1,967,583		

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS RURAL TRANSPORTATION FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

	Budgete	d Amounts		Variance with Final Budget - Positive	
	Original Final		Actual Amount	(Negative)	
REVENUES RECEIVED:					
Intergovernmental Revenue:					
Other State Sources	\$ 1,544,903	\$ 1,544,903	\$ 1,237,915	\$ (306,988)	
Federal Sources	554,900	554,900	444,636	(110,264)	
Interest	197	197	158	(39)	
Total Revnues Received	2,100,000	2,100,000	1,682,709	(417,291)	
EXPENDITURES DISBURSED:					
Current:					
Public Works/Transportation	2,100,000	2,100,000	1,632,163	467,837	
Capital Outlay			50,388	(50,388)	
Total Expenditures Disbursed	2,100,000	2,100,000	1,682,551	417,449	
Net Change in Fund Balance	\$ -	\$ -	158	\$ 158	
Fund Balance - September 1, 2018			1,876		
Fund Balance - August 31, 2019			\$ 2,034		

SHELBY COUNTY, ILLINOIS NOTES TO BUDGETARY COMPARISON SCHEDULES For the year ended August 31, 2019

Note 1 – Stewardship, Compliance, and Accountability

A. <u>Budgetary Information</u>

Annual budgets are adopted on the modified cash basis of accounting for all governmental funds. Annual appropriated budgets are adopted for the general and special revenue funds. All annual appropriations lapse at fiscal year-end. The board holds public hearings and a final budget must be prepared and adopted no later than November 30.

The appropriated budget is prepared by fund. Budgetary control over expenditures is exercised by the County Board. The legal level of budgetary control is at the fund level.

B. Excess of Expenditures Disbursed Over Appropriations in Budgeted Major Funds

There were no instances of overexpenditures, at the fund level, in the major funds in fiscal year 2019.

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - MODIFIED CASH BASIS GENERAL FUND August 31, 2019

	Other Than Fee Offices		County Clerk		Circuit Clerk		Sheriff		States Attorney	
Assets										
Cash and Cash Equivalents Investments Intrafund Receivable Due From Other Funds Other Asset - Capital Contribution Inventory	\$	1,524,039 1,006,695 - 31,468 - -	\$	25,890 - - - - - - - 6,518	\$	66,045 10,000 - - - - -	\$	3,679 - - - - - -	\$	- - - - -
TOTAL ASSETS	\$	2,562,202	\$	32,408	\$	76,045	\$	3,679	\$	
LIABILITIES										
Withholding Payable Intrafund Payable Due to Other Governmental Units	\$	58,981 60,752	\$	- - -	\$	51,788	\$	- - -	\$	- - -
TOTAL LIABILITIES		119,733				51,788				
FUND BALANCES										
Fund Balances: Nonspendable:										
Inventory Restricted for:		-		6,518		-		-		-
Insurance Committed:		737,912		-		-		-		-
Health Insurance Assigned:		-		-		-		-		-
Capital Improvement Unassigned		1,704,557		25,890		24,257		3,679		<u>-</u>
TOTAL FUND BALANCES		2,442,469		32,408		24,257		3,679		
TOTAL LIABILITIES AND FUND BALANCES	\$	2,562,202	\$	32,408	\$	76,045	\$	3,679	\$	

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - MODIFIED CASH BASIS GENERAL FUND (CONT.) August 31, 2019

	Supervisor of Assessments		Solid Vaste		Capital provements	Ir	nsurance	 Total
Assets								
Cash and Cash Equivalents	\$ 402	\$	875	\$	1,274	\$	10,667	\$ 1,632,871
Investments Intrafund Receivable	-		-		81,752		-	1,016,695 81,752
Due From Other Funds	- -		-		-		- -	31,468
Other Asset - Capital Contribution	-		-		-		46,662	46,662
Inventory	 -						<u>-</u>	 6,518
TOTAL ASSETS	\$ 402	\$	875	\$	83,026	\$	57,329	\$ 2,815,966
LIABILITIES								
Withholding Payable	\$ -	\$	-	\$	-	\$	-	\$ 58,981
Intrafund Payable	-		-		-		21,000	81,752
Due to Other Governmental Units	 -		-		-		-	 51,788
TOTAL LIABILITIES	 -		-		-		21,000	 192,521
FUND BALANCES								
Fund Balances:								
Nonspendable: Inventory	-		-		-		-	6,518
Restricted for:								727.012
Insurance Committed:	-		-		-		-	737,912
Health Insurance	-		-		-		46,662	46,662
Assigned:								
Capital Improvement	-		-		83,026		-	83,026
Unassigned	 402		875	-			(10,333)	 1,749,327
TOTAL FUND BALANCES	 402		875		83,026		36,329	 2,623,445
TOTAL LIABILITIES AND FUND BALANCES	\$ 402	\$	875	\$	83,026	\$	57,329	\$ 2,815,966

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GENERAL FUND

		Other Than Fee Offices		County Clerk		Circuit Clerk		Sheriff		States Attorney	
REVENUES RECEIVED:											
Property Taxes	\$	1,622,488	\$	-	\$	-	\$	-	\$	-	
Sales Taxes		786,690		-		-		-		-	
Intergovernmental Revenues:											
State Sources:											
Income Tax		1,082,680		-		-		-		-	
Replacement Taxes		42,025		-		-		-		-	
Other State Sources		337,826		-		-		-		-	
Federal Sources		49,252		-		-		-		-	
County Farm		36,806		-		-		-		-	
Charges for Services		92,280		-		-		-		-	
Licenses and Permits		7,123		-		-		-		-	
Fees, Fines and Forfeitures		45,537		251,313		99,906		47,281		93,996	
Sale of Real Estate Stamps		-		104,373		-		-		-	
Interest		71,980		-		21		-		-	
Miscellaneous		21,975		-		_		4,775		-	
T . 1D		4.106.662		255.606		00.027		52.056		02.006	
Total Revenues Received		4,196,662		355,686		99,927		52,056		93,996	
EXPENDITURES DISBURSED:											
See Schedule that starts at Page 60		5,752,119		94,787		14,168					
Revenues Received Over (Under) Expenditures Disbursed		(1,555,457)		260,899		85,759		52,056		93,996	
Other Financing Sources (Uses):											
Operating Transfers Out		_		(80,756)		_		(4,309)		_	
Intrafund Transfers In		414,811		-		_		-		_	
Intrafund Transfers Out		(57,629)		(174,713)		(90,695)		(54,027)		(93,996)	
Sale of Fixed Assets		-		-		-		5,500		-	
Total Other Financing Sources (Uses):		357,182		(255,469)		(90,695)		(52,836)		(93,996)	
Net Change in Fund Balance		(1,198,275)		5,430		(4,936)		(780)		-	
Fund Balance - September 1, 2018		3,640,744		26,978		29,193		4,459			
Fund Balance - August 31, 2019	\$	2,442,469	\$	32,408	\$	24,257	\$	3,679	\$		

SHELBY COUNTY, ILLINOIS

COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

GENERAL FUND (CONT.)

	Supervisor of Assessments	Solid Waste	Capital Improvements	Insurance	Total
REVENUES RECEIVED:					
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ 1,622,488
Sales Taxes	-	-	-	-	786,690
Intergovernmental Revenues:					
State Sources:					
Income Tax	-	-	-	-	1,082,680
Replacement Taxes	=	=	=	=	42,025
Other State Sources	=	-	-	=	337,826
Federal Sources	=	=	=	=	49,252
County Farm	=	-	=	=	36,806
Charges for Services	1,742	-	-	-	94,022
Licenses and Permits	-	-	-	-	7,123
Fees, Fines and Forfeitures	-	-	-	-	538,033
Sale of Real Estate Stamps	-	-	-	-	104,373
Interest	-	2	343	2	72,348
Miscellaneous		357			27,107
Total Revenues Received	1,742	359	343	2	4,800,773
EXPENDITURES DISBURSED:					
See Schedule that starts at Page 60			150,000	21,302	6,032,376
Revenues Received Over (Under) Expenditures Disbursed	1,742	359	(149,657)	(21,300)	(1,231,603)
Other Financing Sources (Uses):					
Operating Transfers Out	-	-	-	-	(85,065)
Intrafund Transfers In	-	-	-	57,629	472,440
Intrafund Transfers Out	(1,380)	-	-	-	(472,440)
Sale of Fixed Assets					5,500
Total Other Financing Sources (Uses):	(1,380)			57,629	(79,565)
Net Change in Fund Balance	362	359	(149,657)	36,329	(1,311,168)
Fund Balance - September 1, 2018	40	516	232,683		3,934,613
Fund Balance - August 31, 2019	\$ 402	\$ 875	\$ 83,026	\$ 36,329	\$ 2,623,445

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND

	Other Than Fee Offices		County Clerk		Circuit Clerk		Sheriff		States Attorney	
EXPENDITURES DISBURSED:	 									
General Government:										
Operating Expenses Pertaining										
to the Office of:										
County Clerk	\$ 408,549	\$	1,459	\$	-	\$	-	\$	-	
Circuit Clerk	261,535		-		14,168		-		-	
Supervisor of Assessments	212,077		-		-		-		-	
County Treasurer	195,874		-		-		-		-	
County Coroner	96,267		-		-		-		-	
Regional Superintendend of Schools	43,564		-		-		-		-	
Board of Review	29,153		-		-		-		-	
Farmland Assessment	112		-		-		-		-	
Board of Appeals	542		-		-		-		-	
Zoning Administrator	22,429		-		-		-		-	
Planning Commission	513		-		-		-		-	
Utilities	25,566		-		-		-		-	
Maintenance, Repairs and Improvement	51,128		-		-		-		-	
Insurance	163,142		-		-		-		-	
Employee Insurance	96,272		-		-		-		-	
County Board Expenses	58,869		-		-		-		-	
Community & Economic Development	17,605		-		-		-		-	
Services, Supplies and Miscellaneous	68,993		-		-		-		-	
County Farm	5,320		-		-		-		-	
State Rental Housing Fee	-		24,408		-		-		-	
Purchase of Real Estate Tax Stamps	 		68,920		-				-	
Total General Government	 1,757,510		94,787		14,168		<u>-</u>			

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.)

	Supervisor of Assessments		Solid Waste		Capital Improvements		Insurance		Total
EXPENDITURES DISBURSED:									
General Government:									
Operating Expenses Pertaining									
to the Office of:									
County Clerk	\$	-	\$ -	\$	-	\$	-	\$	410,008
Circuit Clerk		-	-		-		-		275,703
Supervisor of Assessments		-	-		-		-		212,077
County Treasurer		-	-		-		-		195,874
County Coroner		-	-		-		-		96,267
Regional Superintendend of Schools		-	-		-		-		43,564
Board of Review		-	-		-		-		29,153
Farmland Assessment		-	-		-		-		112
Board of Appeals		-	-		-		-		542
Zoning Administrator		-	-		-		-		22,429
Planning Commission		-	-		-		-		513
Utilities		-	-		-		-		25,566
Maintenance, Repairs and Improvement		-	-		-		-		51,128
Insurance		-	-		-		-		163,142
Employee Insurance		-	-		-		21,302		117,574
County Board Expenses		-	-		-		-		58,869
Community & Economic Development		-	-		-		-		17,605
Services, Supplies and Miscellaneous		-	-		-		-		68,993
County Farm		-	-		-		-		5,320
State Rental Housing Fee		-	-		-		-		24,408
Purchase of Real Estate Tax Stamps		-	 -						68,920
Total General Governm	ent	-	-		-		21,302		1,887,767

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.)

EXPENDITURES DISBURSED:	Other Than Fee Offices		 County Clerk		Circuit Clerk		Sheriff		States Attorney	
Public Safety: Operating Expenses Pertaining to the Office of: County Sheriff Rescue Squad ESDA 911 Emergency Services Courthouse Security Merit Commission Total Public Safety	\$	2,226,018 21,538 38,637 45,565 36,110 1,875 2,369,743	\$ - - - - - -	\$	- - - - - -	\$	- - - - - -	\$	- - - - - -	
Corrections: Operating Expenses Pertaining to the Office of: Probation Office		168,255	 <u>-</u>		<u>-</u>					
Judiciary: Operating Expenses Pertaining to the Office of: States Attorney Public Defender Appointed Counsel Fee Circuit Judge Expenses		331,290 168,258 49,114 6,382	- - - -		- - - -		- - - -		- - - -	
Total Judiciary		555,044	 							

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS

GENERAL FUND (CONT.)

EXPENDITURES DISBURSED:		Supervisor of Assessments		 Solid Waste		Capital Improvements		Insurance		Total	
Public Safety: Operating Expenses Pertaining to the Office of: County Sheriff Rescue Squad ESDA 911 Emergency Services Courthouse Security		\$	- - - -	\$ - - - -	\$	- - - -	\$	- - - -	\$	2,226,018 21,538 38,637 45,565 36,110	
Merit Commission	Total Public Safety		-	-		<u>-</u> -		-		1,875 2,369,743	
Corrections: Operating Expenses Pertaining to the Office of: Probation Office			<u>-</u>	<u>-</u>		<u>-</u>		<u>-</u>		168,255	
Judiciary: Operating Expenses Pertaining to the Office of: States Attorney Public Defender Appointed Counsel Fee Circuit Judge Expenses			- - - -	- - - -		- - - -		- - - -		331,290 168,258 49,114 6,382	
	Total Judiciary			 						555,044	

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.)

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SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.)

	ervisor of esments	olid Vaste	Capital rovements	In	surance	Total
EXPENDITURES DISBURSED:						
Public Works/Transportation: Rural Transportation	\$ 	\$ 	\$ 	\$		\$ 591
Health and Welfare: Operating Expenses Pertaining to the Office of: Animal Control			 <u>-</u>		<u>-</u>	 71,491
Capital Outlay: General Government	 	 	 150,000		<u> </u>	 979,485
TOTAL EXPENDIUTRES DISBURSED	\$ -	\$ 	\$ 150,000	\$	21,302	\$ 6,032,376

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCESMODIFIED CASH BASIS

COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND August 31, 2019

AGGETTG		County Health	 scellaneous County Health	 Home Nursing	 County Health WIC	 Total
ASSETS						
Cash and Cash Equivalents Investments Intrafund Receivable		\$ 246,386 - -	\$ 230,286	\$ 810,874 354,283	\$ 9,354	\$ 1,296,900 354,283 4,142
	TOTAL ASSETS	\$ 246,386	\$ 234,428	\$ 1,165,157	\$ 9,354	\$ 1,655,325
LIABILITIES						
Intrafund Payable		\$ 4,142	\$ <u>-</u>	\$ 	\$ <u>-</u>	\$ 4,142
	TOTAL LIABILITIES	 4,142	 	 	 	 4,142
FUND BALANCES						
Fund Balances: Restricted for:						
Health and Welfare		-	-	-	9,354	9,354
Assigned		 242,244	 234,428	 1,165,157	 	 1,641,829
TOTA	AL FUND BALANCES	242,244	234,428	 1,165,157	9,354	 1,651,183
TOTAL LIABILITIES AND FUND BALANCE		\$ 246,386	\$ 234,428	\$ 1,165,157	\$ 9,354	\$ 1,655,325

COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND

	County Health	 scellaneous County Health	Home Nursing	I	County Health WIC	Total
REVENUES RECEIVED:						
Property Taxes	\$ 299,361	\$ -	\$ -	\$	-	\$ 299,361
Intergovernmental Revenues:						
Replacement Taxes	9,629		-		-	9,629
Other State Sources	92,683	105,919	16,186		-	214,788
Federal Sources	8,430	55,543	-		79,585	143,558
Charges for Services	89,799	1,960	178,331		-	270,090
Licenses and Permits	26,173	-	-		-	26,173
Interest	 244	 762	 7,554		98	 8,658
Total Revenues Received	 526,319	 164,184	202,071		79,683	972,257
EXPENDITURES DISBURSED:						
Current:						
Health and Welfare:	506,445	 132,793	 165,944		83,686	 888,868
Total Expenditures Disbursed	 506,445	132,793	165,944		83,686	888,868
Net Change in Fund Balance	19,874	31,391	36,127		(4,003)	83,389
Fund Balance - September 1, 2018	 222,370	 203,036	 1,129,031		13,357	 1,567,794
Fund Balance - August 31, 2019	\$ 242,244	\$ 234,427	\$ 1,165,158	\$	9,354	\$ 1,651,183

COMBINING STATEMENT OF ASSETS, LIABILITIES AND MAJOR FUND BALANCES - MODIFIED CASH BASIS

MODIFIED CASH BASIS COUNTY HIGHWAY FUND -SPECIAL REVENUE MAJOR FUND

August 31, 2019

1.007770	County Bridge			County Highway	M	County otor Fuel Cax Fund	Aid	Federal Secondary Iatching	Total
ASSETS									
Cash and Cash Equivalents	\$	216,584	\$	171,446	\$	392,507	\$	136,754	\$ 917,291
TOTAL ASSETS	\$	216,584	\$	171,446	\$	392,507	\$	136,754	\$ 917,291
FUND BALANCES									
Fund Balances: Restricted for:									
Public Works/Transportation		208,658		170,729		379,578		133,432	892,397
Assigned		7,926		717	-	12,929	-	3,322	 24,894
TOTAL FUND BALANCES		216,584		171,446		392,507		136,754	 917,291
TOTAL LIABILITIES AND FUND BALANCES	\$	216,584	\$	171,446	\$	392,507	\$	136,754	\$ 917,291

COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

COUNTY HIGHWAY FUND - SPECIAL REVENUE MAJOR FUND

		County Bridge	County Highway	Mo	ounty tor Fuel x Fund	Aid S	ederal Secondary atching	Total
REVENUES RECEIVED:			 				<u>8</u>	
Property Taxes	\$	148,366	\$ 315,140	\$	-	\$	172,928	\$ 636,434
Intergovernmental Revenues:								
Motel Fuel Tax		-	-		366,890		-	366,890
Replacement Taxes		10,151	20,965		-		10,151	41,267
Other State Sources		-	-		181,907		-	181,907
Federal Sources		9,300	_		-		-	9,300
Charges for Services		36,741	75,455		-		1,602	113,798
Interest		1,374	191		1,804		441	3,810
Misc. Revenue	-		 17,066		-			 17,066
Total Revenues Received		205,932	 428,817		550,601		185,122	 1,370,472
EXPENDITURES DISBURSED:								
Current:								
Public Works/Transportation		224,662	654,533		281,110		216,397	1,376,702
Capital Outlay		-	 231,965		-			 231,965
Total Expenditures Disbursed		224,662	 886,498		281,110		216,397	 1,608,667
Revenues Received Over (Under) Expenditures		(18,730)	(457,681)		269,491		(31,275)	(238,195)
Other Financing Sources (Uses):								
Intrafund Transfers In		-	350,000		-		-	350,000
Intrafund Transfers Out		-	-		(350,000)		-	(350,000)
Proceeds for Disposal of Capital Assets								
& Insurance Recoveries:		=	 16,121		-		-	 16,121
Total other Financing Sources (Uses):			 366,121		(350,000)			 16,121
Net Change in Fund Balance		(18,730)	(91,560)		(80,509)		(31,275)	(222,074)
Fund Balance - September 1, 2018		235,314	 263,006		473,016		168,029	 1,139,365
Fund Balance - August 31, 2019	\$	216,584	\$ 171,446	\$	392,507	\$	136,754	\$ 917,291

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITES AND FUND BALANCES MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS August 31, 2019

					Spe	cial Revenue				
ASSETS		Animal Control	 Ambulance	 Social Security	I	ndemnity	eue Squad ve Team	P	robation	nergency nagement
Cash and Cash Equivalents Investments		\$ 46,355 60,732	\$ 28,213 101,174	\$ 209,698 50,587	\$	22,636 101,174	\$ 9,117	\$	324,801	\$ 13,273
	TOTAL ASSETS	\$ 107,087	\$ 129,387	\$ 260,285	\$	123,810	\$ 9,117	\$	324,801	\$ 13,273
LIABILITIES										
Due to Other Funds		\$ 	\$ 	\$ 	\$		\$ 	\$		\$
	TOTAL LIABILITIES	 	 	 			 			
FUND BALANCES										
Fund Balances: Restricted for:										
Indemnity Employees Retirement		-	-	258,221		121,180	-		-	-
Public Safety		-	-	238,221		-	4,693		321,600	12,972
Judiciary		-	-	-		-	-		-	-
Automation		-	-	-		-	-		-	-
Recording GIS		-	-	-		-	-		-	-
Document Storage		-	-	-		-	-		-	-
Health and Welfare		101,011	127,281	-		-	-		-	-
Assigned		 6,076	 2,106	 2,064		2,630	 4,424		3,201	 301
тот	CAL FUND BALANCES	 107,087	 129,387	 260,285		123,810	 9,117		324,801	 13,273
TOTAL LIABILITIES A	AND FUND BALANCES	\$ 107,087	\$ 129,387	\$ 260,285	\$	123,810	\$ 9,117	\$	324,801	\$ 13,273

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS

NON-MAJOR GOVERNMENTAL FUNDS (CONT.) August 31, 2019

							Spec	cial Revenue			
ASSETS		t	Fees o Assist Court	Aı	ntomation	 Recording		Drug Traffic revention	Coroner Special	Sheriff's Special	Court Security
Cash and Cash Equivalents Investments		\$	18,708	\$	47,290	\$ 44,970 101,174	\$	13,004	\$ 18,513	\$ 14,510	\$ 20,432
mvestments	TOTAL ASSETS	\$	18,708	\$	47,290	\$ 146,144	\$	13,004	\$ 18,513	\$ 14,510	\$ 20,432
LIABILITIES											
Due to Other Funds		\$		\$		\$ 	\$		\$ 	\$ 	\$ <u> </u>
	TOTAL LIABILITIES					 			 	 	 <u>-</u>
FUND BALANCES											
Fund Balances: Restricted for:											
Indemnity			_		_	-		_	_	_	_
Employees Retirement			-		-	-		-	=	-	-
Public Safety			-		-	-		12,932	-	14,510	20,401
Judiciary			18,674		-	-		-	-	-	-
Automation			-		46,673	-		-	-	-	-
Recording			-		-	144,432		-	-	-	-
GIS			-		-	-		-	-	-	-
Document Storage Health and Welfare			-		-	-		-	18,478	-	-
Assigned			34		617	 1,712		72	 35	 <u> </u>	 31
TC	TAL FUND BALANCES		18,708		47,290	146,144		13,004	18,513	 14,510	 20,432
TOTAL LIABILITIES	AND FUND BALANCES	\$	18,708	\$	47,290	\$ 146,144	\$	13,004	\$ 18,513	\$ 14,510	\$ 20,432

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS

NON-MAJOR GOVERNMENTAL FUNDS (CONT.)

August 31, 2019

					Spe	cial Revenue					
ASSETS	_	Law Library	 Document Storage	 Victim Impact Panel		State's Attorney Forfeited	E	DUI quipment	 GIS	Po	Pet opulation
Cash and Cash Equivalents Investments	-	\$ 3,749	\$ 84,866	\$ 14,018	\$	1,130	\$	27,795	\$ 214,258 202,347	\$	19,733 15,176
TOTAL A	SSETS _	\$ 3,749	\$ 84,866	\$ 14,018	\$	1,130	\$	27,795	\$ 416,605	\$	34,909
LIABILITIES											
Due to Other Funds	_	\$ -	\$ 	\$ 	\$		\$		\$ -	\$	
TOTAL LIAB	ILITIES _	-	 	 					 		-
FUND BALANCES											
Fund Balances: Restricted for:											
Indemnity		-	-	-		-		-	-		-
Employees Retirement Public Safety		-	-	-		-		- 27,659	-		-
Judiciary		3,737	-	13,927		1,124		27,039	-		-
Automation		-	-	-		-		-	-		-
Recording		-	-	-		-		-	-		-
GIS		-	- 04 400	-		-		-	413,036		-
Document Storage Health and Welfare		-	84,490	-		-		-	-		34,680
Assigned		12	 376	 91		6		136	3,569		229
TOTAL FUND BAL	ANCES _	3,749	84,866	 14,018		1,130		27,795	416,605		34,909
TOTAL LIABILITIES AND FUND BAL	ANCES	\$ 3,749	\$ 84,866	\$ 14,018	\$	1,130	\$	27,795	\$ 416,605	\$	34,909

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABLITIES AND FUND BALANCES -

MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS (CONT.) August 31, 2019

ASSETS		State's Attorney utomation	Drug Court	Municipal Retirement Fund	Spe	cial Revenue Rescue Squad Fund	Airport Fund	 Tax Sale Automation	Arrestee's Medical Costs	G	Total Nonmajor covernmental Funds
Cash and Cash Equivalents Investments		\$ 5,291	\$ 19,495	\$ 811,176	\$	16,695	\$ 59,288 21,455	\$ 7,965	\$ 394	\$	2,117,373 653,819
	TOTAL ASSETS	\$ 5,291	\$ 19,495	\$ 811,176	\$	16,695	\$ 80,743	\$ 7,965	\$ 394	\$	2,771,192
LIABILITIES											
Due to Other Funds		\$ -	\$ -	\$ 31,468	\$	-	\$ -	\$ -	\$ <u>-</u> _	\$	31,468
	TOTAL LIABILITIES	 	 	 31,468			 		 		31,468
FUND BALANCES											
Fund Balances: Restricted for:											
Indemnity		-	-	-		-	-	-	-		121,180
Employees Retirement		-	-	773,028		-	-	-	-		1,031,249
Public Safety		-	19,444	-		16,674	-	-	394		451,279
Judiciary		-	-	-		-	-	-	-		37,462
Automation		5,276	-	-		-	-	7,944	-		59,893 144,432
Recording GIS		-	-	-		-	-	-	-		413,036
Document Storage		-	-	-		-	-	-	-		84,490
Health and Welfare		_	-	_		_	-	_	_		281,450
Assigned		15	51	6,680		21	80,743	21	-		115,253
, and the second	TOTAL FUND BALANCES	5,291	19,495	779,708		16,695	80,743	7,965	 394		2,739,724
TOTAL LIABILIT	IES AND FUND BALANCES	\$ 5,291	\$ 19,495	\$ 811,176	\$	16,695	\$ 80,743	\$ 7,965	\$ 394	\$	2,771,192

COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED

AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS

					Spec	ial Revenue					
	nimal ontrol	Am	bulance	Social Security	In	idemnity		ue Squad e Team	Probation		ergency agement
REVENUES RECEIVED:	 										
Property Taxes	\$ -	\$	26,647	\$ 293,564	\$	-	\$	-	\$ -	\$	-
Intergovernmental Revenues:											
State Sources:	-		-	-		-		-	-		-
Replacement Taxes Federal Sources	-		-	-		-		-	-		1.020
County Farm	-		-	-		-		-	-		1,929
Charges for Services	4,730		-	-		-		3,100	-		-
Fines and Fees	10,517		_	_		5,980		5,100	62,350		_
Interest	944		1,293	906		1,288		58	845		44
Miscellaneous	-		-	-		-		29,394	-		
Total Revenues Received	 16,191		27,940	 294,470		7,268		32,552	 63,195		1,973
EXPENDITURES DISBURSED:											
Current:											
General Government	-		-	312,221		-		-	-		-
Indemnity	-		-	-		863		-	-		-
Public Safety	-		-	-		-		2,904	34,556		-
Judiciary	-		-	-		-		-	-		-
Public Works/Transportation	-		-	-		-		-	-		-
Health and Welfare	2,583		42,950	-		-		-	-		-
Debt Service:											
Principal Retirement	-		-	-		-		-	-		-
Capital Outlay	 -	-		 <u> </u>			-	29,208	 <u> </u>	-	
Total Expenditures Disbursed	 2,583		42,950	 312,221		863		32,112	 34,556		
Revenues Received Over (Under) Expenditures	13,608		(15,010)	(17,751)		6,405		440	28,639		1,973
Other Financing Sources (Uses):											
Transfers In	-		-	-		-		-	-		-
Transfers Out	 			 					 		
Total Other Financing Sources (Uses):	 			 					 -		
Net Change in Fund Balance	13,608		(15,010)	(17,751)		6,405		440	28,639		1,973
Fund Balance (Deficit) - September 1, 2018	 93,479		144,397	 278,036		117,405		8,677	 296,162		11,300
Fund Balance - August 31, 2019	\$ 107,087	\$	129,387	\$ 260,285	\$	123,810	\$	9,117	\$ 324,801	\$	13,273

COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS

NON-MAJOR GOVERNMENTAL FUNDS (CONT.)

						Spec	cial Revenue			
	1	Fees to Assist Court	,	Automation	Recording		Drug Traffic revention	Coroner Special	Sheriff Special	Court Security
REVENUES RECEIVED:									2,000	
Property Taxes	\$	-	\$	-	\$ -	\$	-	\$ -	\$ -	\$ -
Intergovernmental Revenues:										
State Sources:		-		-	-		-	-	-	-
Replacement Taxes		-		-	-		-	-	-	-
Federal Sources		-		-	-		-	-	-	-
County Farm		-		-	-		-	-	-	-
Charges for Services		-		-	-		-	-	-	-
Fines and Fees		13,878		23,655	15,700		40	11,539	-	23,118
Interest		31		107	1,278		30	34	-	32
Miscellaneous					 			 	 16,550	 -
Total Revenues Received		13,909		23,762	 16,978		70	 11,573	 16,550	 23,150
EXPENDITURES DISBURSED:										
Current:										
General Government		-		39,039	45,912		-	-	-	-
Indemnity		-		-	-		-	-	-	-
Public Safety		-		-	-		8,725	-	5,291	961
Judiciary		-		-	-		-	-	-	-
Public Works/Transportation		-		-	-		-	-	-	-
Health and Welfare		-		-	-		-	3,878	-	-
Debt Service:										
Principal Retirement		-		-	-		-	-	-	-
Capital Outlay					 		-	 -	 	
Total Expenditures Disbursed		<u>-</u>		39,039	 45,912		8,725	 3,878	 5,291	 961
Revenues Received Over (Under) Expenditures		13,909		(15,277)	(28,934)		(8,655)	7,695	11,259	22,189
Other Financing Sources (Uses):										
Transfers In		_		-	12,424		20,911	-	-	-
Transfers Out					 			 -	 (19,861)	
Total Other Financing Sources (Uses):					 12,424		20,911	 	 (19,861)	
Net Change in Fund Balance		13,909		(15,277)	(16,510)		12,256	7,695	(8,602)	22,189
Fund Balance (Deficit) - September 1, 2018		4,799		62,567	 162,654		748	 10,818	 23,112	 (1,757)
Fund Balance - August 31, 2019	\$	18,708	\$	47,290	\$ 146,144	\$	13,004	\$ 18,513	\$ 14,510	\$ 20,432

COMBINING STATEMENT OF REVENUES RECEIVED, EXPENITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

NON-MAJOR GOVERNMENTAL FUNDS (CONT.)

				Spe	ecial Revenue				
	Law Library	Oocument Storage	Victim Impact Panel		State's Attorney Forfeited	Е	DUI quipment	GIS	Pet pulation
REVENUES RECEIVED:									
Property Taxes	\$ -	\$ -	\$ -	\$	-	\$	-	\$ -	\$ -
Intergovernmental Revenues:									
State Sources:	-	-	-		-		-	-	-
Replacement Taxes	-	-	-		-		-	-	-
Federal Sources	-	-	-		-		-	-	-
County Farm	-	-	-		-		-	-	-
Charges for Services	-	-	-		-		-	-	-
Fines and Fees	10,682	15,195	229		-		-	-	6,278
Interest	11	206	39		3		69	2,971	229
Miscellaneous	 	 	 					 	
Total Revenues Received	 10,693	 15,401	 268		3		69	 2,971	 6,507
EXPENDITURES DISBURSED:									
Current:									
General Government	-	6,464	-		-		-	69,206	-
Indemnity	-	-	-		_		-	-	-
Public Safety	-	-	-		-		3,475	-	-
Judiciary	9,661	-	1,735		-		-	-	-
Public Works/Transportation	-	-	-		_		-	-	-
Health and Welfare	-	-	-		-		-	-	2,599
Debt Service:									
Principal Retirement	-	-	-		-		-	-	-
Capital Outlay	 	 	 					 	
Total Expenditures Disbursed	 9,661	 6,464	 1,735				3,475	 69,206	 2,599
Revenues Received Over (Under) Expenditures	1,032	8,937	(1,467)		3		(3,406)	(66,235)	3,908
Other Financing Sources (Uses):									
Transfers In	-	-	-		_		3,259	68,332	-
Transfers Out	 	 -	 				-	 -	
Total Other Financing Sources (Uses):	 	 	 				3,259	 68,332	
Net Change in Fund Balance	1,032	8,937	(1,467)		3		(147)	2,097	3,908
Fund Balance (Deficit) - September 1, 2018	 2,717	 75,929	 15,485		1,127		27,942	 414,508	 31,001
Fund Balance - August 31, 2019	\$ 3,749	\$ 84,866	\$ 14,018	\$	1,130	\$	27,795	\$ 416,605	\$ 34,909

COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS (CONT.)

	Special Revenue							Total	
	State's Attorney Automation	Drug Court	Municipal Retirement Fund	Rescue Squad Fund	Airport Fund	Tax Sale Automation	Arrestee's Medical Costs	Nonmajor Governmental Funds	
REVENUES RECEIVED:									
Property Taxes	\$ -	\$ -	\$ 871,557	\$ -	\$ 40,245	\$ -	\$ -	\$ 1,232,013	
Intergovernmental Revenues:									
State Sources:									
Replacement Taxes	-	-	20,277	-	4,601	-	-	24,878	
Federal Sources	-	-	-	-	-	-	-	1,929	
County Farm	-	-	-	-	49,313	-	-	49,313	
Charges for Services	-	-	-	-	55,413	-	-	63,243	
Fines and Fees	501	3,714	-	-	-	2,469	395	206,240	
Interest	13	47	1,091	20	898	19	-	12,506	
Miscellaneous				11,907	22,679			80,530	
Total Revenues Received	514	3,761	892,925	11,927	173,149	2,488	395	1,670,652	
EXPENDITURES DISBURSED:									
Current:									
General Government	-	-	1,101,080	-	-	1,516	-	1,575,438	
Indemnity	-	-	-	-	-	-	-	863	
Public Safety	-	2,950	-	1,284	-	-	1	60,147	
Judiciary	-	-	-	-	-	-	-	11,396	
Public Works/Transportation	-	-	-	-	184,596			184,596	
Health and Welfare	-	-	-	-	-	-	-	52,010	
Debt Service:									
Principal Retirement	-	-	-	-	12,685	-	-	12,685	
Capital Outlay								29,208	
Total Expenditures Disbursed		2,950	1,101,080	1,284	197,281	1,516	1	1,926,343	
Revenues Received Over (Under) Expenditures	514	811	(208,155)	10,643	(24,132)	972	394	(255,691)	
Other Financing Sources (Uses):									
Transfers In	_	_	_	-	_	-	-	104,926	
Transfers Out								(19,861)	
Total Other Financing Sources (Uses):	-	-	-	-	-	-	_	85,065	
-									
Net Change in Fund Balance	514	811	(208,155)	10,643	(24,132)	972	394	(170,626)	
Fund Balance (Deficit) - September 1, 2018	4,777	18,684	987,863	6,052	104,875	6,993		2,910,350	
Fund Balance - August 31, 2019									

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS August 31, 2019

				Private -	Purpose Trusts				
					ownship				
			Local		Bridge			Γ	ownship
			Bridge		pervisory		wnship		Motor
		Drainage	 Program	En	gineering	Con	struction		Fuel Tax
ASSETS									
Cash and Cash Equivalents	\$	181,712	\$ 48,955	\$	28,937	\$	-	\$	1,637,674
Investments		201,124	 				-		<u>-</u>
TOTAL ASSET	ΓS	382,836	 48,955		28,937				1,637,674
LIABILITIES									
Due to Others		163	 <u> </u>			-			<u>-</u> _
TOTAL LIABILITII	ES	163	 <u>-</u>						<u>-</u>
NET POSITION									
Restricted for Other Purposes		382,673	 48,955		28,937				1,637,674
TOTAL NET POSITIO	N \$	382,673	\$ 48,955	\$	28,937	\$		\$	1,637,674

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS (CONT.) August 31, 2019

		Private - Purpose Trusts										
ASSETS		Inmate Commissary		Circuit Clerk's Marriage Fund		Circuit Clerk's Cash Bail		Circuit Clerk's Trust Fund			Total Trust Funds	
Cash and Cash Equivalents Investments		\$	85,038	\$	1,005	\$	172,068	\$	45	\$	2,155,434 201,124	
	TOTAL ASSETS		85,038		1,005		172,068		45		2,356,558	
LIABILITIES												
Due to Others			2,181								2,344	
	TOTAL LIABILITIES		2,181								2,344	
NET POSITION												
Restricted for Other Purpose	es		82,857		1,005		172,068		45		2,354,214	
	TOTAL NET POSITION	\$	82,857	\$	1,005	\$	172,068	\$	45	\$	2,354,214	

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS August 31, 2019

				Private -	Purpose Trusts				
			Local	Bridge				Township	
			Bridge		pervisory		wnship	Motor	
	<u>D</u>	rainage	 Program	En	ngineering	Con	struction		Fuel Tax
ADDITIONS:									
Property Taxes	\$	4,610	\$ -	\$	-	\$	-	\$	-
Intergovernmental Revenue:									
State Sources									
Motor Fuel Taxes		-	-		-		-		1,575,510
Other State Sources		-	225,679		-		-		249,261
Fines and Fees		-	-		-		-		-
Cash Bail		-	-		-		-		-
Interest		1,767	299		71		-		6,003
Miscellaneous			 						
Total Additions		6,377	 225,978		71				1,830,774
DEDUCTIONS:									
Distributions		51,693	214,230		(12,590)		4,474		1,641,073
Total Deductions		51,693	 214,230		(12,590)		4,474		1,641,073
Change in Net Position		(45,316)	11,748		12,661		(4,474)		189,701
Net Position - September 1, 2018		427,989	37,207		16,276		4,474		1,447,973
Net Position - August 31, 2019	\$	382,673	\$ 48,955	\$	28,937	\$	_	\$	1,637,674

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITIONPRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS (CONT.)

				Private -	Purpose Trusts				
	Circuit Clerk's Circuit Circuit Inmate Marriage Clerk's Clerk's Commissary Fund Cash Bail Trust Fund		erk's		Total				
ADDITIONS:	 							-	
Property Taxes	\$ -	\$	-	\$	-	\$	-	\$	4,610
Intergovernmental Revenue:									
State Sources									
Motor Fuel Taxes	-		-		-		-		1,575,510
Other State Sources	-		-		-		-		474,940
Fines and Fees	-		80		-		-		80
Cash Bail	-		-		38,218		-		38,218
Interest	-		2		-		-		8,142
Miscellaneous	 30,596				-				30,596
Total Additions	 30,596		82		38,218				2,132,096
DEDUCTIONS:									
Distributions	 		60		35,724				1,934,664
Total Deductions	 		60	-	35,724				1,934,664
Change in Net Position	30,596		22		2,494		-		197,432
Net Position - September 1, 2018	 52,261		983		169,574		45		2,156,782
Net Position - August 31, 2019	\$ 82,857	\$	1,005	\$	172,068	\$	45	\$	2,354,214

SHELBY COUNTY, ILLINOIS STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -AGENCY FUNDS - MODIFIED CASH BASIS

	Balance Sept. 1, 2018			Additions]	Deductions	Balance Aug. 31, 2019		
Property Taxes:		_							
Assets: Cash and Cash Equivalents and Investments	\$	3,094,510	\$	31,290,348	\$	30,024,750	\$	4,360,108	
Liabilities: Distributions Payable	\$	3,094,510	\$	31,290,348	\$	30,024,750	\$	4,360,108	
Litigation:									
Assets: Cash and Cash Equivalents and Investments	\$	23,426	\$	28	\$	23,454	\$		
Liabilities: Distributions Payable	\$	23,426	\$	28	\$	23,454	\$		
Estate Tax: Assets:									
Cash and Cash Equivalents and Investments	\$	1,150	\$		\$	1,150	\$		
Liabilities: Distributions Payable	\$	1,150	\$		\$	1,150	\$	<u> </u>	
Minor and Unknown Heirs: Assets:									
Cash and Cash Equivalents and Investments	\$	46,060	\$	530	\$	-	\$	46,590	
Liabilities: Distributions Payable	\$	46,060	\$	530	\$	<u>-</u>	\$	46,590	
County Clerk Tax Redemption: Assets:	Φ.	20.252	Φ.	202.107	Φ.	222 004	Φ.		
Cash and Cash Equivalents and Investments	\$	28,253	\$	302,197	\$	323,894	\$	6,556	
Liabilities: Distributions Payable	\$	28,253	\$	302,197	\$	323,894	\$	6,556	
Total Agency Funds: Assets:									
Cash and Cash Equivalents and Investments	\$	3,193,399	\$	31,593,103	\$	30,373,248	\$	4,413,254	
Total Assets	\$	3,193,399	\$	31,593,103	\$	30,373,248	\$	4,413,254	
Liabilities: Distributions Payable	\$	3,193,399	\$	31,593,103	\$	30,373,248	\$	4,413,254	
Total Liabilities	\$	3,193,399	\$	31,593,103	\$	30,373,248	\$	4,413,254	

SHELBY COUNTY, ILLINOIS SECTION 5311 ANNUAL FINANCIAL REPORT RURAL TRANSPORTATION OPERATING PERIOD JULY 1, 2018 TO JUNE 30, 2019 CONTRACT NUMBER 4999 (UNAUDITED)

Line Item	Revenue							
401	Passenger Fares/Donations							\$ 27,381
402	Special Transit Fares							119,864
409	Local Cash Grants							106,905
411	State Cash Grants and Reimbursement							1,241,326
412	State Special Fare Assistance							 21,223
	Total Revenue							\$ 1,516,699
	Section 5311 Operating Reven	iue						\$ 27,381
	Expenses				Actual		Actual	
	Expenses			Ad	lministrative		Operating	
					Expenses		Expenses	Total
501	Labor			\$	83,872	\$	916,406	\$ 1,000,278
502	Fringe Benefits				21,368		247,994	269,362
503	Services				14,793		22,530	37,323
504.01	Fuel and Lubricants				-		179,747	179,747
504.02	Tires and Tubes				-		7,454	7,454
504.99	Other Materials				22,306		45,913	68,219
505	Utilities				48,934		-	48,934
506	Casualty and Liability				60,512		-	60,512
509	Miscellaneous				22,862		18,430	41,292
512	Lease and Rentals				21,435		-	21,435
	Other: Indirect Costs				11,618	_	143,754	 155,372
	Total Expenses			\$	307,700	\$	1,582,228	\$ 1,889,928
	Section 5311 Grant Reimbursement	Adı	ministrative		Operating			Grant
	_	I	Expenses		Expenses		Total	Total
	Eligible Expenses	\$	307,700	\$	1,582,228	\$	1,889,928	
	Less: Section 5311 Operating Revenue				27,381		27,381	
	Section 5311 Deficit			\$	1,554,847	\$	1,862,547	
	Section 5311 Reimbursement		X 80%		X 50%			
	Eligible Reimbursement Per Percentages	\$	246,160	\$	791,114			\$ 1,037,274
	Funding Limits Per Contract							393,033
	Maximum Section 5311 Reimbursement						393,033	393,033
	Less: IDOT Payments - Section 5311 Reimb	oursemei	nts					 393,033
	Amount Under Paid							\$ -
	Grantee Local Match Requirement					\$	1,469,514	
	Grantee Match Sources							
	Downstate Operating Grant					\$	1,241,326	
	Local Contracts						247,992	
	In-Kind Services, Subsidies, Donations						-	
	Total Grantee Match Sources					\$	1,489,318	
	Local Transit Funds Retained (Public Trans	it Acct)						
	Beginning carry forward balance					\$	250,588	
	FY local transit amounts received						247,992	
	FY local transit amounts received (carryove	r)					112,935	
	Less expended for capital and operating						228,189	
	Ending carry forward balance						383,326	

SHELBY COUNTY, ILLINOIS SCHEDULE OF REVENUE AND EXPENSES DOWNSTATE OPERATING ASSISTANCE GRANT OPERATING PERIOD JULY 1, 2018 TO JUNE 30, 2019 CONTRACT NUMBER OP-18-58-IL (UNAUDITED)

Line Item	Operating Revenues and Income	
401 402 409 412 413	Passenger Fares Special Transit Fares Local Cash Grants State Special Fare Assistance Federal 5311 Operating Assistance	\$ 27,381 119,864 106,905 21,223 393,033
	Total Operating Revenues	\$ 668,406
	Operating Expenses	
501 508	Labor Purchased Transportation Indirect Cost Rate	\$ 13,458 1,889,928 6,346
	Total Operating Expenses	\$ 1,909,732
	Total Eligible Operating Expenses	\$ 1,909,732
	Downstate Operating Assistance Reimbursement	
	Total Eligible Operating Expenses - 65% of Total Eligible Expenses	\$ 1,241,326
	Total Operating Expenses	\$ 1,909,732
	Total Operating Revenues & Income	 668,406
	Deficit	\$ 1,241,326
	Maximum Contract Amount	\$ 1,402,940
	FY19 Eligible Downstate Operating Assistance (Deficit, 65% of eligible expense, or maximum contract amount, whichever is less)	\$ 1,241,326
	FY19 Downstate Operating Assistance Received (prior to close of fiscal year)	\$ 1,178,383
	FY19 Downstate Operating Assistance Receivable (at close of fiscal year)	\$ 62,943
	FY19 Downstate Operating Assistance (Over) Under Paid	\$



SHELBY COUNTY, ILLINOIS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For th	e vear	ended	August	31,	2019

Federal Grantor / Pass-through Grantor / Program Title or Cluster	Federal CFDA Number	CFDA Pass-through		xpenditures Total	Passed Through to Subrecipients	
U.S. Department of Agriculture						
Passed through Illinois Department of Human Services:						
Supplemental Nutrition Program for Women, Infants,						
& Children	10.557	FCSXQ01093	\$61,884		\$	-
Supplemental Nutrition Program for Women, Infants,						
& Children	10.557	FCSYQ01093	11,326			-
WIC Breastfeeding Peer Counseling	10.557	FCSXQ01197	6,180			-
WIC Breastfeeding Peer Counseling	10.557	FCSYQ01197	932			-
2019 WIC Supplemental Nutrition Program - non-cash	10.557	non-cash	127,327			-
2020 WIC Supplemental Nutrition Program - non-cash	10.557	non-cash	20,485			-
Total CFDA # 10.557				228,134		
Total U.S. Department of Agriculture				228,134		
U.S. Department of Transportation Passed through Illinois Department of Transportation:						
Transit Services Programs Cluster:						
Public Transportation Vehicles - Non - Cash	20.513	CAP-13-1021-CVP	118,316			
Total Transit Services Programs Cluster				118,316		-
(m) 2019 Section 5311 Operating Assistance Grant	20.509	0338-9576		393,033		
Total U.S. Department of Transportation				511,349		

SHELBY COUNTY, ILLINOIS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal Grantor / Pass-through Grantor /	CFDA	Pass-through	Federal Ex	apenditures	Passed Through to
Program Title or Cluster	Number	Grantor's Number	Amount	Total	Subrecipients
U.S. Department of Health and Human Services Passed through Illinois Department of Public Health: Perinatal Hepatitis B Prevention through Case Management	93.268	05080081H		462	
Passed through Illinois Department of Healthcare and Family Services: Medicaid Cluster:					
Medical Assistance Program	93.778	unknown	55,543		
Total Medicaid Cluster				55,543	-
Child Support	93.563	unknown		1,040	-
Passed through Illinois Department of Human Services:					
2020 Healthworks	93.667	FCSYU05093	5,179		
2019 Healthworks	93.667	FCSXU05093	3,465		
Total CFDA # 93.667			-	8,644	
Total U.S. Department of Health & Human S	Services		-	65,689	
U.S. Department of Homeland Security					
Passed through Illinois Emergency Management Agency:					
2018 Emergency Management Performance	97.042	18EMASHELB	2,326		
2019 Emergency Management Performance	97.042	19EMASHELB	16,920		
Subtotal CFDA # 97.042			_	19,246	
Total U.S. Department of Homeland Secur	ity		<u>-</u>	19,246	

SHELBY COUNTY, ILLINOIS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the year ended August 31, 2019

Federal Grantor / Pass-through Grantor /	CFDA	Pass-through	Federal F	Expenditures	Passed Through to
Program Title or Cluster	Number	Grantor's Number	Amount	Total	Subrecipients
U.S. Environmental Protection Agency					
Passed through Illinois Department of Public Health:					
2018 Safe Drinking Water	66.605	95380182G	12		
2019 Safe Drinking Water	66.605	85380182F	350		
2020 Safe Drinking Water	66.605	05080081H	58		
Subtotal CFDA # 66.605				420	
Passed through Illinois Emergency Management Agency:					
2018 State Indoor Radon Grant Program	66.032	18SHELBY	176		
2019 State Indoor Radon Grant Program	66.032	19SHELBY	7,267		
Subtotal CFDA # 66.032				7,443	
Total U.S. Environmental Protection Agency				7,863	
Total expenditures of federal awards				\$ 832,281	\$ -

(m) - major program

SHELBY COUNTY, ILLINOIS NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the year ended August 31, 2019

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Shelby County, Illinois under programs of the federal government for the year ended August 31, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Shelby County, Illinois, it is not intended to and does not present the financial position and changes in net assets of Shelby County, Illinois. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

Note 2 - <u>Summary of Significant Accounting Policies</u>

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Expenditures are recognized and recorded upon the disbursement of cash. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 - Indirect Cost Rate

Shelby County, Illinois has elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Note 4 - Nonmonetary Assistance

Nonmonetary assistance for food supplements and vehicles are reported in the Schedule at the fair market value of these items received and disbursed.

Note 5 - Subrecipients

Shelby County did not provide federal awards to subrecipients during the fiscal year ended August 31, 2019.

Note 6 - <u>Insurance Provided by Federal Agencies</u>

The County did not receive any insurance coverage provided by a federal agency during the fiscal year ended August 31, 2019.

Note 7 - Loans. Loan Guarantees, and Loan Subsidiaries

The County did not have any loans, loan guarantees, or loan subsidies at August 31, 2019.

A. SUMMARY OF AUDIT RESULTS

- 1. The auditors' report expresses unmodified opinions on the modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois.
- 2. Deficiencies disclosed during the audit of the financial statements of Shelby County, Illinois are reported in the Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*. Finding 2019-001 is reported as a material weakness; and findings 2019-002 and 2019-004 are reported as significant deficiencies.
- 3. There were no instances of noncompliance material to the financial statements of Shelby County, Illinois.
- 4. No material weaknesses or significant deficiencies relating to the audit of the major federal award program are reported in the Independent Auditors' Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance and Report on Schedule of Expenditures of Federal Awards Required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.
- 5. The auditors' report on compliance for the major federal award programs for Shelby County, Illinois expresses an unmodified opinion.
- 6. There were no audit findings relative to the major programs for Shelby County, Illinois.
- 7. The programs tested as major programs include: 2019 Section 5311 Operating Assistance Grant, CFDA No. 20.509.
- 8. The threshold for distinguishing Type A and B programs was \$750,000.
- 9. Shelby County, Illinois was not determined to be a low-risk auditee.

Finding No. 2019-001 – Controls over Financial Statement Preparation

Criteria:

Shelby County is required to maintain a system of controls over the preparation of financial statements in accordance with the modified cash basis. County internal controls over financial reporting should include adequately trained personnel with the knowledge, skills, and expertise to prepare and/or thoroughly review the modified cash basis financial statements to ensure that they are free of material misstatements and include all disclosures as required by the Governmental Accounting Standards Board.

GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments* (Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental fund balances to the net position of governmental activities in the Statement of Net Position, and (b) total change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the Statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

Condition and Context:

Shelby County lacks sufficient internal controls over the financial reporting process. While the County maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the modified-cash basis financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

Cause:

The additional expense to hire and/or train accounting personnel to prepare and/or review financial statements would take away from the funds available to provide services for County residents.

Effect or Potential Effect:

Management or employees in the normal course of performing their assigned functions may not prevent or detect financial statement misstatements and disclosure omissions in a timely manner. During the year ended August 31, 2019, the County made a prior period adjustment to adjust the capital assets balance.

Recommendation:

As part of its internal control over the preparation of its financial statements, including disclosures, Shelby County should implement a comprehensive preparation and/or review procedure to ensure that the financial statements, including disclosures, are complete and accurate. Such procedures should be performed by a properly trained individual(s) possessing a thorough understanding of the modified cash basis of accounting, GASB pronouncements, and knowledge of the Shelby County's activities and operations.

Responsible Official's Response:

Management is aware of and agrees with the deficiency, but has decided to not correct the issue. See the corrective action plan.

Finding No. 2019-002 - Controls Over the Payroll Process

Criteria:

Shelby County is required to maintain a system of controls over the payroll process to provide accurate compensation, comply with regulations and union contracts, and prevent misstatements due to error or fraud.

Condition and Context:

The Sheriff's office does not employ a systematic process for tracking employee hours and calculating wages and overtime. The following errors or inconsistencies were noted in our testing: 1) An employee was paid twice for the same eight-hour work period. 2) One employee was shown to have worked a holiday according to the schedule, for which he should receive twelve hours of compensatory time, but per management, he incorrectly reported that he did not work the holiday and received eight hours of compensatory time. 3) An employee took a personal day on a day originally scheduled, and the variation was not noted on the schedule.

Cause:

Deputies do not maintain timecards, and only time that is eligible for overtime or holiday pay is tracked in an unsystematic manner. Proper segregation of duties is not always maintained, and there are inconsistencies in who prepares the documentation.

Effect or Potential Effect:

Management or employees in their normal course of performing their assigned functional may not timely prevent misstatements due to error or fraud or correctly calculate overtime pay and employee wages.

Recommendation:

We recommend that the sheriff's office employ a more thorough and systematic process for tracking time worked and calculating wages and overtime.

Responsible Official's Response:

Management agrees with the finding and recommendation.

Finding No. 2019-003 – Noncompliance with IRS Regulations

Criteria:

Shelby County is required to follow regulations of various governing authorities, including the Internal Revenue Service (IRS), relating to clothing allowances, accountable plans, and information returns.

Condition and Context:

The Shelby County Sheriff's office reimbursed employees for clothing allowance items of a personal nature without including these amounts in compensation as a taxable fringe benefit.

In addition, the County pays the coroner a \$2,500 stipend every year to cover use of his personal office and supplies without using an accountable plan, filing a Form 1099-MISC for rent, or including this amount in compensation.

Cause:

County officials were unaware of the IRS requirements.

Effect or Potential Effect:

The County could be subject to various penalties and interest for violating the IRS regulations.

Recommendation:

The County should follow IRS guidelines for payments to employees.

Responsible Official's Response:

Management agrees with the finding and recommendations.

Finding No. 2019-004 - Inadequate Segregation of Duties

Criteria:

County officials should separate duties of employees so the work of one individual is either independent of, or serves to check on, the work of another.

Condition and Context:

In the offices of the county clerk, sheriff, and tourism, the same individual(s) is responsible for multiple functions including collecting cash receipts, writing checks, recording receipts and expenses, and/or reconciling the bank statements.

Cause:

The county clerk, sheriff, and tourism offices are small with few employees.

Effect or Potential Effect:

A lack of proper segregation of duties and internal controls over financial transactions increases the likelihood that errors, loss, or abuse would not be prevented or detected in the normal course of employees performing assigned duties.

Recommendation:

We recommend that the different functions outlined above be performed by different employees or compensating detective controls be employed to mitigate the risk.

Responsible Official's Response:

Management agrees with the finding and recommendations.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS For the year ended August 31, 2019

Finding No. 2019-001 - Controls Over Financial Statement Preparation

Condition:

Shelby County lacks sufficient internal controls over the financial reporting process. While the County maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the modified-cash basis financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

Plan:

The County accepts the degree of risk associated with this condition because the additional expense to hire and/or train accounting personnel to prepare and/or review financial statements would take away from the funds available to provide services for County residents. Management will reevaluate year end reporting controls annually and pursue additional training when it is considered cost beneficial. The County will continue to review, approve, and accept responsibility for the audit adjustments, financial statements and related notes provided by the auditors.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS (CONTINUED) For the year ended August 31, 2019

Finding No. 2019-002 - Controls Over the Payroll Process

Condition:

The Sheriff's office does not employ a systematic process for tracking employee hours and calculating wages and overtime. The following errors or inconsistencies were noted in our testing: 1) An employee was paid twice for the same eight-hour work period. 2) One employee was shown to have worked a holiday according to the schedule, for which he should receive twelve hours of compensatory time, but per management, he incorrectly reported that he did not work the holiday and received eight hours of compensatory time. 3) An employee took a personal day on a day originally scheduled, and the variation was not noted on the schedule.

Plan:

The Sheriff's office employees now clock in and out on the inner CAD computer program. In addition, employees fill out a spreadsheet for payroll which is approved by the Sheriff.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS (CONTINUED) For the year ended August 31, 2019

Finding No. 2019-003 – Noncompliance with IRS Regulations

Condition:

The Shelby County Sheriff's office reimbursed employees for clothing allowance items of a personal nature without including these amounts in compensation as a taxable fringe benefit. In addition, the County pays the coroner a \$2,500 stipend every year to cover use of his personal office, supplies, and the absence of County provided health insurance without using an accountable plan, filing a Form 1099-MISC for rent, or including this amount in compensation.

Plan:

The Sheriff's office changed their policy for employee clothing allowances starting September 1, 2019. They now pay a flat amount to all employees and include the entire amount in compensation. The fees and salaries committee will review the purpose of the \$2,500 annual payment to the coroner and consider how they should handle it in the future to be in compliance with IRS regulations.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS (CONTINUED) For the year ended August 31, 2019

Finding No. 2019-004 - Inadequate Segregation of Duties

Condition:

In the offices of the county clerk, sheriff, and tourism, the same individual(s) is responsible for multiple functions including collecting cash receipts, writing checks, recording receipts and expenses, and/or reconciling the bank statements.

Plan:

The office of the county clerk has implemented steps to segregate duties and incorporate mitigating controls. The office of the sheriff plans to have another person independent of the custody of assets and bookkeeping to review the monthly bank statements and reports. The tourism office accepts the degree of risk associated with this condition because the expense to hire additional employees would take away from the funds available to promote tourism in the County.

SHELBY COUNTY, ILLINOIS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the year ended August 31, 2019

Audit Finding Reference: 2018-001 Controls Over Financial Statement Preparation

Condition: The County prepares interim financial reports using software specifically

designed for governmental reporting. These interim reports are reviewed by county management. For year-end reporting purposes, the County relies on the auditor to prepare drafts of full disclosure statements (including footnotes) in accordance with Government Accounting Standards Board Statements #34. The County currently lacks significant expertise to prepare year-end full disclosure

financial statements without significant assistance from the auditor.

Status of Prior Finding: Repeated as current year finding 2019-001. Shelby County does not plan to

correct the deficiency at this time.



SHELBY COUNTY, ILLINOIS CONSOLIDATED YEAR-END FINANCIAL REPORT

CSFA#	Program Name	State	Federal	Other	Total		
444-80-0668	Supplemental Nutrition Program for				_		
	Women, Infants and Children - WIC						
	Program	\$ -	\$ 73,210	\$ -	\$ 73,210		
444-80-0670	Supplemental Nutrition Program for						
	Women, Infants, and Children -						
	Breastfeeding Peer Counselor						
	Program	-	7,112	-	7,112		
444-80-1674	Bureau of Maternal and Child Health -						
	Family Case Management	50,426	-	-	50,426		
444-80-1675	Bureau of Maternal and Child Health -						
	High Risk Infant Follow -						
	Up/Healthworks	32,220	8,644	-	40,864		
478-00-0245	Child Support Enforcement	535	1,040	-	1,575		
	Medical Assistance Program	-	55,543	-	55,543		
482-00-0901	Local Health Protection Grant	73,712	462	-	74,174		
482-00-0902	Tanning Program	400	_	-	400		
482-00-0903	Body Art Establishment Inspection						
	Grant Program	750	-	-	750		
482-00-0904	Vector Surveillance and Control Grants	11,855	-	-	11,855		
482-00-0905	Ground Water Permit	675	-	-	675		
482-00-0911	Illinois Tobacco-Free Communities	20,342	-	-	20,342		
482-00-1034	Safe Drinking Water	-	420	-	420		
482-00-1583	Lead Poisoning Prevention and Respons	11,748	-	-	11,748		
494-00-0966	County Consolidated Program	127,626	-	-	127,626		
494-00-1488	Motor Fuel Tax Program	421,171	-	-	421,171		
494-80-0338	Transit 5311 Formula Grants for Rural						
	Areas	-	393,033	-	393,033		
494-80-1141	Transit Downstate Operating						
	Assistance	1,241,326	-	-	1,241,326		
588-20-0442	State Indoor Radon Grants	-	7,443	3,128	10,571		
588-40-0450	Emergency Management Performance						
	Grants	-	19,246	19,246	38,492		
	Other grant programs and activities	-	-	-	-		
	All other costs not allocated	-		9,974,334	9,974,334		
	Totals:	\$1,992,786	\$ 566,153	\$ 9,996,708	\$12,555,647		

SHELBY COUNTY, ILLINOIS CONSOLIDATED YEAR-END FINANCIAL REPORT - COMPONENT UNIT For the year ended August 31, 2019

CSFA# Program Name		State	F	ederal	Other	Total
420-25-0524 Local Tourism & Convention Bureau	\$	15,556	\$	-	\$ 7,048	\$ 22,604
420-25-1606 Local Tourism & Convention Bureau						
Program		747		-	1,940	2,687
Other grant programs and activities		-		-	-	-
All other costs not allocated		-		-	56,823	56,823
Total	s: \$	16,303	\$	-	\$ 65,811	\$ 82,114